# Attachment 5.143ire Council

# ASSET MANAGAMENT POLICY

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# **POLICY OBJECTIVE**

The purpose of this policy is to define a broad framework and principles for the sustainable and effective lifecycle management of all asset groups required for current and future service delivery to the community of South Gippsland Shire. It will enable Council to implement a coordinated approach to the management of all assets essential for its service delivery.

# **LEGISLATIVE PROVISIONS**

Local Government Act 1989 Road Management Act 2004 Road Safety Act 1986 (as amended) Buildings Act 1993

# **GUIDE DOCUMENTS**

International Infrastructure Management Manual 5th Edition, 2015.

# **DEFINITIONS**

The following terms are used in this policy.

**Asset** is a physical component of a facility that has value, enables

services to be provided and has an economic life of greater than 12

months.

Asset Management is the combination of management, financial, economic,

engineering, and other practices, applied to physical assets with the objective of providing the required level of service in the most cost

effective manner over the life of the asset.

**Asset Management** 

Plan

is a plan developed for the management of specific infrastructure asset categories that combines multi-disciplinary management techniques over the lifecycle of the asset in the most cost-effective

manner to provide specified levels of service.

Criticality Tables include a set of parameters used to weight priorities of the

proposed projects within specific asset classes.

Council Plan is a legislative requirement where each local government must

develop a four-year strategic plan. The Council Plan is a key component in the corporate planning framework. It provides

guidance and direction to the organisation by setting organisational



goals, outcomes, strategies, actions, resource requirements and performance measures for each four year Term of Council.

**Council Vision 2020** is a document that represents the aspirations of Council's diverse

communities and articulates a vision of what South Gippsland

should be like in the year 2020.

**Levels of Service** are the objectives and outputs that Council intends to deliver to its

customers.

Service Level Statements

describe the objectives and outputs that Council intends to deliver

to its customers for each asset program.

Lifecycle cost is the total cost of an asset throughout its life including planning

design, construction, acquisition, operation, maintenance,

rehabilitation and disposals costs.

Long-Term Financial

Plan

contains 15 year budgeted financial statements and associated key

financial performance indicators that assess the financial integrity

of the plan.

# **ORGANISATIONAL CONTEXT**

Council's purpose, as outlined in the Council Plan 2013 – 2017, "is to provide for the good governance of the Shire and its local communities." With respect to asset management, this purpose is achieved by ensuring that "Assets, Infrastructure and strategic land use planning provide the foundation for growth, development and community life within the Shire".

The key to achieving this purpose is captured in Council's Strategic Integrated Planning Framework detailed in the Council Plan 2013 – 2017, a copy is shown on the following page.

Asset Management, as a vital component of the Strategic Integrated Planning Framework, has its own framework linked to the Council Plan and Vision, and to the Strategic Integrated Planning Framework through this Asset Management Policy and the Asset Management Strategy.

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# STRATEGIC INTEGRATED PLANNING FRAMEWORK, COUNCIL PLAN 2013 - 2017

#### Come for the beauty, Stay for the lifestyle South Gippsland COMMUNITY DIRECTIONS STATEMENTS Shire Council Community Needs / Wants Community Investments **Demographics Growth** strategic integrated planning framework Local Vision - Long Term Financial Strategies Municipal Strategic Statement Information Communication \*MPHP - Munipal Public Health Plan - Long Term Financial Plan Technology Strategy \*LTFS Advisory Committee's compliance, monitoring, service Stakeholders Community planning for the community Council HIERARCHY OF PLANS GOOD GOVERNANCE delivery Township Structure & PLANNING DOCUMENTS Operational Services Sustainability & DCP Risk Management ocal & regioinal Priority Projects (advocacy doc) Paths, Trails & Social Plans Arts / Youth Recreation Civic Leadership Economic Environmental Policy Levels Where are we now? Where are we going? Council Plan (Implementation) Reporting & Accountability VISIONARY DOCUMENTS Annual Plan & Budgets Individual Work Plans **Business Plans** 20 years with key milestones Asset Management Risk Management guiding documents Strategic Service KEY STRATEGIES LTFP\* and LTFS\* ICT Strategy\* Economic Strategy MPHP\* Policy Social Levels



# **POLICY STATEMENT**

South Gippsland Shire Council's Asset Management goal is:

'To provide community facilities and infrastructure assets that are sustainable, and that contribute to the economic viability, access and mobility, and improved lifestyle for the community.'

This goal will be supported by the following guiding principles:

PHASE	ACTIVITY / OUTCOME
1	LEVELS OF SERVICE
	a) Service levels will form the basis of asset management and be reviewed on an ongoing basis against budget realities, taking into account changing priorities and constraints.
	<ul> <li>b) In accordance with the Council Plan, provide quality infrastructure assets that support service levels that are appropriate, accessible, responsive and sustainable to the community.</li> </ul>
	c) Consult with the community and key stakeholders on determining Levels of Service and asset service standards.
2	DEMAND FORECASTING
	<ul> <li>a) Developing sustainable and effective management strategies for the long term including demand analysis covering changes in legislation and demographics and associated environmental impacts.</li> </ul>
3	LIFE CYCLE PLANNING
	<ul> <li>a) Life cycle asset management is fundamental to the achievement of the Council Plan, the sustainability of Council and Council's Long Term Financial Plan.</li> </ul>
	<ul> <li>Asset management plans for each asset class will articulate how the assets will be managed in the long term and informs the Long Term Financial Plan.</li> </ul>
	c) Asset planning will evaluate alternative means to meeting service levels including lower cost assets and non-asset solutions.
	d) Environmental sustainability of assets will be considered at all levels of asset management.
	e) The decision to fund most capital projects will be based on Criticality Tables for the evaluation and prioritisation of Capital proposals. This will include those projects suggested by the community.

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PHASE	ACTIVITY / OUTCOME
	f) Setting the priority for asset management in descending order as follows:  i. Asset renewal  ii. Asset upgrade  iii. Asset extension
4	a) Resources and priorities for asset management practices will include a risk assessment (e.g. Risk assessment for roads in the Road Infrastructure Asset Management Plan).
5	<ul> <li>a) The amount of renewal funding required to maintain the specified service levels will be updated into the Long Term Financial Plan subject to available resource requirements as determined by Council.</li> <li>b) The provision of funding for upgrades, extensions and new projects will only be considered after renewal requirements are identified and considered.</li> </ul>

c) Prior to consideration of any asset renewal, up-grade or extension (new) works a review, based on demonstrated service needs, will be undertaken and the "whole of life" costs of that asset shall inform

the Long Term Financial Plan, subject to Council direction.

a) In order to provide Council with an overview of asset related

expenditure, reporting shall be categorised in terms of operational,

maintenance, renewal, upgrade and extension classifications.

# **ROLES AND RESPONSIBILITIES**

Council recognises that asset management requires a 'whole of organisation' approach. Appropriate skills development and training programs are required to increase awareness and build internal capacity to undertake required asset management functions and responsibilities.

Asset management functions are defined below.

**COUNCIL REPORTING** 

# The Council

6

 Act as overall stewards for infrastructure assets that are owned or controlled by Council. COUNCIL POLICY

- Adopt the corporate Asset Management Policy and Strategy.
- Approve appropriate resources for asset management activities in the Long Term Financial Plan and the Annual Budget.

# **Executive Leadership Team**

- Appoint, foster and support the cross-functional Asset Management Steering Committee.
- Ensure that accurate and reliable information is presented to Council for decisionmaking.
- Set the levels of service, risk and cost standards via the annual departmental business plan development and budget processes.
- Ensure that adequate resources are provided to implement approved Asset Management Strategies and Plans.
- Ensure assets are managed in accordance with relevant legislation, best practice and comply with legal obligations.

# **Asset Management Steering Committee**

- Monitor and review the implementation of the Asset Management Policy and Asset Management Strategy.
- Implement, promote and raise awareness of Asset Management for the whole organisation providing consistent direction, focus and attention for all staff from senior managers to those involved in day to day service delivery.
- Ensure a 'whole of life' approach is taken in the development of Asset Management Plans.
- Monitor the development and implementation of Asset Management improvements.
- Ensure the community needs and expectations are considered in the development of Asset Management Plans.
- Meet as required and report to the Executive Leadership Team and to the Council.
- Measure and report to Council annually on asset performance and recommend adjustment to plans as required depending on priorities and financial constraints.
- Identify future funding needs so that assets can achieve their defined level of service.
- Develop service levels, with community input, for asset renewal, upgrade and extension works together with any funding requirements.



 Accept proposals from the Community Strengthening Department on asset requirements in completed Community Direction Statements. Priorities are then analysed and presented to Council for consideration.

# **Engineering and Assets department and Sustainable Communities department**

- Develop an Asset Management Strategy for the Council and review as required.
- Develop and implement Asset Management Plans for individual asset classes and present to the Asset Management Steering Committee and Executive Leadership Team before presenting to the Council for endorsement.
- Assist Service departments to define the level of service to identify asset requirements.
- Monitor the implementation of maintenance, renewal and improvement works programs in accordance with Asset Management Plans.
- Monitor the performance of assets and ensure they are in compliance with relevant acts and regulations.
- Ensure road maintenance activities comply with the Road Management Act 2004.
- Utilise an Asset Management System for asset management tasks, which includes an asset register, works management system, valuations and condition assessments.
- Analyse asset data to develop and assess options for optimising "whole-of-life" costs.
- The strategic plans that include future asset requirements are analysed to inform asset management plans.

# **RISK ASSESSMENT**

The absence of this policy may result in:

- Council unable to make timely, appropriate and better informed decisions on capital investments.
- Inappropriate allocation of resources and defined levels of service not being met.
- Non-adherence to legislative and regulatory requirements.

# IMPLEMENTATION, AUDITING AND REVIEW

This policy will be established on Council's website and intranet and also be included in staff induction packs. This policy will be reviewed on a 4 yearly cycle in line with the election of a new Council.

Asset Management Implementation and Improvement Plan, as set out in the Asset Management Strategy, will be audited annually at the end of each financial year and reported to the Asset Management Steering Committee.

The Asset Management Steering Committee shall review and report to Council on the "State of the Assets", sustainability of asset services and expenditure in terms of operational, maintenance, renewal, upgrade, and extension (new) classifications.