APPENDIX A

CORRESPONDENCE BETWEEN COUNCIL AND REFERRAL AUTHORITIES

Our ref: EF/16/1068; C-90#05



4 December 2017

Kate Morton
Manager, Gippsland Heritage Programs
Aboriginal Victoria
kate.morton@dpc.vic.gov.au

Dear Kate,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Planning Scheme Amendment C90 – Housing and Settlement is on exhibition until Monday 8 January 2018.

I would greatly appreciate an Aboriginal Victoria submission on the Amendment in regards to the following matters:

- The effects of proposed Restructure Plans and Framework Plans on any areas of Aboriginal Cultural Heritage Significance, and on any areas of Crown land; and
- Any suggestions for improvements to proposed policies or plans contained in the Amendment.

I note that the Tarwin Bushland Reserve is included in the Dowds Road (Tarwin) Restructure Plan, and that areas of Crown land are affected by the Port Welshpool, Buffalo, Todds Road (Hedley) and Jacks Road (Stony Creek) Restructure Plans. Other Restructure Plans and Framework Plans contain Crown land or Crown road reserves, or areas mapped as being of cultural heritage significance (for example Lowrys Road Restructure Plan at Hoddle and the Durston Road Restructure Plan at Bennison) but those listed above are the most significant in terms of geographic area affected.

The Amendment can be viewed at www.southgippsland.vic.gov.au/C90 (policies with track changes and tracks accepted are located under the 'Other Documents' heading and then the 'Planning Scheme Clauses Affected' subheading) and at www.delwp.vic.gov.au/public-inspection.

The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Areas.

If you would like to make an appointment to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. Currently I am frequently out of the office, running several community information sessions at various location around the Shire. However I do receive messages left with Council's reception on 5662 9200 and can call back. The last session will be held in the evening on 13 December 2017, so I will be in the office on Tuesdays-



Thursdays between then and then Christmas holidays. (Council offices will be closed between Christmas and New Year.)

Exhibition for Amendment C90 closes at 5.00pm on Monday 8 January 2018. Submissions need to be received by that time.

Submissions sent by email to C90@southgippsland.vic.gov.au, with mention that receipt of further information about the Amendment's progress can be sent via email, make the logistics of responding much easier at this end. Questions about Amendment C90 can also be sent to that email address. Hard copy submissions should be sent to South Gippsland Shire Council, Attention Amendment C90, Private Bag 4 Leongatha 3959.

Yours sincerely,

Frank Myslam



4 December 2017

CFA – Planning referrals firesafetyreferrals@cfa.vic.gov.au

Dear Adele and Team,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Planning Scheme Amendment C90 – Housing and Settlement is on exhibition until Monday 8 January 2018.

I would greatly appreciate a CFA submission on the Amendment in regards to the following matters:

- Comment on the need for and layout of proposed Restructure Plans for locations affected (in full or part) by the Bushfire Management Overlay. These are:
 - Bennison Durston Road,
 - Buffalo, Darlimurla Cornells Road
 - Dollar Dollar Hall Road (Note: This Restructure Plan included in response to CFA submission to the Housing and Settlement Strategy project consultation)
 - Hedley Salmon Road and Todds Road (the latter containing a "no development" Restructure Lot on government land)
 - Newcastle (Korumburra, opposite Coal Creek Heritage Park)
 - Port Welshpool (includes several "no development" Restructure Lots on public land.
 - Tarwin Dowds Road (including a "no development" Restructure Lot consisting of both private and public owned land)
 - Stony Creek Jacks Road (contains a "no development" Restructure Lot on government land)
 - Venus Bay Black Avenue
- You may also wish to comment on the additional Framework Plans where
 the CFA has a station located within the settlement boundary, although the
 there is no change to the use or zoning of the land. This applies to several
 locations including but not restricted to: Hedley, Koonwarra, Kongwak,
 Ruby and Yanakie. Letters have also been sent to the Secretary of the
 local brigades.

The Amendment can be viewed at www.southgippsland.vic.gov.au/C90 And at www.southgippsland.vic.gov.au/C90 And at www.southgippsland.vic.gov.au/C90



The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Areas.

If you would like to make an appointment to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. Currently I am frequently out of the office, running several community information sessions at various location around the Shire. However I do receive messages left with Council's reception on 5662 9200 and can call back. The last session will be held in the evening on 13 December 2017, so I will be in the office on Tuesdays-Thursdays between then and then Christmas holidays. (Council offices will be closed between Christmas and New Year.)

Exhibition for Amendment C90 closes at 5.00pm on Monday 8 January 2018. Submissions need to be received by that time.

Submissions sent by email to C90@southgippsland.vic.gov.au, with mention that receipt of further information about the Amendment's progress can be sent via email, make the logistics of responding much easier at this end. Questions about Amendment C90 can also be sent to that email address. Hard copy submissions should be sent to South Gippsland Shire Council, Attention Amendment C90, Private Bag 4 Leongatha 3959.

Yours sincerely,

Eler William

Fire Safety Referrals
Fire & Emergency Management

Email: firesafetyreferrals@cfa.vic.gov.au Telephone: 03 9262 8578

Our Ref:

9000-61546-76689 9767 1811

Telephone: 9767 1811 Council Ref: EF/16/1068 TRAX Ref: slup psa s

slup_psa_submission

21 February 2018

Fiona Mottram
South Gippsland Shire Council
Private Bag 4
LEONGATHA VIC 3953

Dear Fiona

SUBMISSION TO PLANNING SCHEME AMENDMENT

Proposal:

Amendment C90

Location:

South Gippsland Planning Scheme

Thank you for providing CFA with the opportunity to comment on Planning Scheme Amendment C90 to the South Gippsland Planning Scheme.

CFA has reviewed the proposed amendment and can provide the following preliminary comments for your consideration:

Bushfire Policy and the Amendment

The Explanatory Report for the Amendment briefly addresses bushfire risk, however, it does not appear to specifically identify what the bushfire risks are (in the areas of the restructure plan), what areas/policy need consideration in light of the bushfire risk or how bushfire considerations have been incorporated into the Amendment.

The bushfire policy landscape has undergone substantial changes in recent months via the adoption of Amendment VC132, Amendment GC13 and Amendment VC140. These policy changes, particularly those that occurred under Clause 13.05 (Amendment VC140 – December 2017) directly impact the proposed Amendment. At this stage, as the impact of current bushfire planning policy has not been considered, CFA strongly recommends that this issue is addressed before any further consideration of or decision on the Amendment proceeds.

It should also be noted that CFA's previous comments on the underpinning documents for the Amendment should be taken in context of the relevant policy that was applicable at the time that they were provided.

The current state bushfire policy sets clear strategies and objectives that should be met where bushfire is a relevant issue. CFA encourages Council to reconsider the Amendment in light of the bushfire context and provide additional information that supports the proposed policy in light of current bushfire controls.





This may require a number of changes to the Amendment, particularly in relation to the proposed incorporated document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire, August 2017.

CFA recommends engaging a qualified bushfire consultant to assist you with this work. CFA would welcome the opportunity to work with Council and any consultants to move forward with addressing the bushfire risks associated with this Amendment.

Further incorporation of bushfire considerations in local planning policy

There are a number of opportunities to further incorporate bushfire policy relevant to your municipality and specifically in relation to housing, diversity, accommodation and changing populations. However, CFA acknowledges that the changes sought to local policy in context of this amendment are largely associated with the incorporation of the report 'Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire, August 2017' and therefore, it may not be appropriate to make additional changes to bushfire policy as part of this amendment.

CFA understands that you may be reviewing your MSS in the near future and recommends that you engage with CFA as early as possible in any such review.

Comments on the Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire, August 2017 (the plan)

In principle, the use of Restructure Plan to manage old and inappropriate lots is supported. However further work is required before further comment can be provided on each plan and the consolidation and lot layout.

The plan does not specifically address bushfire policy, bushfire hazard or bushfire risk or how these factors may influence each of the relevant restructure plans. CFA strongly recommends that Council engage a qualified bushfire consultant to assist you in addressing these factors before proceeding with the Amendment.

The proposed consolidation of lots and eventual lot layout has not considered the impact of bushfire or whether these lots would adequately allow appropriate bushfire protection measures to be undertaken on the land. Each restructure plan should be assessed in relation to the surrounding bushfire hazard, bushfire risk and whether the consolidated lot layout would be appropriate in a bushfire policy context.

In general, larger lots should be able to better incorporate bushfire safety measures as would be required under any future development. The approach to restructuring lots should be accompanied by an analysis of whether the lots are capable of implementing bushfire safety measures. It is of little utility to proceed with an approach to restructuring without assurance that a restructured lot can actually be developed under the Bushfire Management Overlay.

If you wish to discuss this matter in more detail, please do not hesitate to contact the Manager Community Safety, Jude Kennedy, on 9767 1811.

Yours sincerely

Trevor Owen
Assistant Chief Officer
South East Region

Kristy Crawford

From:

Kristy Crawford

Sent:

Wednesday, 12 September 2018 3:33 PM

To:

'j.kennedy@cfa.vic.gov.au'

Cc:

Ken Griffiths

Subject:

FW: HPE CM: Meet with Kristy and Ken at South Gippsland RE: Amendment C90

Good afternoon Jude,

I have just left you a voicemail on your mobile. When you have a moment, could you please call me on 5662 9171 or email to cnfirm times that you'd be available to meet to discuss Amendment C90 at South Gippsland.

Much appreciated.

Kind regards



Kristy Crawford

Strategic Planning Officer (Part Time) Wednesdays, Thursdays and Fridays

South Gippsland Shire Council | 9 Smith Street (Private Bag 4) Leongatha VIC 3953

P: 03 5662 9171 | F: 03 5662 3754 | website | facebook

From: Kristy Crawford

Sent: Thursday, 6 September 2018 3:01 PM

To: 'j.kennedy@cfa.vic.gov.au' <j.kennedy@cfa.vic.gov.au>

Subject: HPE CM: Meet with Kristy and Ken at South Gippsland RE: Amendment C90

Hi Jude

Thanks for taking my call earlier.

I can confirm that Ken and I are available all day on Thursday 13 and Friday 14 September. Also available any time the following Wednesday, Thursday and Friday (19th, 20th and 21st).

Please let us know what suits you.

Kind regards



Kristy Crawford

Strategic Planning Officer (Part Time) Wednesdays, Thursdays and Fridays

South Gippsland Shire Council | 9 Smith Street (Private Bag 4) Leongatha VIC 3953

P: 03 5662 9171 | F: 03 5662 3754 | website | facebook

Our ref: EF/16/1068



19 December 2017

EPA Gippsland
Attn: Karen Taylor
epa.gippsland@epa.vic.gov.au
karen.taylor@epa.vic.gov.au

Dear Karen,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Amendment C90 – Housing and Settlement is on exhibition and the EPA is invited to make a submission. Council's dedicated web page at www.southgippsland.vic.gov.au/C90 contains the information to assist your response, as does the DELWP site www.delwp.vic.gov.au/public-inspection.

Any comments of objection, support or suggestions for improvements are welcome. You may be most interested in the Framework Plans and Restructure Plans which aim to limit growth and development of dwellings on small rural lots respectively, in locations where there is no reticulated sewerage and minimal services/infrastructure. Growth is especially limited where the location also has identified environmental risks such as inundation, bushfire or erosion.

Exhibition for Amendment C90 formally closes at 5.00pm on Monday 8 January 2018 however because of sending you late notice, I am happy to accept a submission up to **Monday 22 January 2018**.

Submissions sent by email to <u>C90@southgippsland.vic.gov.au</u> make the logistics of responding much easier at this end. Questions about Amendment C90 can also be sent to that email address. Hard copy submissions should be sent to South Gippsland Shire Council, Attention Amendment C90, Private Bag 4 Leongatha 3953.

Please contact me if you have any questions. (Note: Council is closed between Christmas and New Year).

Yours sincerely,

For Massins

Our ref: EF/16/1068



19 December 2017

Gippsland Ports
Attn: Nick Murray CEO
feedback@gippslandports.vic.gov.au

Dear Nick,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Amendment C90 – Housing and Settlement is on exhibition and you are invited to make a submission. Council's dedicated web page at www.southgippsland.vic.gov.au/C90 contains the information to assist your response, as does the DELWP site www.delwp.vic.gov.au/public-inspection.

Any comments of objection, support or suggestions for improvements are welcome. The proposed Port Welshpool Restructure Plan (area from Port Welshpool Road through to Adams Road) would be the most relevant part to your organisation. However as it does not affect the port itself, you may not feel it is relevant to make a submission.

The Restructure Plans aim to reduce potential for dwelling development on small rural land parcels in the Farming Zone, especially but not exclusively where the Land Subject to Inundation Overlay appliesThe Restructure Plans are intended to improve certainty about what would or would not be conditionally permissible and will hopefully also prevent new purchasers having unrealistic expectations of being able to build.

Some of the Restructure Lots contain public land and are designated as 'no development' lots to prevent development in the event that the State Government considers their sale at a future time.

The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Area. The link is

http://www.southgippsland.vic.gov.au/downloads/file/2370/restructure plans f or old and inappropriate subdivisions in south gippsland shire august 20 17 incorporated document exhibition



If you would like to make an appointment to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. (Council offices will be closed between Christmas and New Year.)

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Yours sincerely,

IN MY CONVI

Our ref: EF/16/1068



4 December 2017

Gippsland Water – Planning referrals Michael Johnstone Planning Engineer, Asset Strategy and Planning michael.johnstone@gippswater.com.au Cc paul.young@gippswater.com.au

Dear Michael and Paul,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Planning Scheme Amendment C90 – Housing and Settlement is on exhibition until Monday 8 January 2018.

I would greatly appreciate a VicRoads submission on the Amendment in regards to the following matters:

- The usefulness of the proposed Framework Plans in helping VicRoads plan and provide infrastructure and services in the most efficient manner for locations within its region.
- The usefulness of the proposed Framework Plans and Restructure Plans in limiting growth in areas lacking reticulated sewerage infrastructure, and the cumulative impact of minimising potential development on water quality, especially in open potable water catchments.
- Any suggestions for improvements to proposed policies or plans contained in the Amendment.

The Amendment can be viewed at www.southgippsland.vic.gov.au/C90 (policies with track changes and tracks accepted are located under the 'Other Documents' heading and then the 'Planning Scheme Clauses Affected' subheading)

and at www.delwp.vic.gov.au/public-inspection.

The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Areas.

If you would like to make an appointment to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. Currently I am frequently out of the office, running several community information sessions at various location around the Shire. However I do receive messages left with Council's reception on 5662 9200 and can call back. The last session will be held in the evening on 13 December 2017, so I will be in the office on Tuesdays-



Thursdays between then and then Christmas holidays. (Council offices will be closed between Christmas and New Year.)

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Yours sincerely,

Fich Mexican

Our ref: EF/16/1068



19 December 2017

Melbourne Water
Attn: Planning Referrals
electronic.referrals@melbournewater.com.au
cc:
james.hodgens@melbournewater.com.au;
mike.kearney@melbournewater.com.au

Dear Melbourne Water,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Amendment C90 – Housing and Settlement is on exhibition and you are invited to make a submission. Council's dedicated web page at www.southgippsland.vic.gov.au/C90 contains the information to assist your response, as does the DELWP site www.delwp.vic.gov.au/public-inspection.

Any comments of objection, support or suggestions for improvements are welcome. Your comments would be especially appreciated about the Framework Plans or Restructure Plans proposed in that part of the municipality which is within the Melbourne Water region.

The Framework Plans aim to contain growth to infill development in existing settlements where reticulated sewerage is not available. The Restructure Plans aim to reduce potential for dwelling development on small rural land parcels in the Farming Zone, especially but not exclusively where the Land Subject to Inundation Overlay applies.

The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Area. The link is

http://www.southgippsland.vic.gov.au/downloads/file/2370/restructure plans f or old and inappropriate subdivisions in south gippsland shire august 20 17 incorporated document exhibition

If you would like to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. (Council offices will be closed between Christmas and New Year.)



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Yours sincerely,

Fire Ministron

Kristy Crawford

From:

James Hodgens < james.hodgens@melbournewater.com.au>

Sent:

Tuesday, 19 December 2017 5:18 PM

To:

Fiona Mottram

Cc:

Michael Prior

Subject:

RE: South Gippsland Planning Scheme Amendment C90 exhibition

Thanks Fiona

Mike or Michael prior will respond.

Kr

James

James Hodgens | Senior Civil Engineer, Waterway and Land, Development Services, Catchment Strategies | Melbourne WaterT: (03) 9679 6759 | 990 Latrobe St, Docklands, Melbourne, 3001 | PO Box 4342 Melbourne VIC 3001 | melbournewater.com.au

Enhancing Life and Liveability.

From: Fiona Mottram [mailto:fiona.mottram@southgippsland.vic.gov.au]

Sent: Tuesday, 19 December 2017 4:44 PM

To: Electronic ReferralsIn

Cc: James Hodgens; Mike Kearney

Subject: South Gippsland Planning Scheme Amendment C90 exhibition

Dear Melbourne Water,

I have attached a letter inviting the organisation to make a submission to South Gippsland Planning Scheme Amendment C90 - Housing and Settlement.

I apologise for the late notice of exhibition however to compensate I have extended the period in which a submission from you would be accepted to Monday 22 January 2018.

Please contact me if you have any questions.

Best regards Fiona



Fiona Mottram - Strategic Planning Officer

Note: Tuesdays, Wednesdays and Thursdays only

P: 03 5662 9837 F: 03 5662 3754

South Gippsland Shire Council • 9 Smith Street (Private Bag 4) • Leongatha • Vic • 3953

W: http://www.southgippsland.vic.gov.au

Please consider the environment before printing this email.

The information in this electronic mail is private and confidential, intended only for the use of the individual or entity named. If you are not the intended recipient, any dissemination, copying or use of the information is strictly prohibited. If you have received this transmission in error please delete it immediately from your system and inform sender that the information has been misdirected. If you have received this email in error, please notify the sender by return email, delete it from your system and destroy any copies.

Our ref: EF/16/1068



19 December 2017

Ministry of Education (South-eastern Victoria region) Attn: Dick Phillips phillips.dick.p@edumail.vic.gov.au sevr@edumail.vic.gov.au

Dear Dick,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Amendment C90 – Housing and Settlement is on exhibition and you are invited to make a submission. Council's dedicated web page at www.southgippsland.vic.gov.au/C90 contains the information to assist your response, as does the DELWP site www.delwp.vic.gov.au/public-inspection.

Any comments of objection, support or suggestions for improvements are welcome. You may be most interested in the Framework Plans which contain state primary schools within the proposed settlement boundary. These include Framework Plans for Kongwak and Fish Creek. However the Framework Plans do not rezone any school premises or change the effect of any planning scheme provisions controlling use and development at schools.

The Framework Plans aim to contain growth to infill development in existing settlements where reticulated sewerage is not available.

Exhibition for Amendment C90 formally closes at 5.00pm on Monday 8 January 2018 however because of sending you late notice, I am happy to accept a submission up to Monday 22 January 2018.

Submissions sent by email to <u>C90@southgippsland.vic.gov.au</u> make the logistics of responding much easier at this end. Questions about Amendment C90 can also be sent to that email address. Hard copy submissions should be sent to South Gippsland Shire Council, Attention Amendment C90, Private Bag 4 Leongatha 3953.

Yours sincerely,

Fill Mission

Kristy Crawford

From:

South Eastern Victoria Regional Office <sevr@edumail.vic.gov.au>

Sent:

Tuesday, 19 December 2017 4:54 PM

To:

Fiona Mottram

Subject:

Department of Education and Training - SEVR: Acknowledgement of guery advice

This email is to confirm that your query has been received by the South Eastern Victorian Regional office, Department of Education and Training.

All queries received via this account are initially assessed and then forwarded to the most appropriate area within the Department for review and response.

The Department of Education and Training offers learning and development support, services and resources for <u>all</u> Victorians, from birth through to adulthood.

Please click here for further information and support.

South Eastern Victoria Region
Department of Education and Training
165-169 Thomas Street, Dandenong VIC 3175



Please note: this is an automated message. Please do not respond as this mailbox is not monitored.

IMPORTANT - This email and any attachments may be confidential. If received in error, please contact us and delete all copies. Before opening or using attachments check them for viruses and defects. Regardless of any loss, damage or consequence, whether caused by the negligence of the sender or not, resulting directly or indirectly from the use of any attached files our liability is limited to resupplying any affected attachments. Any representations or opinions expressed are those of the individual sender, and not necessarily those of the Department of Education and Training.

Our ref: EF/16/1068



19 December 2017

Port Phillip CMA
Attn: Planning Referrals
enquiries@ppwcma.vic.gov.au

Dear Port Phillip CMA,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Amendment C90 – Housing and Settlement is on exhibition and you are invited to make a submission. Council's dedicated web page at www.southgippsland.vic.gov.au/C90 contains the information to assist your response, as does the DELWP site www.delwp.vic.gov.au/public-inspection.

Any comments of objection, support or suggestions for improvements are welcome. Your comments would be especially appreciated about the Framework Plans or Restructure Plans proposed in that part of the municipality which is within the CMA's region.

The Framework Plans aim to contain growth to infill development in existing settlements where reticulated sewerage is not available. The Restructure Plans aim to reduce potential for dwelling development on small rural land parcels in the Farming Zone, especially but not exclusively where the Land Subject to Inundation Overlay applies.

The proposed Incorporated Document Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017 is particularly relevant to planning controls proposed for the Restructure Area. The link is

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Yours sincerely,

Fig. Musican



4 December 2017

South Gippsland Water – Planning referrals Attention: Janice Pell Planning & Subdivision Co-ordinator jpell@sgwater.com.au

Dear Janice and Team,

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Planning Scheme Amendment C90 – Housing and Settlement is on exhibition until Monday 8 January 2018.

I would greatly appreciate a South Gippland Water submission on the Amendment in regards to the following matters:

- The usefulness of the proposed Framework Plans and Restructure Plans to direct growth in helping SGW plan and provide infrastructure and services in the most efficient manner. (Several locations will be outside of existing serviced areas).
- The usefulness of the proposed Framework Plans and Restructure Plans in limiting growth in areas lacking reticulated sewerage infrastructure, and the cumulative impact of minimising potential development on water quality, especially in open potable water catchments.
- The impact of any individual Framework Plans on SGW property and infrastructure such as town water and wastewater treatment plants etc. (Note the Framework Plans are not proposing rezonings even where public owned land is not in a public zoning).
- Any suggestions for improvements to proposed policies or plans contained in the Amendment.

The Amendment can be viewed at www.southgippsland.vic.gov.au/C90 (policies with track changes and tracks accepted are located under the 'Other Documents' heading and then the 'Planning Scheme Clauses Affected' subheading)

and at www.delwp.vic.gov.au/public-inspection.

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If you would like to make an appointment to talk over the Amendment, please contact me Tuesdays to Thursdays on 5662 9837. Currently I am frequently



out of the office, running several community information sessions at various location around the Shire. However I do receive messages left with Council's reception on 5662 9200 and can call back. The last session will be held in the evening on 13 December 2017, so I will be in the office on Tuesdays-Thursdays between then and then Christmas holidays. (Council offices will be closed between Christmas and New Year.)

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Yours sincerely,

I have com





WGCMA Ref:

WG-F-2017-0510

Document No:

1 Amendment C90

Council No:

5 January, 2018

Fiona Mottram Strategic Planning Officer South Gippsland Shire Council

C90@southgippsland.vic.gov.au

Dear Fiona,

Regarding:

South Gippsland Planning Scheme Amendment C90 -

Housing and Settlement

Thank you for your enquiry, received at the West Gippsland Catchment Management Authority ('the Authority') on 7 December 2017 in relation to South Gippsland Planning Scheme Amendment C90 - Housing and Settlement.

The Authority has reviewed the information provided, including the *Explanatory Report*, *South Gippsland Housing and Settlement Strategy 2013* and *Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017*, and provides the following comments.

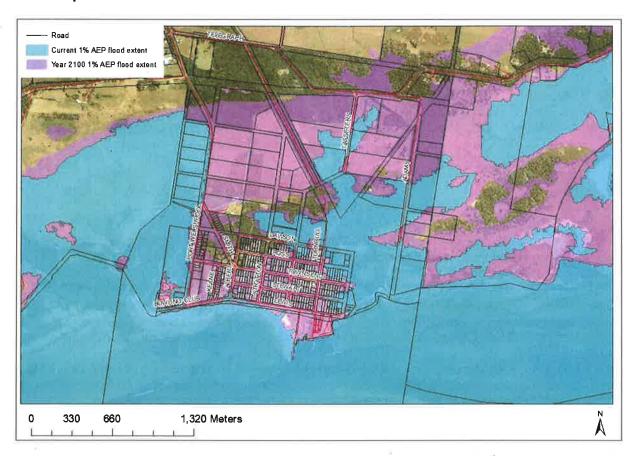
The Authority supports any outcome that recommends limiting growth in areas subject to an inappropriate flood hazard and supports the general intent of the proposal to minimise flood risks to life, property and community infrastructure, and to protect the environmental significance of floodplains. However caution should be used when using the LSIO to define flood risk at a property scale as each property is likely to have a different level of risk. Before the LSIO is used to define the area where dwellings should be excluded further work should be done to determine which properties within the LSIO are subject to an inappropriate flood hazard.

Further to the above point the LSIO does not identify the flood hazard to individual properties where the risk is driven by flooding to the access route. As per the above point further work is required to identify those properties that have limited potential for new dwellings due to the flood hazard over the access route. The Authority would welcome the opportunity to work with South Gippsland Shire to identify those properties and townships that are subject to a significant flood hazard either directly to the property or to the access route and use this information to direct the outcomes of the C90 amendment.

Once the above work to refine the properties with an inappropriate flood hazard has been done the Authority is willing to be involved in a Planning Panel to support the final adopted position.

Further detailed comments are provided regarding particular settlements where the Authority has identified a specific area of interest.

Port Welshpool



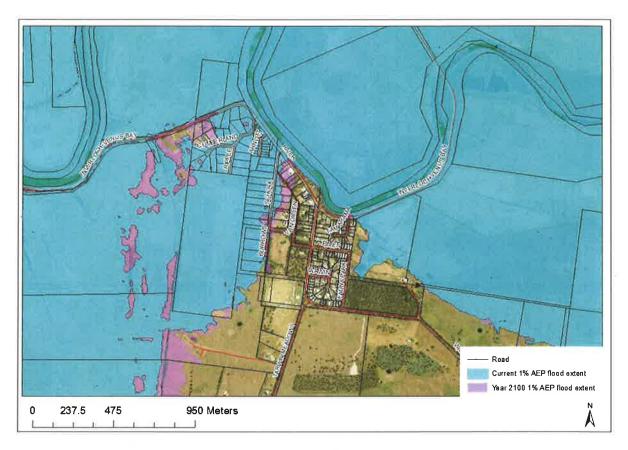
The Authority notes that the Housing and Settlement Strategy classifies Port Welshpool as a 'Village' and seeks to contain growth within the settlement boundary, and the Restructure Plan seeks to consolidate a number of lots within the settlement. However, the proposed amendment does not recognise that the only access road to the settlement is subject to flood hazard and therefore all land within the settlement fails to meet the Authority's flood hazard criteria. This means that opportunities to subdivide or place more than one dwelling on a lot will be limited in Port Welshpool.

Sandy Point



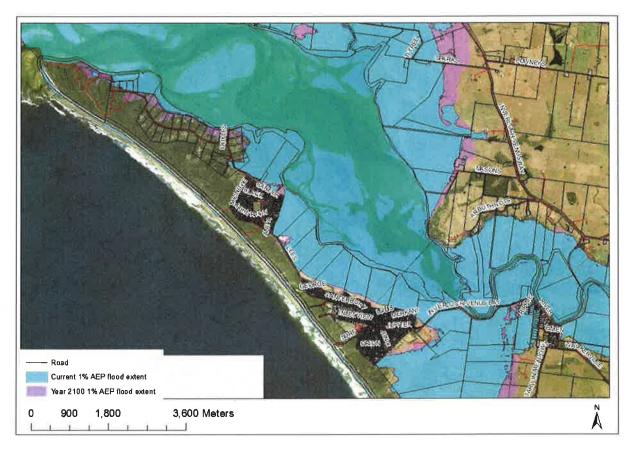
The Authority notes that the Housing and Settlement Strategy classifies Sandy Point as a 'Coastal village' and seeks to contain growth in accordance with the *Victorian Coastal Strategy*. However, the proposed amendment does not recognise that the only access road to the settlement is subject to flood hazard and therefore all land within the settlement fails to meet the Authority's flood hazard criteria. This means that opportunities to subdivide or place more than one dwelling on a lot will be limited in Sandy Point.

Tarwin Lower



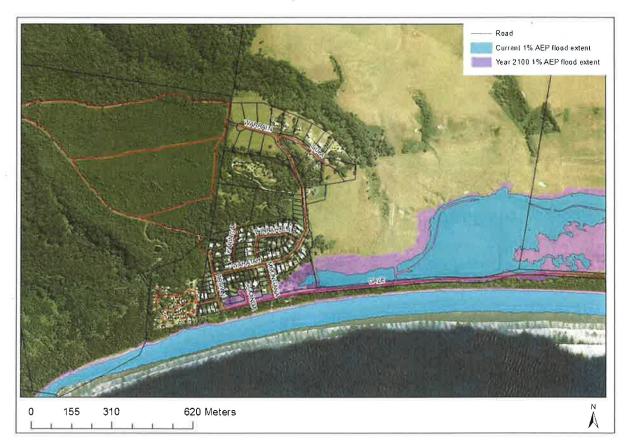
The Authority notes that the Housing and Settlement Strategy classifies Tarwin Lower as a 'Coastal village' and seeks to contain growth in accordance with the *Victorian Coastal Strategy*. The Authority will only support development on the land within the settlement boundary that is subject to flooding where the Authority's flood hazard criteria can be met.

Venus Bay



The Authority notes that the Housing and Settlement Strategy classifies Venus Bay as a 'Coastal village' and seeks to contain growth in accordance with the *Victorian Coastal Strategy*, and the Restructure Plan seeks to consolidate a number of lots within the settlement. However, the proposed amendment does not recognise that the only access road to the settlement is subject to flood hazard and therefore all land within the settlement fails to meet the Authority's flood hazard criteria. This means that opportunities to subdivide or place more than one dwelling on a lot will be limited in Venus Bay.

Waratah Bay



The Authority notes that the Housing and Settlement Strategy classifies Waratah Bay as a 'Coastal village' and seeks to contain growth in accordance with the *Victorian Coastal Strategy*. However, the proposed amendment does not recognise that the only access road to the settlement is subject to flood hazard and therefore all land within the settlement fails to meet the Authority's flood hazard criteria. This means that opportunities to subdivide or place more than one dwelling on a lot will be limited in Waratah Bay.

The Authority appreciates the opportunity to comment on the proposed amendment and would welcome the opportunity to further define the flood hazard to individual properties and townships within the LSIO. Once this work has been done we would also be willing to support our position at any Planning Panel hearing to resolve any outstanding issues.

Should you have any queries, please do not hesitate to contact Linda Tubnor on 1300 094 262. To assist the Authority in handling any enquiries please quote **WG-F-2017-0510** in your correspondence with us.

Yours sincerely,

Adam Dunn

Statutory Planning Manager

The information contained in this correspondence is subject to the disclaimers and definitions attached.

Definitions and Disclaimers

- The area referred to in this letter as the 'proposed development location' is the land parcel(s) that, according to the Authority's assessment, most closely represent(s) the location identified by the applicant. The identification of the 'proposed development location' on the Authority's GIS has been done in good faith and in accordance with the information given to the Authority by the applicant(s) and/or the local government authority.
- 2. While every endeavour has been made by the Authority to identify the proposed development location on its GIS using VicMap Parcel and Address data, the Authority accepts no responsibility for or makes no warranty with regard to the accuracy or naming of this proposed development location according to its official land title description.
- 3. **AEP** as Annual Exceedance Probability is the likelihood of occurrence of a flood of given size or larger occurring in any one year. AEP is expressed as a percentage (%) risk and may be expressed as the reciprocal of ARI (Average Recurrence Interval).
 - Please note that the 1% probability flood is not the probable maximum flood (PMF). There is always a possibility that a flood larger in height and extent than the 1% probability flood may occur in the future.
- 4. AHD as Australian Height Datum is the adopted national height datum that generally relates to height above mean sea level. Elevation is in metres.
- 5. **ARI** as Average Recurrence Interval is the likelihood of occurrence, expressed in terms of the long-term average number of years, between flood events as large as or larger than the design flood event. For example, floods with a discharge as large as or larger than the 100 year ARI flood will occur on average once every 100 years.
- 6. No warranty is made as to the accuracy or liability of any studies, estimates, calculations, opinions, conclusions, recommendations (which may change without notice) or other information contained in this letter and, to the maximum extent permitted by law, the Authority disclaims all liability and responsibility for any direct or indirect loss or damage which may be suffered by any recipient or other person through relying on anything contained in or omitted from this letter.
- 7. This letter has been prepared for the sole use by the party to whom it is addressed and no responsibility is accepted by the Authority with regard to any third party use of the whole or of any part of its contents. Neither the whole nor any part of this letter or any reference thereto may be included in any document, circular or statement without the Authority's written approval of the form and context in which it would appear.
- 8. The flood information provided represents the best estimates based on currently available information. This information is subject to change as new information becomes available and as further studies are carried out.

Kristy Crawford

From: Amendment C90 Engagement

Sent: Wednesday, 10 January 2018 12:15 PM

To: 'CMA Planning'

Subject: Acknowledgement of submission - Amendment C90 - WGCMA - Your Ref:

F-2017-0510

Dear Adam and Linda,

Thank you for the CMA's detailed submission to Amendment C90.

Please accept this email as formal acknowledgement that Council has received your submission.

As the Amendment progresses through the stages, I will email to advise of chances to participate or when new information becomes available.

Best regards Fiona



Fiona Mottram - Strategic Planning Officer

Note: Tuesdays, Wednesdays and Thursdays only

P: 03 5662 9837 **F**: 03 5662 3754

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W: http://www.southgippsland.vic.gov.au

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From: Karen Blomquist [mailto:KarenB@wgcma.vic.gov.au] On Behalf Of CMA Planning

Sent: Friday, 5 January 2018 11:02 AM

To: Amendment C90 Engagement <C90@southgippsland.vic.gov.au>

Subject: HPE CM: Your Ref: South Gippsland Planning Scheme Amendment C90 - Housing and Settlement - (Our Ref: F-

2017-0510)

South Gippsland Planning Scheme Amendment C90 - Housing and Settlement

Regards

Planning Administration

West & East Gippsland Catchment Management Authority 16 Hotham Street (PO Box 1374), Traralgon 3844 For any queries, please contact;

Karen Blomquist

Office Phone: 1300 094 262 Ext: 03 5175 7849 Fax: 03 5175 7899

www.wgcma.vic.gov.au Stay informed, sign up to our Catchment Snapshot Newsletter

















Frespectfully acknowledge the Traditional Owners of the Country upon which I work, their Elders past, present and future

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Kristy Crawford

From:

Linda Tubnor <LindaT@wgcma.vic.gov.au>

Sent:

Thursday, 25 January 2018 1:18 PM

To:

Fiona Mottram

Subject:

C90 additional information

Attachments:

Port Welshpool Lot 5.jpg; Port Welshpool Lot 4.jpg; Port Welshpool Lot 4_2.jpg; Port Welshpool Lot 16.jpg; Toora Lot 23.jpg; Toora Lot 24_1.jpg; Toora Lot 24_2.jpg; Toora

LSIO.JPG

Hi Fiona

(Note – plans attached have land subject to 0.3m or greater flood depth shaded blue. This is based on LiDAR and not detailed survey).

Port Welshpool:

1. Lot 5 - You are correct and this was an oversight on my part as the LSIO is slightly more extensive over the north east corner of this lot than our estimated 1% AEP flood extent. Based on our estimated 1% AEP flood extent, there is an area of approximately 1800 sqm (which may be refined if detailed survey were undertaken) that meets our criteria as shown in the attached map. The summary table for Port Welshpool has been updated (with changes to Lot 5 only) below.

PORT WELSHPOOL

RESTRUCTURE LOT	DOES PROPERTY / EGRESS MEET FLOOD DEPTH CRITERIA?	DOES WGCMA SUPPORT DWELLING?
1	No	No
2	No	No
3	No	No
4	Some of the property meets criteria	Dwelling and access must be outside LSIO
5	Some of the property meets criteria	Dwelling and access must be on land with < 0.3m flood depth
6	No	No
7	No	No
8	No	No
9	No	No
10	No	No
11	No	No
12	No	No
13	No	No
14	No	No
15	No	No
16	Some of the property meets criteria	Dwelling and access must be outside LSIO
17	Yes	Yes

- 2. Lot 4 The area that meets our criteria is shown in the attached plans (at different scales) and corresponds with the LSIO.
- 3. Lot 16 The area that meets our criteria is shown in the attached plan and corresponds with the LSIO. On CA 15 and 15A, development would only be supported where both it and its access are subject to < 0.3m flood depth (shaded green) and public access would need to be created for CA 15.

Toora:

4. For all of the lots other than 23 and 24, as per the summary table for Toora, we'd support dwellings where both the dwelling and access are outside the LSIO. As you have access to the LSIO, I haven't created a plan of each of the lots. However there is no LSIO around Lots 23 and 24 so I have attached plans for each of those lots showing the area that meets our criteria. The flood modelling we've done does not cover the entire lots (which is why there is a sharp boundary to the flood depth layer in the maps) and we'd include the un-modelled land in the area which is appropriate for development. Any land shaded blue doesn't meet our criteria, but anything else – whether shaded green or not modelled does.

Regards,

Linda

From: Fiona Mottram [mailto:fiona.mottram@southgippsland.vic.gov.au]

Sent: Tuesday, 23 January 2018 11:50 AM **To:** Linda Tubnor <LindaT@wgcma.vic.gov.au>

Subject: RE: Addresses at Toora & Port Welshpool for C90 additional comment please

Hi Lynda,

Thanks so much for sending this assessment (Toora and Port Welshpool) so promptly. Hugely appreciated:

I do have some queries:

- 1. Port Welshpool Restructure Lot 5 at our meeting and apparently at the meeting with Paul Hamlett, Adam said there was an area near the south east corner of Telegraph and Lasseters Roads where a dwelling would be acceptable to the CMA. However on your table this property is a 'no' not supported for a dwelling. Is this due to the access being potentially cut? Is someone at the CMA going to advise Paul of this change of opinion?
- 2. Port Welshpool Restructure Lot 4 can you please show on a map which areas acceptable and which not? I ask because there is an existing house, but I need to know in regards to which vacant land parcels you would or would not support a dwelling. Thanks.
- 3. Port Welshpool Restructure Lot 16 (public land). As for question 2 above, please map to define which land parcels you could support a dwelling on and which not. Thank you.
- 4. Toora for all of the Restructure Lots where you advise 'some of the property meets criteria' I need a map to see which parts please, so I can consider whether parts of a Restructure Lot would or would not be supported by the CMA for a dwelling development. These have more than 1 land parcel and perhaps there is some movement possible for dwellings where we did not expect it.

Is this possible no later than 1 February 2018 please Lynda? I will need the information to finish my report to Council.

Look forward to hearing back from you, Fiona



P: 03 5662 9837 F: 03 5662 3754

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W: http://www.southgippsland.vic.gov.au

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From: Linda Tubnor [mailto:LindaT@wgcma.vic.gov.au]

Sent: Friday, 19 January 2018 4:06 PM

To: Fiona Mottram < fiona.mottram@southgippsland.vic.gov.au >

Subject: RE: Addresses at Toora & Port Welshpool for C90 additional comment please

Hi Fiona

Here's a summary of our assessment of the flood hazard for each of the proposed restructure lots.

I can prepare more detail if you need it later, but wanted to get something brief to you as soon as I could.

Regards,

Linda

TOORA

RESTRUCTURE LOT	MEET FLOOD DEPTH CRITERIA?	DOES WGCMA SUPPORT DWELLING?
1	Some of the property meets criteria	Dwelling and access must be outside LSIO
2	Some of the property meets criteria	Dwelling and access must be outside LSIO
3	Some of the property meets criteria	Dwelling and access must be outside LSIO
4	Some of the property meets criteria but not accessible by a public road	No unless permanent road access is made available and dwelling and access are located outside LSIO
5	Yes	Yes
6	Some of the property meets criteria	Dwelling and access must be outside LSIO
7	Some of the property meets criteria	Dwelling and access must be outside LSIO
8	Most of the property meets criteria	Dwelling and access must be outside LSIO
9	No	No
10	Some of the property meets criteria	Dwelling and access must be outside LSIO
11	Some of the property meets criteria	Dwelling and access must be outside LSIO
12	Some of the property meets criteria	Dwelling and access must be outside LSIO
13	No	No
14	Yes	Yes
15	No	No
16	No	No
17	No	No
18	No	No
19	Some of the property meets criteria	Dwelling and access must be outside LSIO
20	No	No
21	No	No
22	Some of the property meets criteria	Dwelling and access must be outside LSIO

23	Most of the property meets criteria	Dwelling and access must be on land with < 0.3m flood depth
24	Some of the property meets criteria	Dwelling and access must be on land with < 0.3m flood depth

PORT WELSHPOOL

RESTRUCTURE LOT	DOES PROPERTY / EGRESS MEET FLOOD DEPTH CRITERIA?	DOES WGCMA SUPPORT DWELLING?
1	No	No
2	No	No
3	No	No
4	Some of the property meets criteria	Dwelling and access must be outside LSIO
5	No	No
6	No	No
7	No	No
8	No	No
9	No	No
10	No	No
11	No	No
12	No	No
13	No	No
14	No	No
15	No	No
16	Some of the property meets criteria	Dwelling and access must be outside LSIO
17	Yes	Yes

Linda Tubnor

Statutory Planning Team Leader

PO Box 1374 Traralgon VIC 3844

T: 5175 7807

Please note: I work Mon, Tue, Wed & Fri

www.wgcma.vic.gov.au

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Trespectfully acknowledge the Traditional Owners of the Country upon which I work, their Elders past, present and future.

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From: Fiona Mottram [mailto:fiona.mottram@southgippsland.vic.gov.au]

Sent: Wednesday, 17 January 2018 2:05 PM **To:** Linda Tubnor < LindaT@wgcma.vic.gov.au>

Subject: Addresses at Toora & Port Welshpool for C90 additional comment please

Dear Linda,

While we're waiting on the GIS for you,

Here's the link to the exhibited Incorporated Document Restructure Plans for Old & and Inappropriate Subdivisions in South Gippsland Shire August 2017 which lists the property address and title details for the land parcels in te Toora Coastal Restructure Area and the Port Welshpool Restructure Area respectively.

http://www.southgippsland.vic.gov.au/downloads/file/2370/restructure plans for old and inappropriate subdivision s in south gippsland shire august 2017 incorporated document exhibition

The first column in the table gives the road address where it has one and the second column gives title details. Obviously the map is in the far right column.

The details for Toora are located on pages 68-82 inclusive.

The details for Port Welshpool are located on pages 92-102 inclusive.

I don't think there is more information I could give you anyway.

Our GIS staff have reminded me that the CMA should already have GIS info for roads, properties and of course the LSIO. Is that correct?

Do you need the aerial photo layer?

Best regards Fiona



Fiona Mottram - Strategic Planning Officer

Note: Tuesdays, Wednesdays and Thursdays only

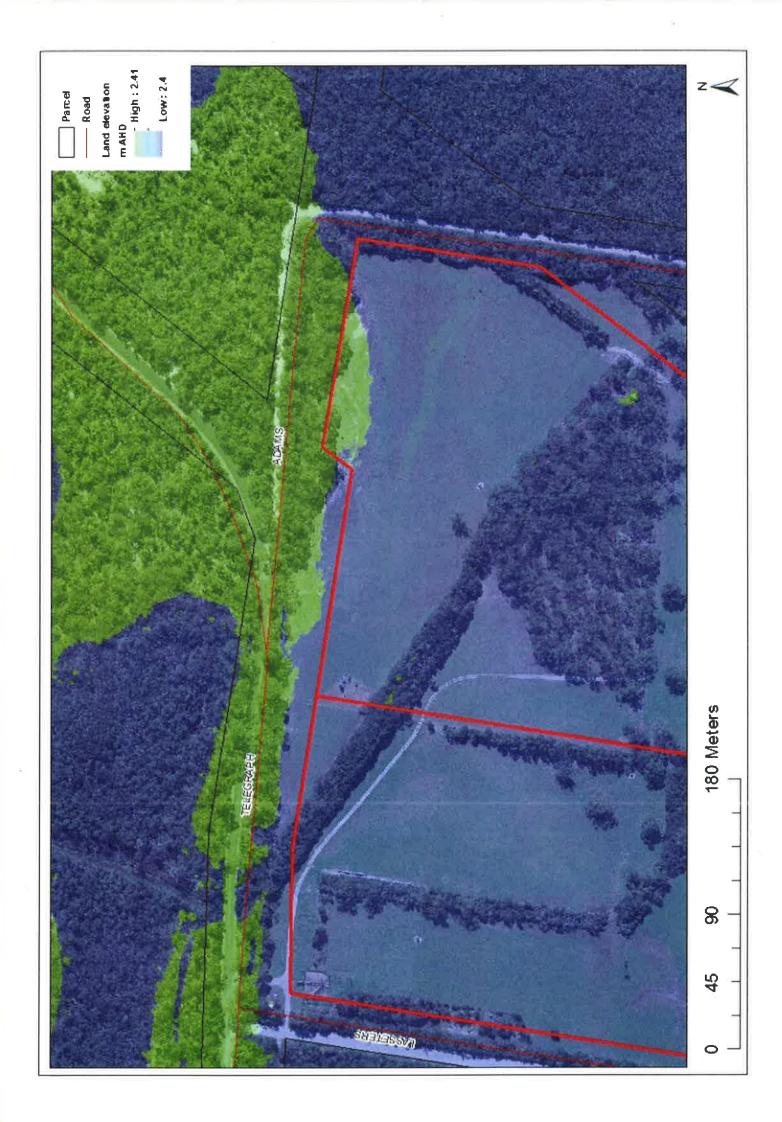
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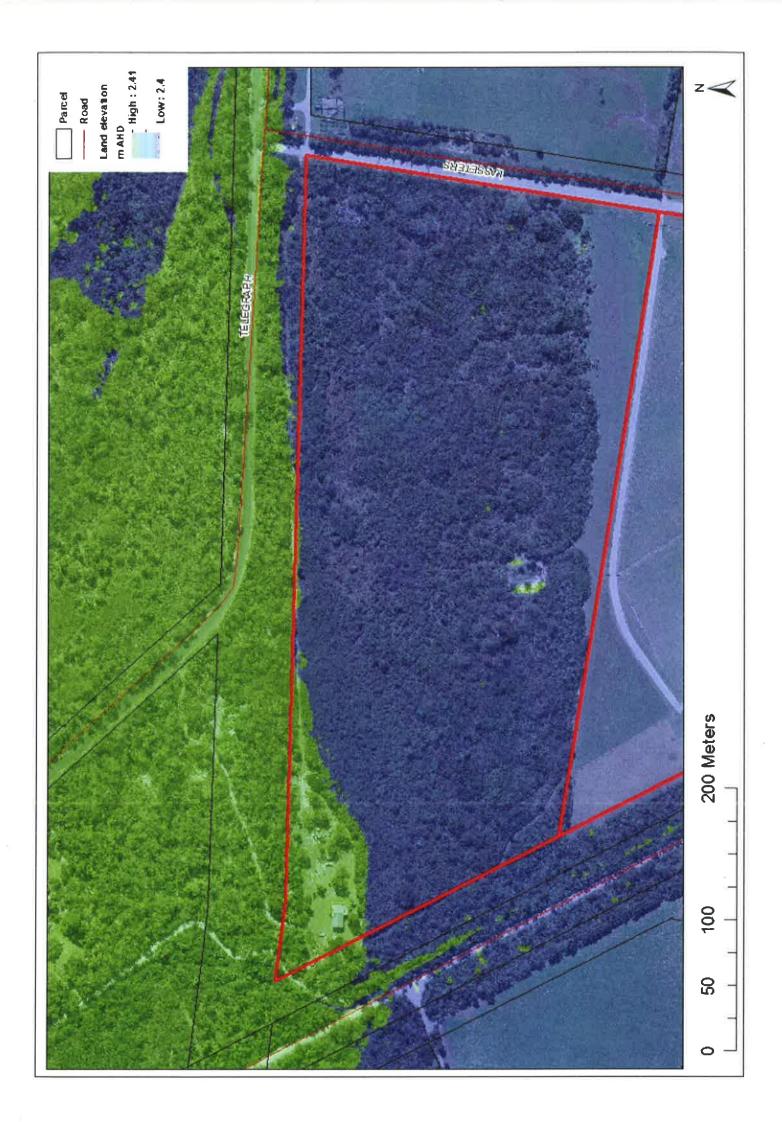
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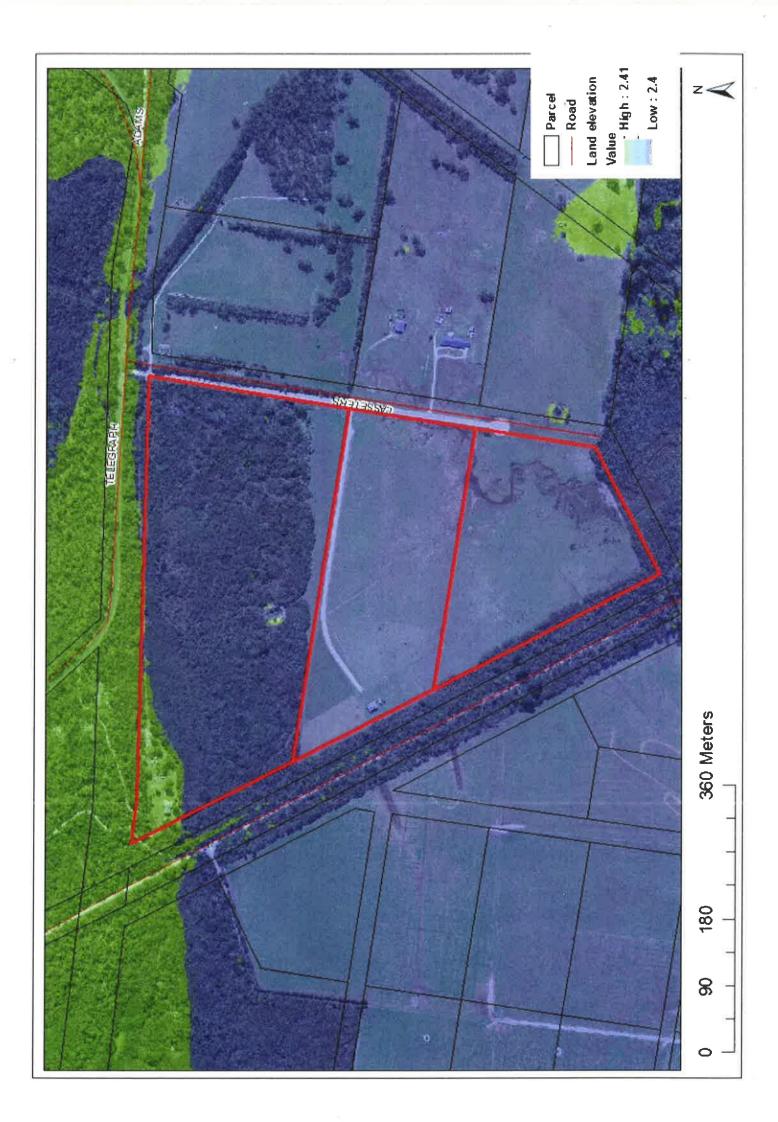
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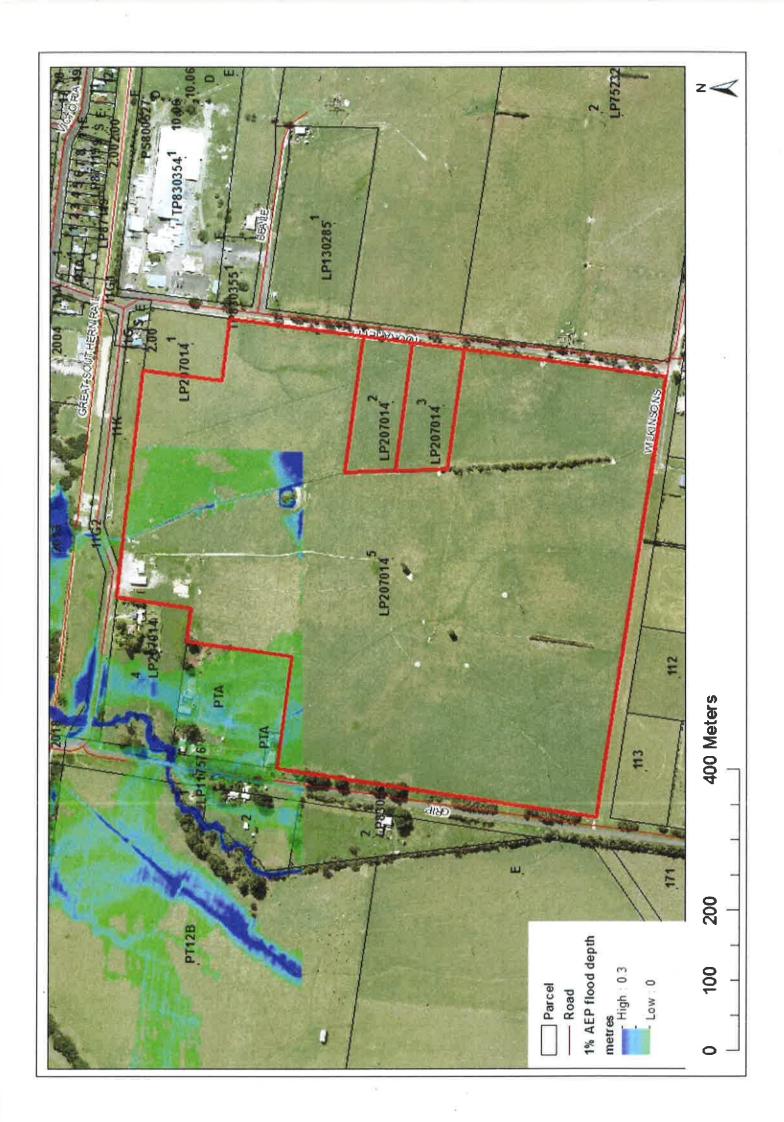
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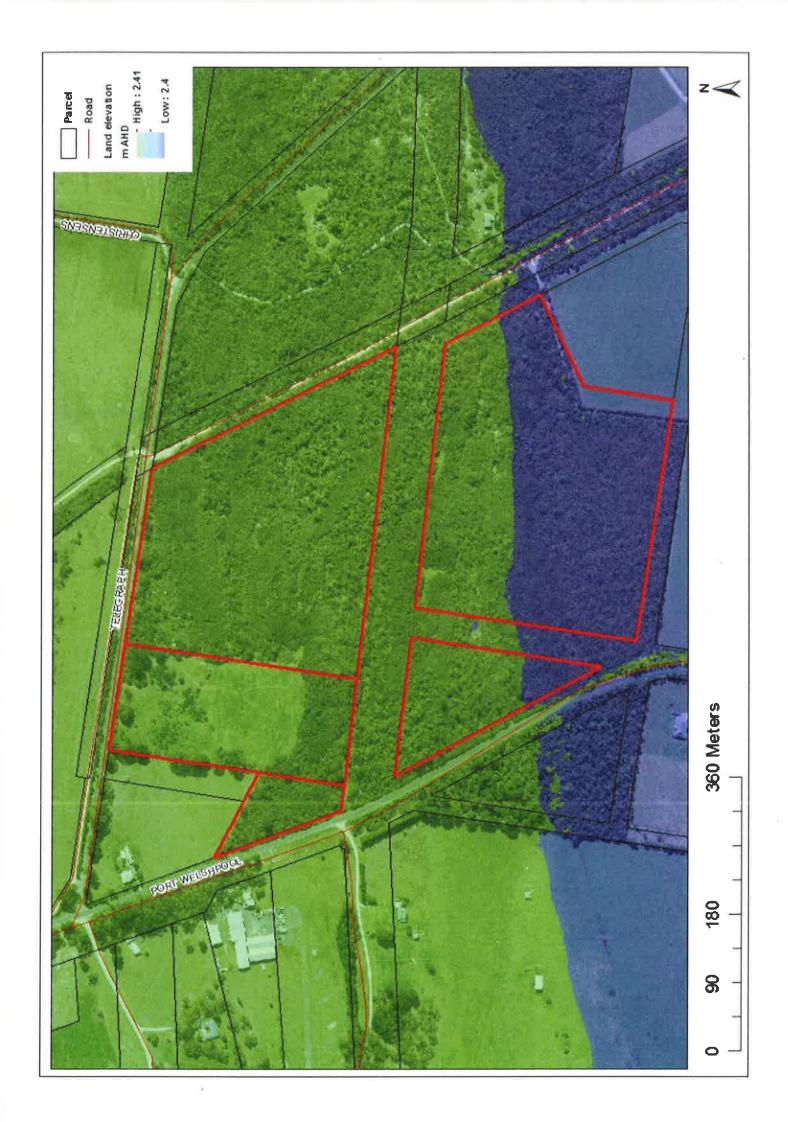
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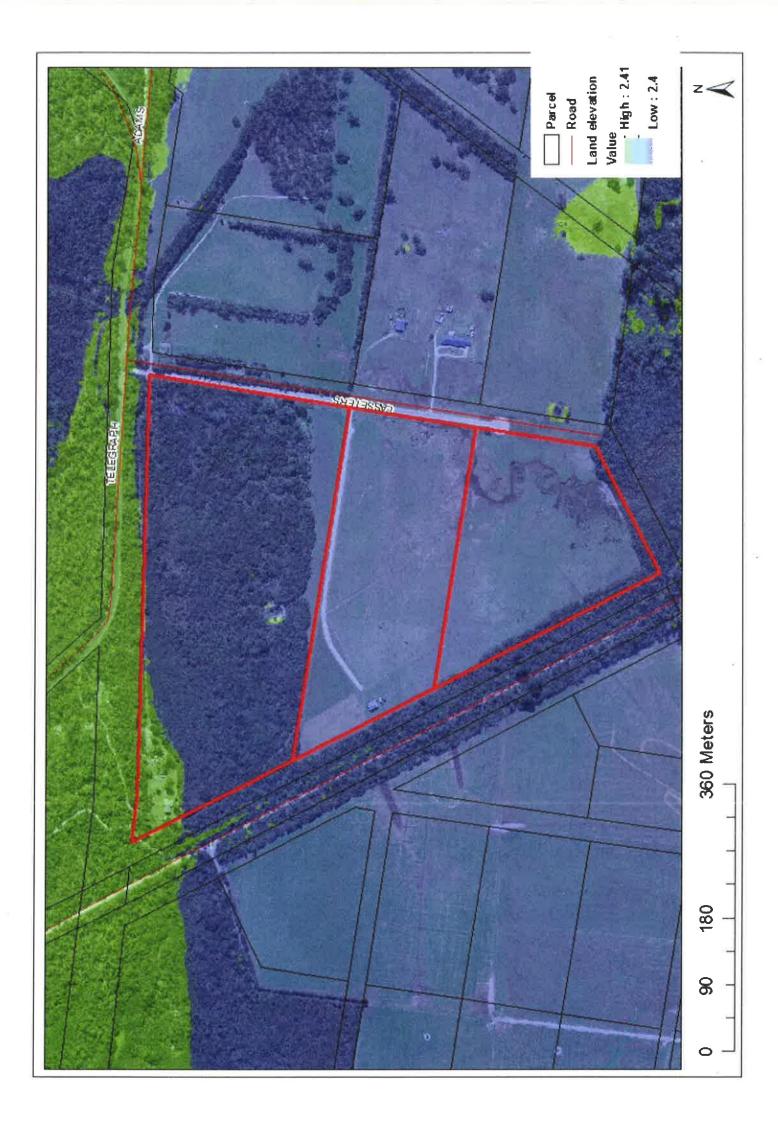


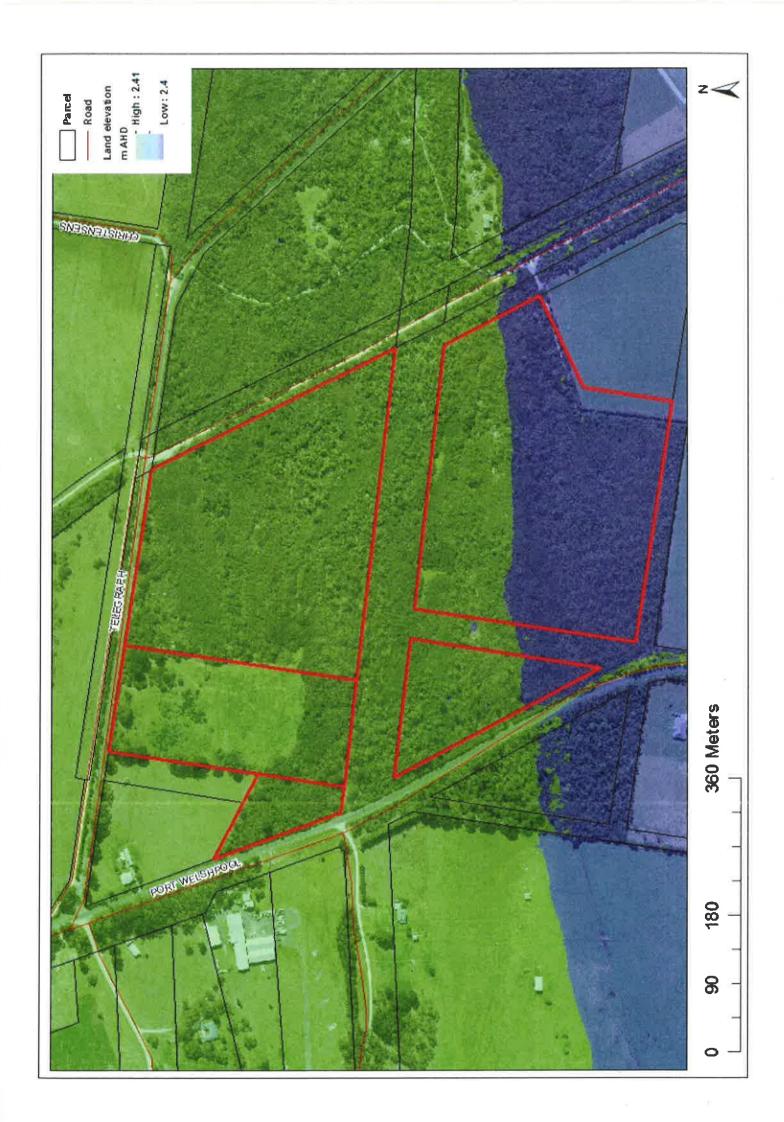


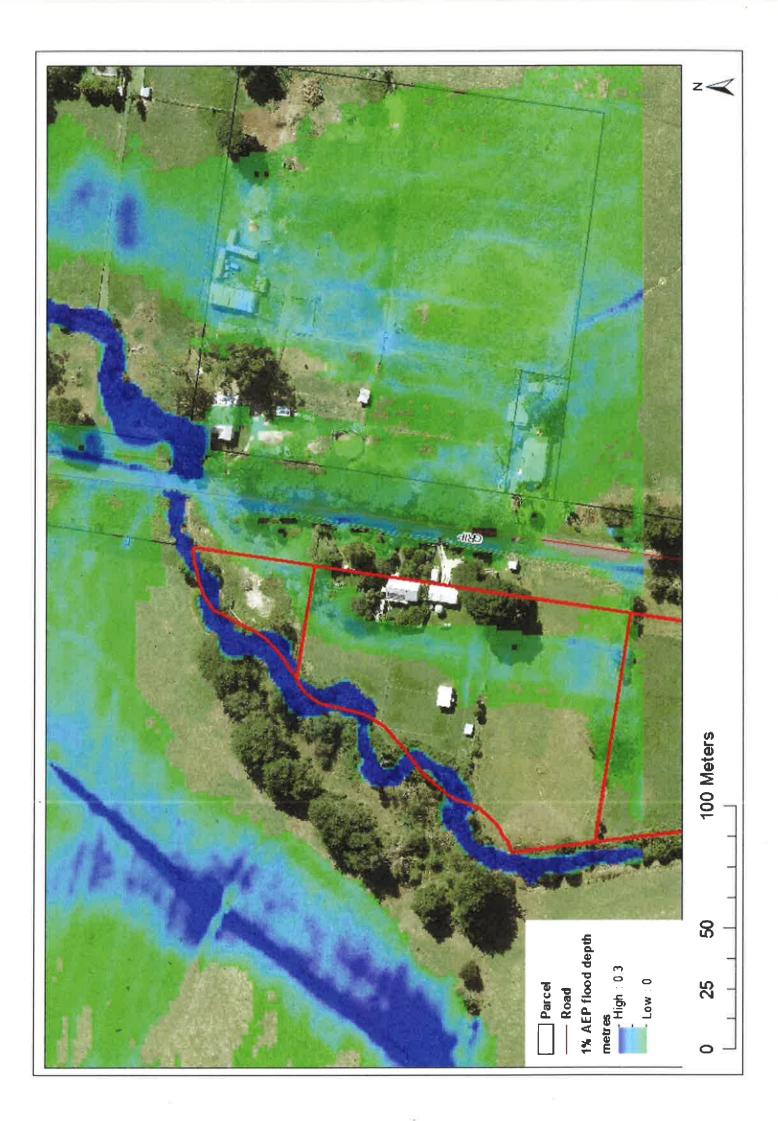


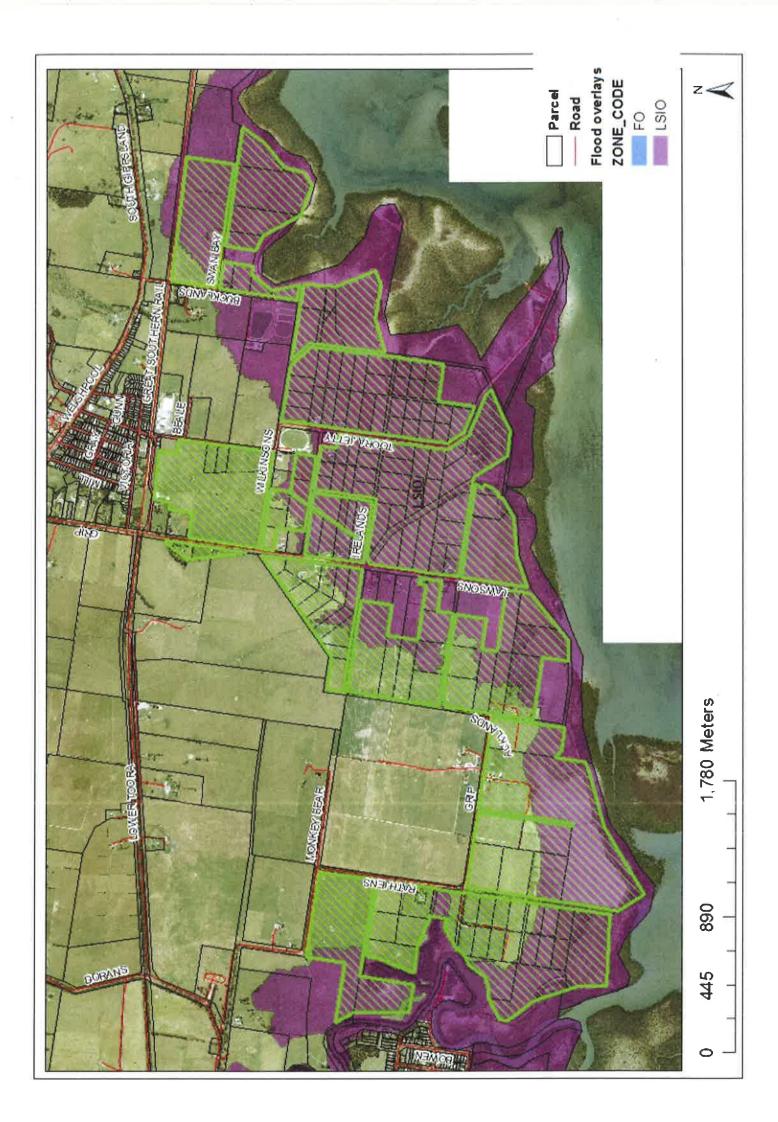




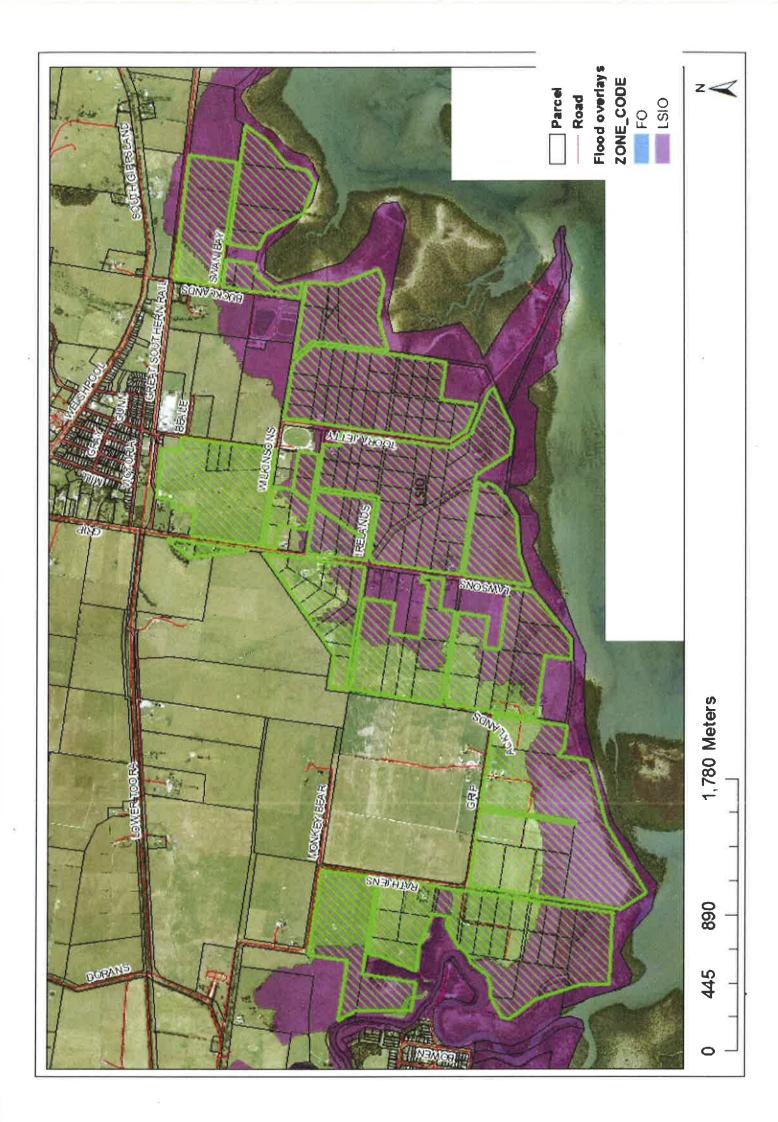












Kristy Crawford

From:

Adam Dunn <AdamD@wgcma.vic.gov.au>

Sent:

Thursday, 13 September 2018 7:55 AM

To:

Ken Griffiths; Kristy Crawford

Subject:

FW: South Gippsland C90 Letter to WGCMA_.pdf

Attachments:

South Gippsland C90 Letter to WGCMA_.pdf; FW: C90 Amendment; FW: FW: C90

Amendment

HI Ken and Kristy,

Thanks for meeting with us yesterday to review the restructure lots and explain the main intention of the PSA is to ensure lots with no development potential are appropriately identified and controlled using the RO.

Please find attached the letter from Planning Panels requesting WGCMA attendance at the Hearing. I will contact Planning Panels today and let them know we have met and that we are discussing further our response regarding the settlements that are impacted by access issues.

Also please find attached two emails from Paul Hamlett and our response to the questions he raises.

Thanks,

Adam

From: Adam Dunn

Sent: Wednesday, 12 September 2018 2:26 PM
To: Adam Dunn < Adam D@wgcma.vic.gov.au>

Subject: South Gippsland C90 Letter to WGCMA_.pdf

Send copies of Paul Hamlett correspondence to Ken and Kristy



7 September 2018

1 Spring Street Melbourne Victoria 3000 GPO Box 2392 Melbourne, Victoria 3001 Telephone (03) 8392 5115

Adam Dunn

West Gippsland Catchment Management Authority

adamd@wgcma.vic.gov.au

Dear Mr Dunn,

South Gippsland Planning Scheme Amendment C90: Housing and Settlement Strategy

A Panel has been appointed under the *Planning and Environment Act 1987* to consider this Amendment and associated submissions. A Directions Hearing was held in Leongatha on 3 September 2018.

The Panel has been provided with a copy of the submission from the West Gippsland Catchment Management Authority (CMA) to South Gippsland Shire Council (Council) dated 5 January 2018 in respect of the Amendment. At that stage, the CMA identified the flood hazard for each affected proposed restructure lot, but suggested that further work was required to refine the properties with an inappropriate flood hazard within the Land Subject to Inundation Overlay.

The Panel was advised by Council that it intends to work with the CMA to address issues of concern in greater detail.

The Panel invites a suitable representative of the CMA to attend the Panel Hearing starting on 12 November 2018 in Leongatha.

The Panel requests that the CMA make a submission to it on that day (potentially at 3pm but with some flexibility) about the matters to be considered in evaluating the Amendment, a response to policy, management of risk and identification of potential work or refinements to address the CMA's concerns.

In general, the Panel is also seeking to understand how the proposed Amendment would change or affect the response to flood risk for particular settlements compared with current planning provisions or policies (including via the potential to subdivide or construct more than one dwelling on a lot). An understanding of what currently occurs in terms of the CMA response to permit applications which are made for dwellings in settlements affected by flood risk would also be helpful.

It would be especially useful if the CMA could provide relevant mapping or modelling of affected settlements and to identify any significant potential limitations for any properties being able to achieve a suitable response to flood hazard. It would also assist if the CMA's representative was available to answer questions the Panel may have on these and related topics.



Please advise as soon as possible whether the CMA is available to appear at the Panel Hearing as requested.

If you have any queries please contact Planning Panels Victoria on (03) 8392 5115 or planning.panels@delwp.vic.gov.au.

Yours sincerely

Deale

Dalia Cook

Panel Chair

Kristy Crawford

From:

Adam Dunn <AdamD@wgcma.vic.gov.au>

Sent:

Thursday, 13 September 2018 7:46 AM

To:

Adam Dunn

Subject:

FW: C90 Amendment

From: Adam Dunn

Sent: Tuesday, 14 August 2018 9:19 AM

To: CMA Planning <planning@wgcma.vic.gov.au>

Subject: FW: C90 Amendment

Hi Karen,

Can this response be saved to the C90 file.

Thanks Adam

From: Adam Dunn

Sent: Tuesday, 14 August 2018 8:14 AM

To: 'phamlett@gmail.com' < phamlett@gmail.com >

Subject: FW: C90 Amendment

Hi Paul,

I've responded to the points you make below as best I can. Unfortunately most of the questions go beyond the scope of floodplain management and as such I don't have much that I can add.

Good luck with preparing for the hearing.

Thanks

Adam

From: Paul Hamlett < hamlettpm@gmail.com >

Sent: Tuesday, 7 August 2018 3:22 PM

To: Adam Dunn < Adam D@wgcma.vic.gov.au >; Penny Hamlett < phamlett@gmail.com >

Subject: C90 Amendment

Hi Adam

Thank you speaking with me today regarding the proposed South Gippsland Shire's C90 Planning Amendment.

I have now gathered my thoughts and I would appreciate it if you could confirm your (WGCMA's) position on the following points as we discussed.

1. Your initial response to the C90 amendment and the additional information requested by South Gippsland Shire staff only related to the construction of dwellings in the proposed restructured

allotments that were also covered by the LSIO. Specifically, the allotments fronting Lasseters Rd and Adams Rd, Port Welshpool.

WGCMA Response

WGCMA provides comments on PSAs from a floodplain management perspective only. Given this our advice to Council on C90 relates primarily to the risk of locating dwellings in areas subject to flooding or areas which do not have access due to flooding. Lots fronting Adams Rd and Lasseters Rd are subject to flooding with the depth of flooding exceeding the site and access safety criteria.

2. The LSIO covers many other normal activities expected within Farm Zone land that would require a planning permit. Eg Increases in surface profiles by more than 150mm, closed sided farm machinery shed, any non-habitable building for public or commercial use.

WGCMA Response

This is a statement. I don't disagree with it.

3. In preparing the composition of the restructured allotments the Shire **did not** seek the advice of the WGCMA as to how the impact of sea level rise maybe best mitigated by the amalgamation of allotments.

WGCMA Response

Non structural measures such as PSA are considered an effective mitigation strategy for reducing the growth in risk. While SGSC did not directly seek our advice on other mitigation strategies the fact they are doing the PSA suggests they are very seriously contemplating how best to mitigate the risks associated with sea level rise.

4. The proposed restructured allotments provide no more protection or guidance for land owners than already exists under the LSIO.

WGCMA Response

WGCMA can only comment from a floodplain management perspective. You will need to speak to a planning specialist to get advice on the full implications under the planning scheme.

5. The opportunity to make application for any planning permit would be predicated on the consolidation of property titles within a proposed restructured allotment.

WGCMA Response

WGCMA can only comment from a floodplain management perspective. You will need to speak to a planning specialist to get advice on the full implications under the planning scheme.

6. In general terms planning overlays are not designed to prohibit development but to facilitate appropriate development. As such the use of the LSIO as the reason to prevent development is outside its intended purpose.

WGCMA Response.

WGCMA can only comment from a floodplain management perspective. The purpose of the LSIO is to ensure development is assessed against the flood risk. Depending on the development type and the level of flood risk development may not be supported or it may be supported with conditions.

Thank you again and I look forward to receiving your responses. As you know the C90 has been referred to a Planning Panel hearing (yet to be scheduled) and your advice will assist me in preparing my submission.

Regards

Paul Hamlett

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Kristy Crawford

From:

Adam Dunn <AdamD@wgcma.vic.gov.au>

Sent:

Thursday, 13 September 2018 7:44 AM

To:

Adam Dunn

Subject:

FW: FW: C90 Amendment

From: Adam Dunn

Sent: Thursday, 23 August 2018 5:32 PM

To: CMA Planning <planning@wgcma.vic.gov.au>

Subject: FW: FW: C90 Amendment

Hi Lee,

Can this response be added to the file.

Thanks Adam

From: Adam Dunn

Sent: Thursday, 23 August 2018 5:31 PM

To: 'hamlettpm@gmail.com'

Subject: FW: FW: C90 Amendment

Hi Paul,

Apologies for sending to the wrong email. I must have an old email that you've used in the past.

I think I've got it right this time.

I've provided answers to your questions below.

Regards,

Adam

From: Paul Hamlett < hamlettpm@gmail.com > Sent: Monday, 20 August 2018 10:02 AM
To: Adam Dunn < AdamD@wgcma.vic.gov.au >

Subject: Fwd: FW: C90 Amendment

Hi Adam

Thank you for your response, which by the way went to my wife's email and not mine, but no problems anyway.

You would have been notified that a Panel Directions Hearing is to be held on the Mon 3 Sept so I'll most likely see you there.

I have some additional questions regarding how the WGCMA would expect/ recommended the process that landowners take when contemplating making an application for a permit and I'd appreciate your comments.

Question 1

Step 1. Landowner approaches CMA to discuss their intentions and seeks initial advice on the potential risks from flooding and the potential impact on the proposed development activity. ie Farm shed, earthworks, drains, tracks, dams

Step 2. Landowner (in conjunction with CMA) attempts to modify their development to reduce the risks to a level that is acceptable to CMA and in accordance with the provisions of the LISO. Hopefully agreement could be reached.

Step 3. Landowner makes application to Council (after informal discussion on any other matters) and the application is assessed on its merit.

WGCMA Response

What you outline above is generally the best way to understand and resolve flood related matters when considering building or works within an area identified as being subject to flooding. Ultimately the Planning Permit process is almost always simplified if pre approval from a referral agency is obtained in advance of submitting an application for a permit.

Question 2

Are the risk factors and access safety criteria different for activities other than the construction of a dwelling?

WGCMA Response

Yes.

The WGCMA always assess the degree of risk associated with different types of activities. For most works not associated with a dwelling we focus on impacts to flood behaviour to ensure that the proposed works do not impact on adjoining land. For a dwelling we also need to consider the movement of people so access and site safety need to be assessed.

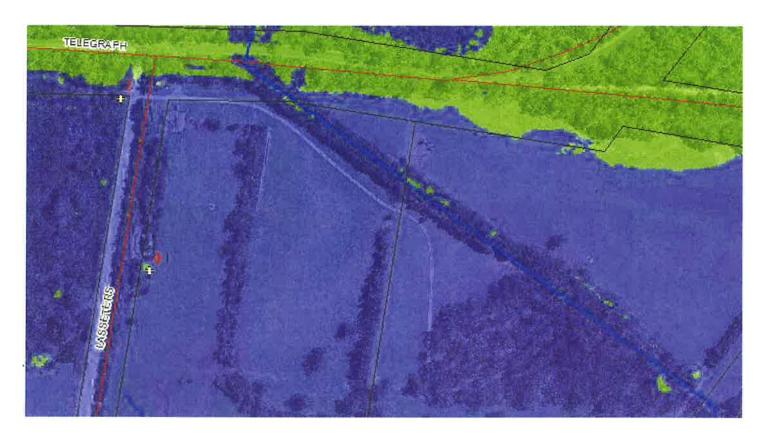
Question 3

In my previous email I referred to access off Lasseters and Adams Rd. As my properties also front Telergraph Rd, would this access be acceptable?

WGCMA Response

Telegraph Rd has safe access.

There is a small area of land in the north east corner of the property on the corner with Adams Rd that meets both site and access safety criteria as shown in green in the image below.



Question 4

In line with Question 1 above . What mitigation strategies might the CMA consider under the circumstances.

WGCMA Response

The answer is it depends. In general works and buildings such as sheds that do not impact on flood behaviour will be supported. Dwellings will only be supported where site and access safety can be achieved.

Question 5

When you talk about flooding. Is the flooding due to coastal inundation resulting from climate change or flooding resulting from a storm event (ie 1:100 yr event) or a combination of both?

WGCMA Response

Flooding at this location is driven by coastal storm surge including the impacts of sea level rise out to 2100.

Thank you again for your assistance.

Regards

Paul Hamlett

From: Penny Hamlett < phamlett@gmail.com > Date: Tue, Aug 14, 2018 at 8:49 AM Subject: Fwd: FW: C90 Amendment To: hamlettpm@gmail.com			α		
Forwarded message From: Adam Dunn < AdamD@wgcma.vic.gov.au > Date: Tue, 14 Aug 2018, 8:14 AM Subject: FW: C90 Amendment To: phamlett@gmail.com < phamlett@gmail.com >		*			
Hi Paul,					
I've responded to the points you make below as best floodplain management and as such I don't have much			questions go l	peyond the sc	ope of
Good luck with preparing for the hearing.					
Thanks			,		
Adam					
From: Paul Hamlett < hamlettpm@gmail.com > Sent: Tuesday, 7 August 2018 3:22 PM To: Adam Dunn < AdamD@wgcma.vic.gov.au >; Penny Subject: C90 Amendment	y Hamlett < <u>phan</u>	nlett@gmail.com	>		
Hi Adam					

Thank you speaking with me today regarding the proposed South Gippsland Shire's C90 Planning Amendment.

I have now gathered my thoughts and I would appreciate it if you could confirm your (WGCMA's) position on the following points as we discussed.

> 1. Your initial response to the C90 amendment and the additional information requested by South Gippsland Shire staff only related to the construction of dwellings in the proposed restructured

allotments that were also covered by the LSIO. Specifically, the allotments fronting Lasseters Rd and Adams Rd, Port Welshpool.

WGCMA Response

WGCMA provides comments on PSAs from a floodplain management perspective only. Given this our advice to Council on C90 relates primarily to the risk of locating dwellings in areas subject to flooding or areas which do not have access due to flooding. Lots fronting Adams Rd and Lasseters Rd are subject to flooding with the depth of flooding exceeding the site and access safety criteria.

2. The LSIO covers many other normal activities expected within Farm Zone land that would require a planning permit. Eg Increases in surface profiles by more than 150mm, closed sided farm machinery shed, any non-habitable building for public or commercial use.

WGCMA Response

This is a statement. I don't disagree with it.

3. In preparing the composition of the restructured allotments the Shire **did not** seek the advice of the WGCMA as to how the impact of sea level rise maybe best mitigated by the amalgamation of allotments.

WGCMA Response

Non structural measures such as PSA are considered an effective mitigation strategy for reducing the growth in risk. While SGSC did not directly seek our advice on other mitigation strategies the fact they are doing the PSA suggests they are very seriously contemplating how best to mitigate the risks associated with sea level rise.

4. The proposed restructured allotments provide no more protection or guidance for land owners than already exists under the LSIO.

WGCMA Response

WGCMA can only comment from a floodplain management perspective. You will need to speak to a planning specialist to get advice on the full implications under the planning scheme.

5. The opportunity to make application for any planning permit would be predicated on the consolidation of property titles within a proposed restructured allotment.

WGCMA Response

WGCMA can only comment from a floodplain management perspective. You will need to speak to a planning specialist to get advice on the full implications under the planning scheme.

6. In general terms planning overlays are not designed to prohibit development but to facilitate appropriate development. As such the use of the LSIO as the reason to prevent development is outside its intended purpose.

WGCMA Response.

WGCMA can only comment from a floodplain management perspective. The purpose of the LSIO is to ensure development is assessed against the flood risk. Depending on the development type and the level of flood risk development may not be supported or it may be supported with conditions.

Thank you again and I look forward to receiving your responses. As you know the C90 has been referred to a Planning Panel hearing (yet to be scheduled) and your advice will assist me in preparing my submission.

Regards

Paul Hamlett

Virus-free. www.avast.com

Kristy Crawford

From:

Kristy Crawford

Sent:

Thursday, 13 September 2018 8:17 AM

To:

'Adam Dunn'; 'lindat@wgcma.vic.gov.au'

Subject:

Amendment C90 Letter as Discussed

Attachments:

2018.09.13 WGCMA Letter C90.docx.pdf

Good morning Adam and Linda,

Thank you again for meeting with us yesterday.

Please see attached the letter we discussed.

Any questions, just email or call.

Kind regards



Kristy Crawford

Strategic Planning Officer (Part Time) Wednesdays, Thursdays and Fridays

South Gippsland Shire Council | 9 Smith Street (Private Bag 4) Leongatha VIC 3953

P: 03 5662 9171 | F: 03 5662 3754 | website | facebook

Our ref: Amendment C90 Your ref: WG-F-2017-0510



13 September 2018

Attn: Adam Dunn Statutory Planning Manager West Gippsland Catchment Management Authority PO Box 1374 TRARALGON VIC 3844

Dear Adam,

Thank you to yourself and Linda Tubnor for making the time to meet with Ken Griffiths and I on Wednesday 12 September 2018. It was a positive and productive meeting which has seen us come to agreement on the way forward with the issues raised by the CMA in your three submissions to South Gippsland Amendment C90.

It is agreed that the imminent commencement of a Coastal Strategy (in the coming year) will be the appropriate mechanism to consider and address concerns with access to towns being affected by floodwater. The WGCMA will be invited to actively participate in the preparation of the Coastal Strategy and we look forward to working with you on this project in the near future.

It was helpful to also work through each of the proposed restructure allotments in the restructure areas of Toora and Port Welshpool. The outcome of this discussion was confirmation that each lot that is wholly within the Land Subject to Inundation Overlay (LSIO) either already contains a dwelling, is in public ownership, or is identified in the *Restructure Plans for Old and Inappropriate Subdivisions in South Gippsland Shire August 2017* proposed Incorporated Document as a "No dwelling development restructure lot". It is also noted that proposed restructure lot 4 at Toora is provided with legal road access that is outside of the LSIO.

We note your comments that the LSIO data is generally accurate within 100mm and the WGCMA will generally allow development in areas that are inundated in a flood event up to 0.3m.

If you could please take the time to review my summary of our meeting above and provide a written response confirming that the WGCMA and Council have reached a shared position in relation to the matters raised within your submissions to Amendment C90, it would be much appreciated.



If you would like to discuss further, I can be reached on telephone 5662 9171 or via email kristy.crawford@southgippland.vic.gov.au

Yours sincerely

Kleanford.

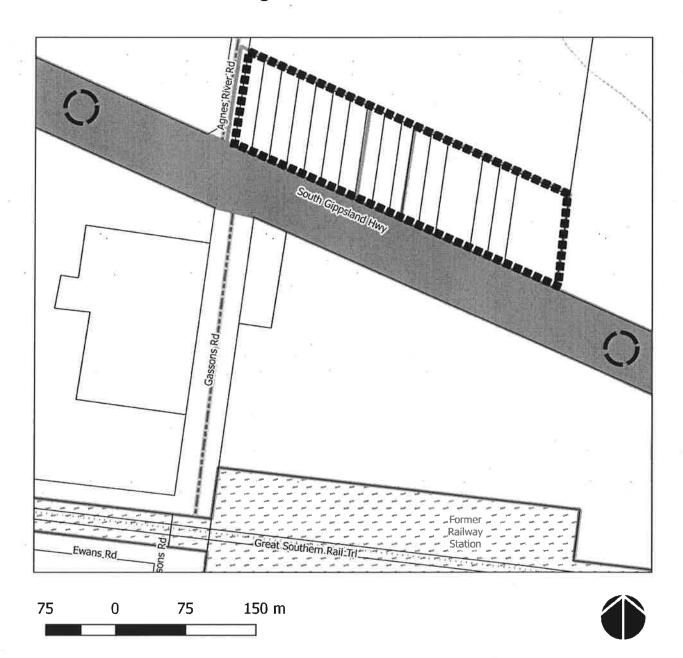
Kristy Crawford
Strategic Planning Officer

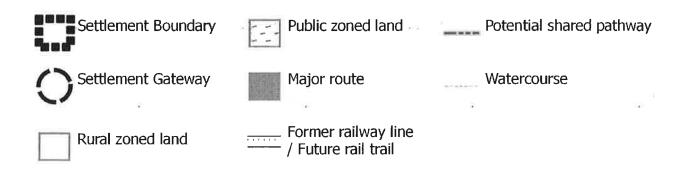
APPENDIX B

FRAMEWORK PLANS

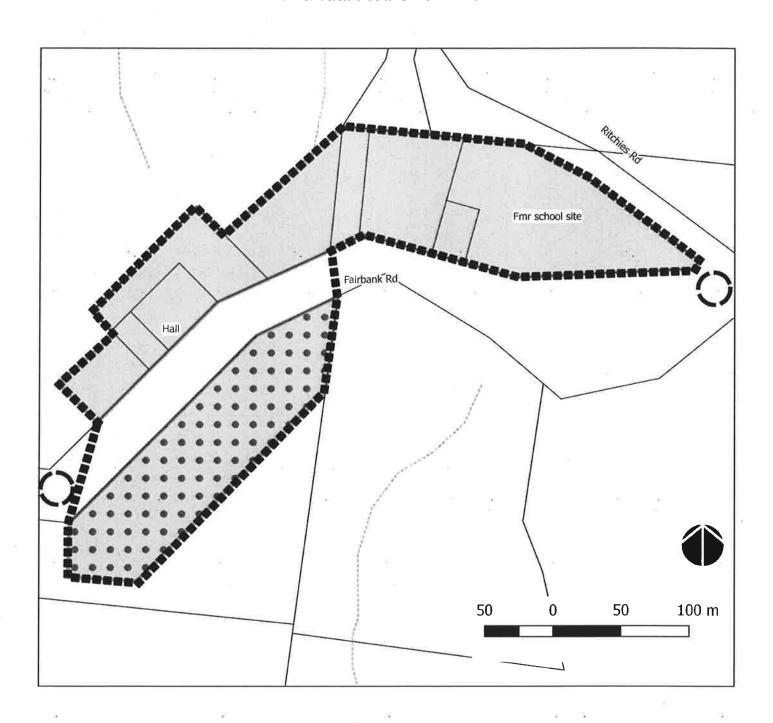


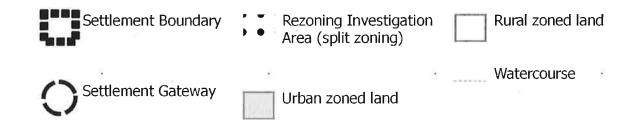
Agnes Framework Plan



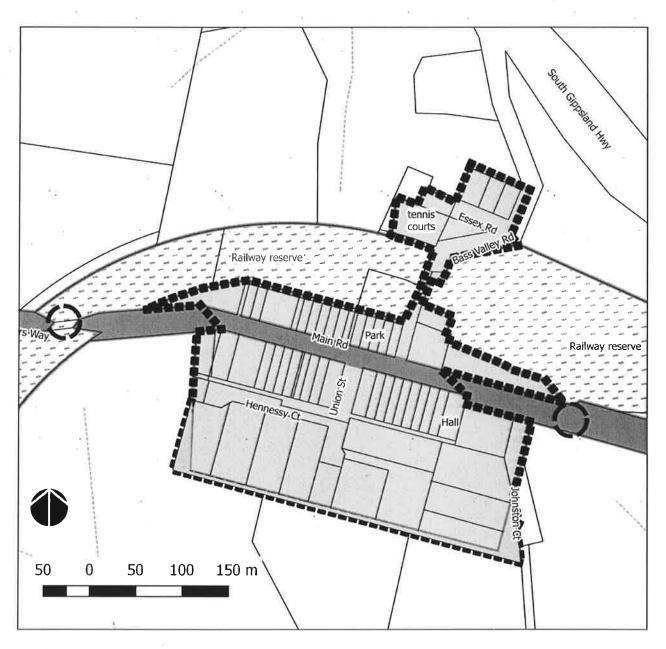


Arawata Framework Plan

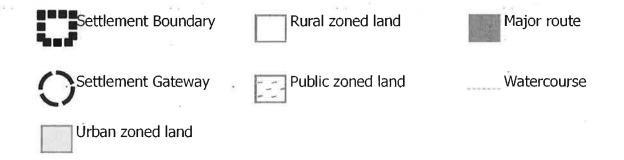




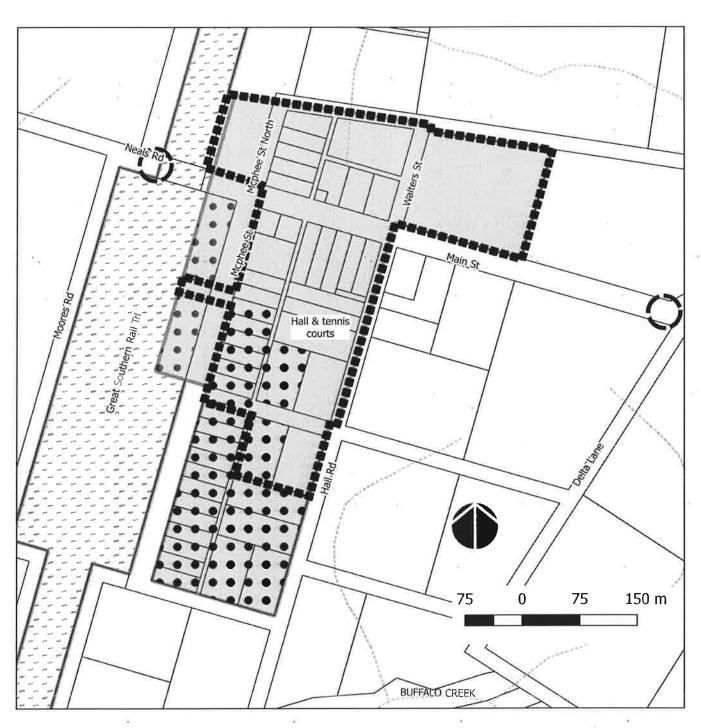
Bena Framework Plan



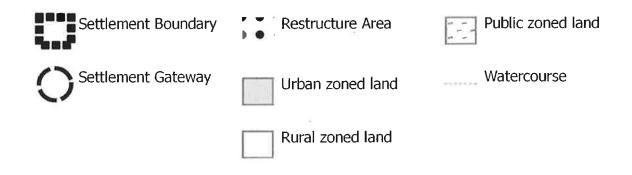
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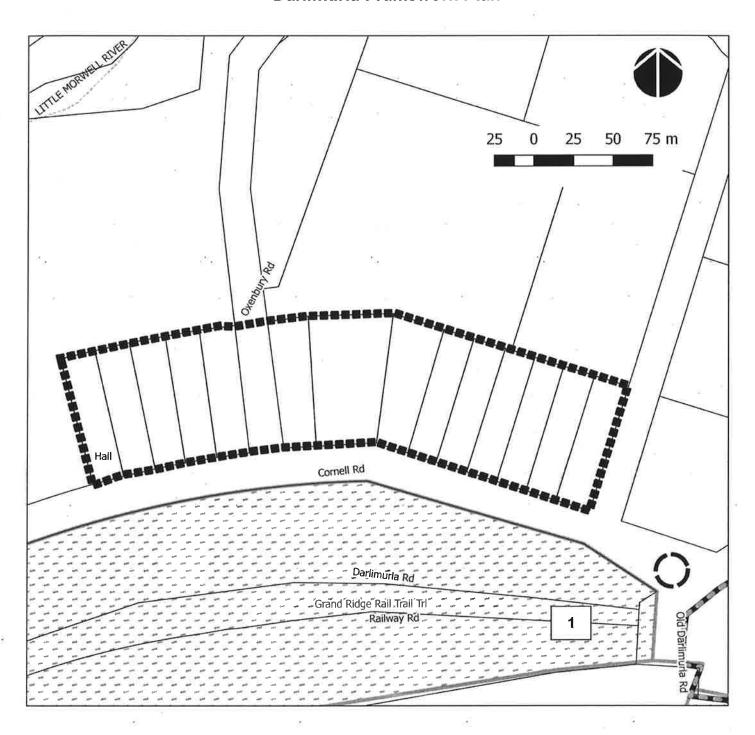
Buffalo Framework Plan

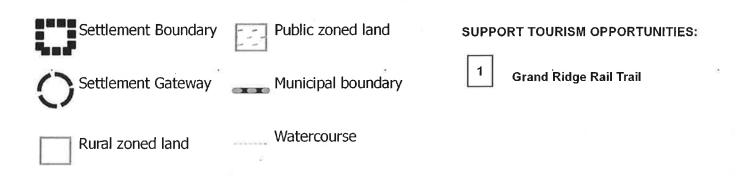


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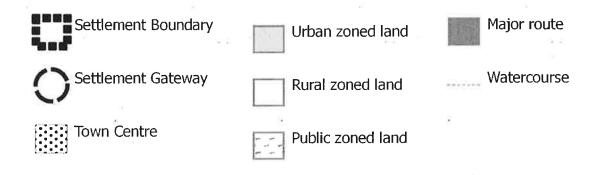
Darlimurla Framework Plan



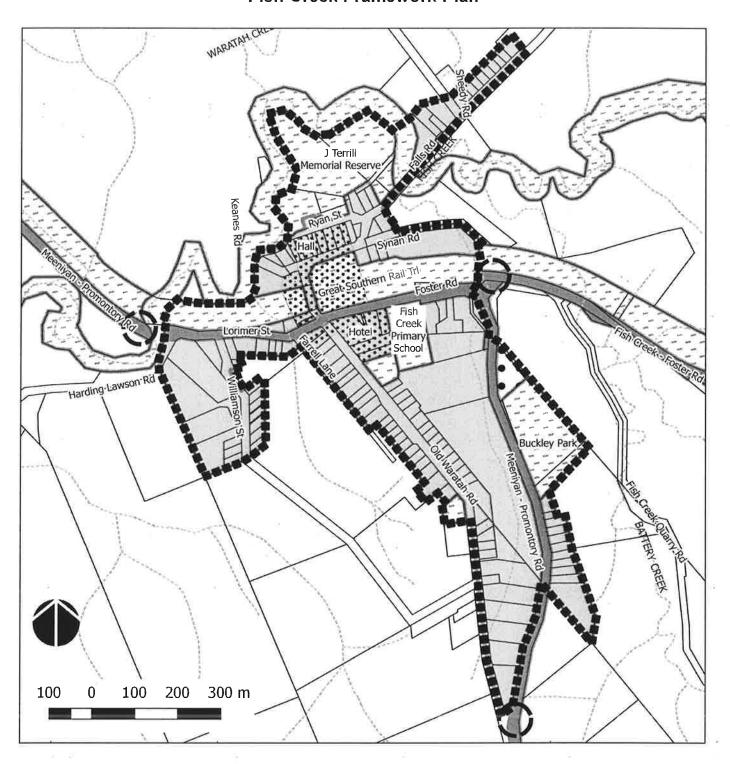


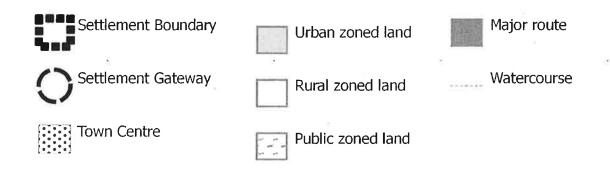
Dumbalk Framework Plan



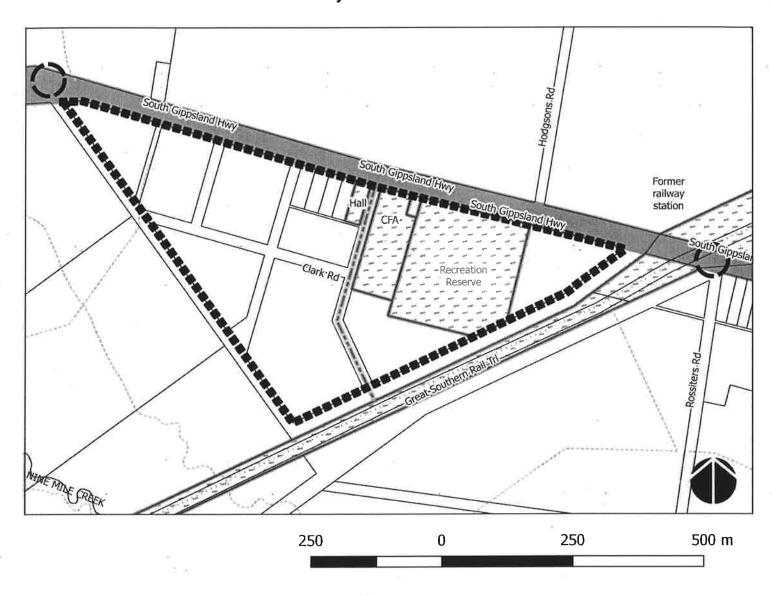


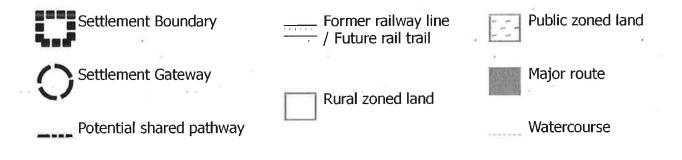
Fish Creek Framework Plan



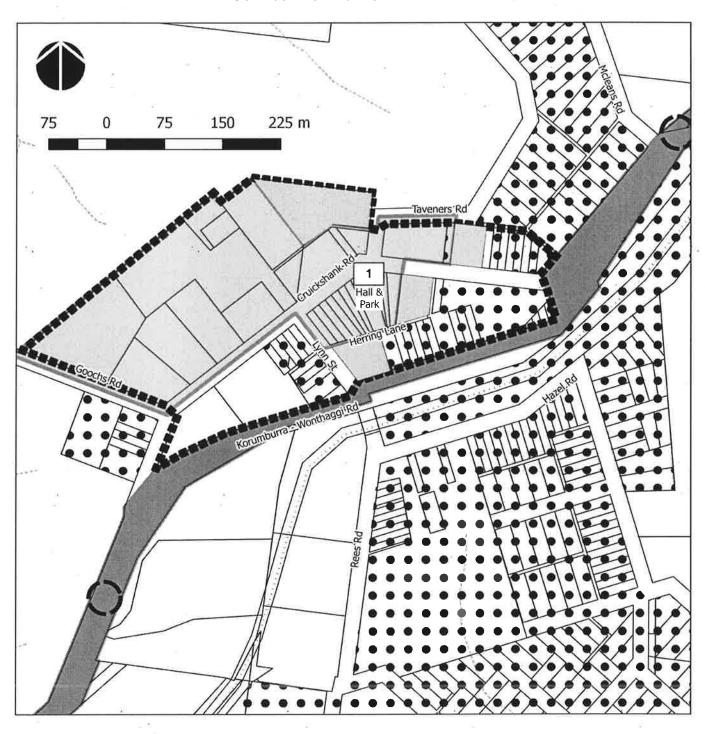


Hedley Framework Plan

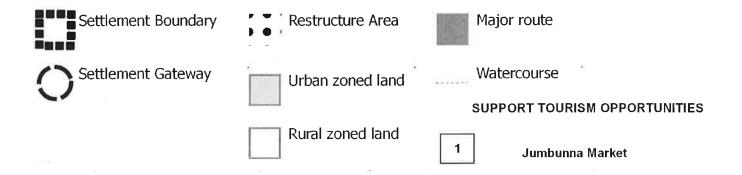




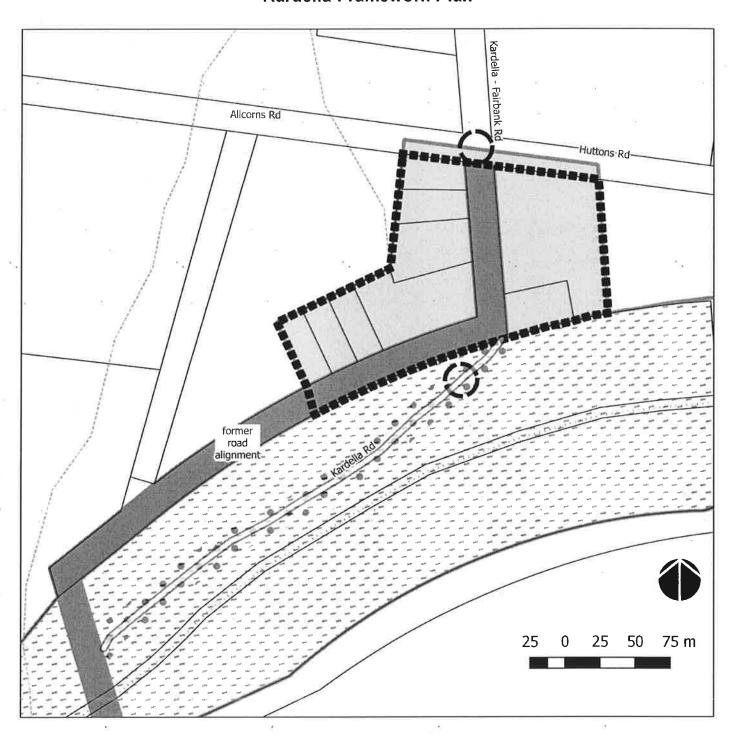
Jumbunna Framework Plan

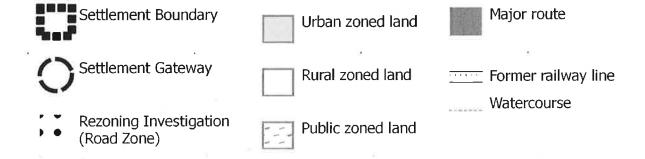


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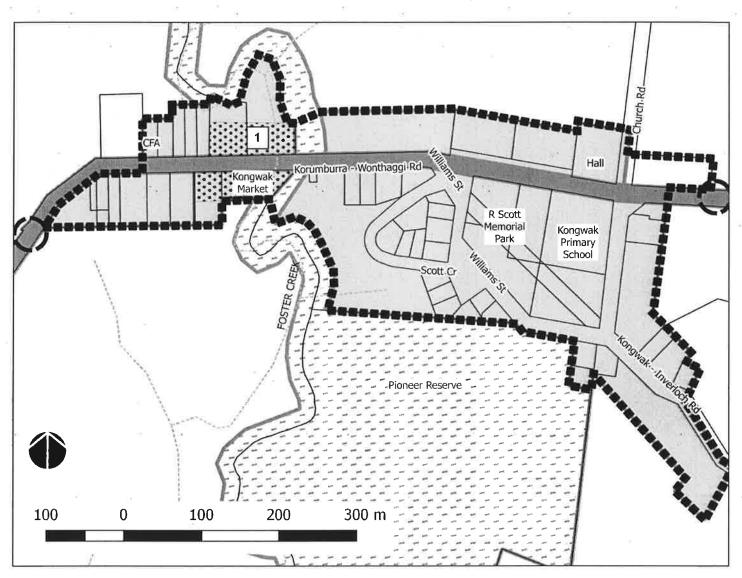


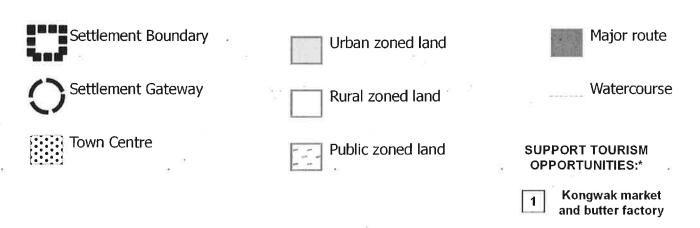
Kardella Framework Plan



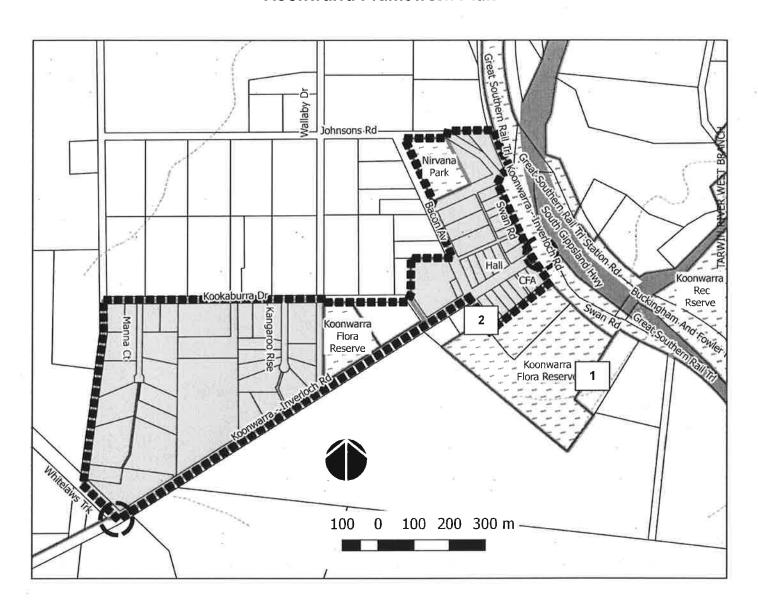


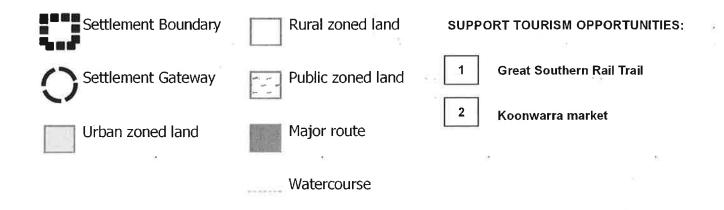
Kongwak Framework Plan



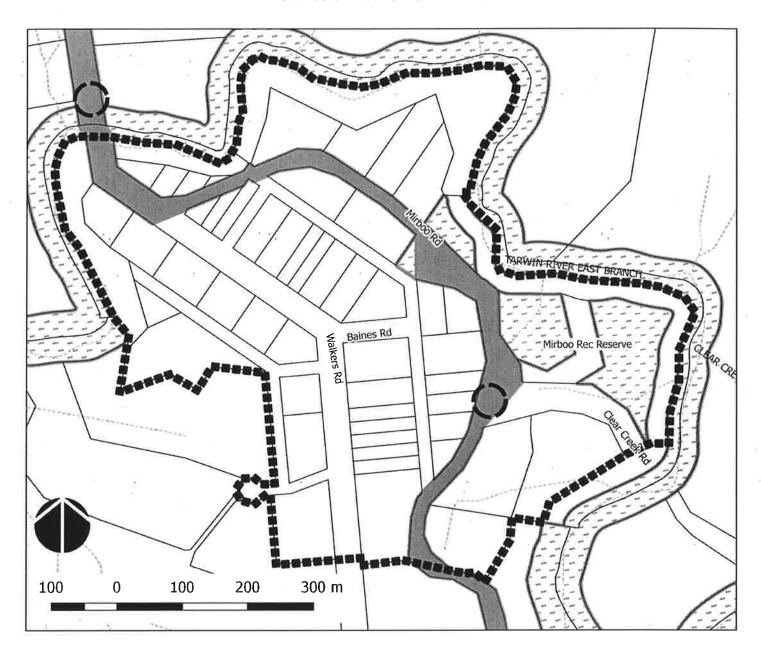


Koonwarra Framework Plan

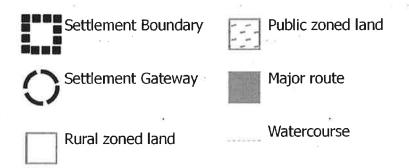




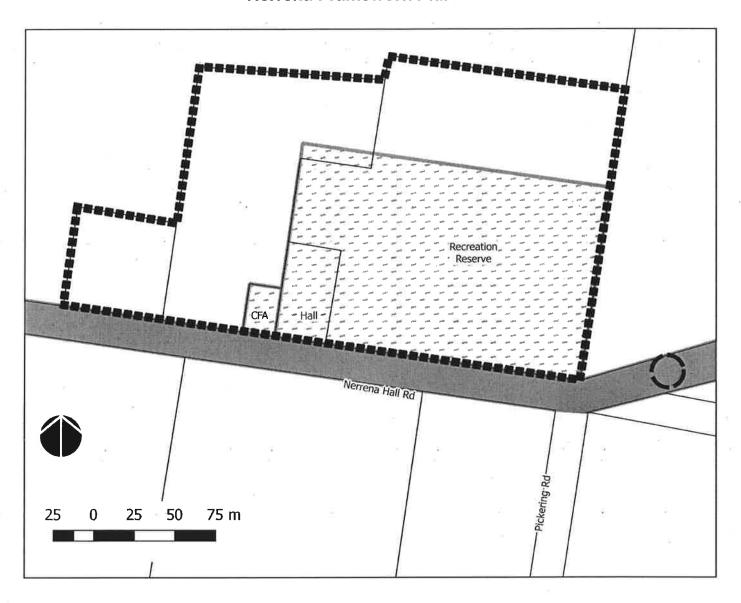
Mirboo Framework Plan

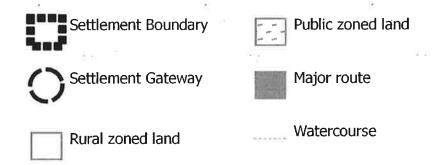


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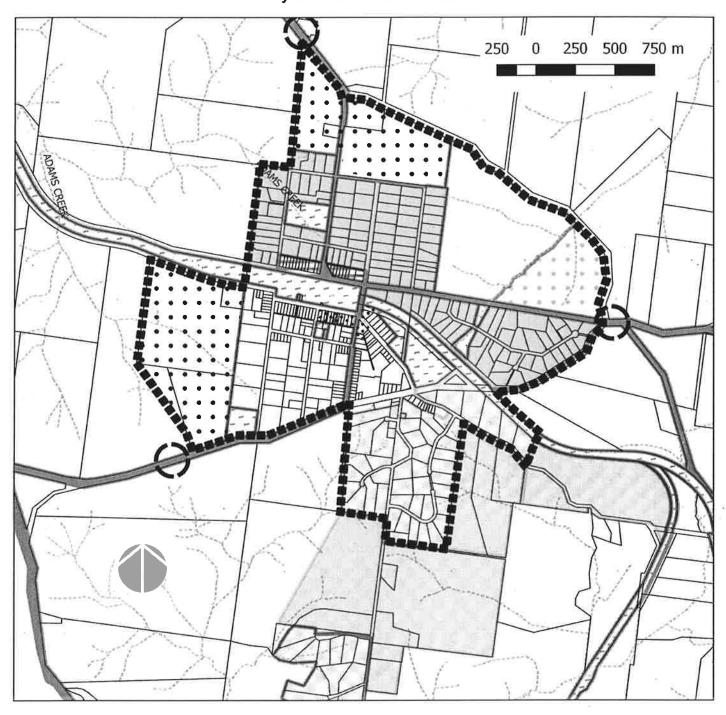


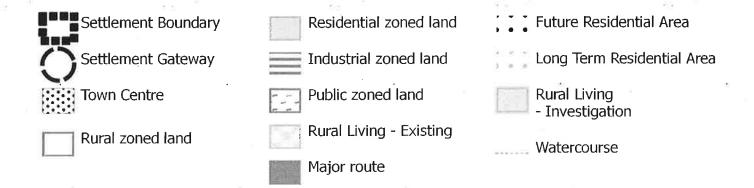
Nerrena Framework Plan



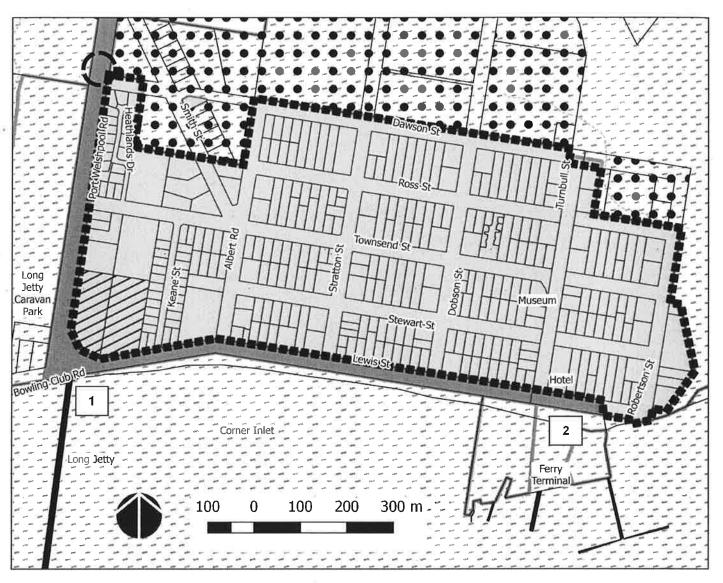


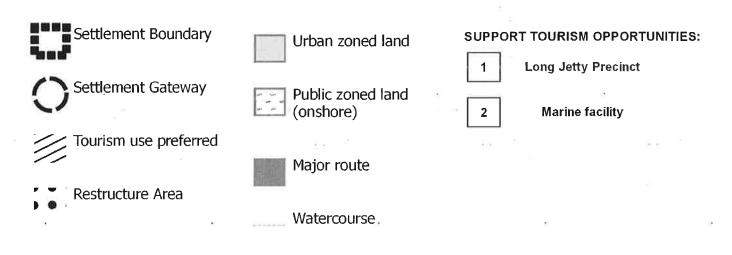
Nyora Framework Plan



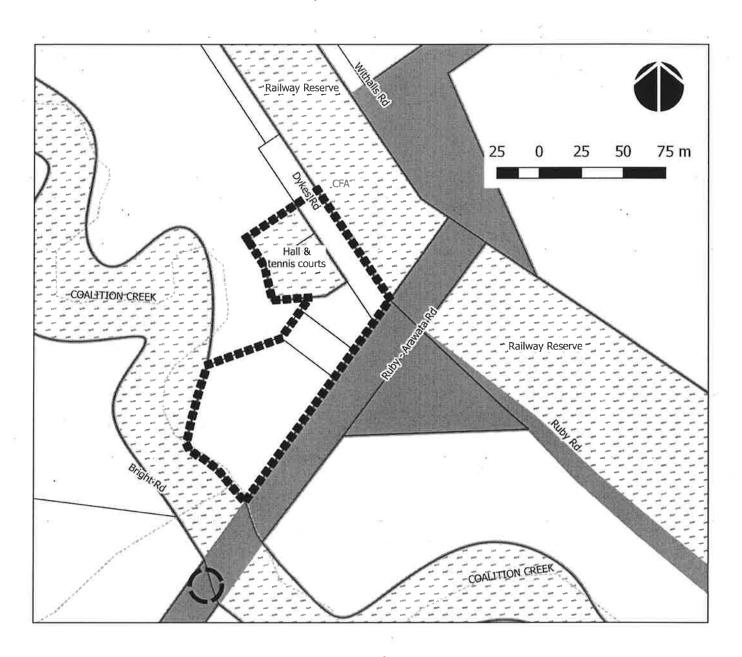


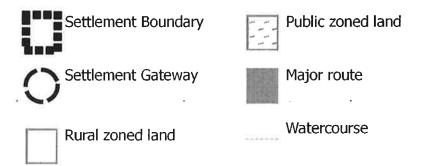
Port Welshpool Framework Plan



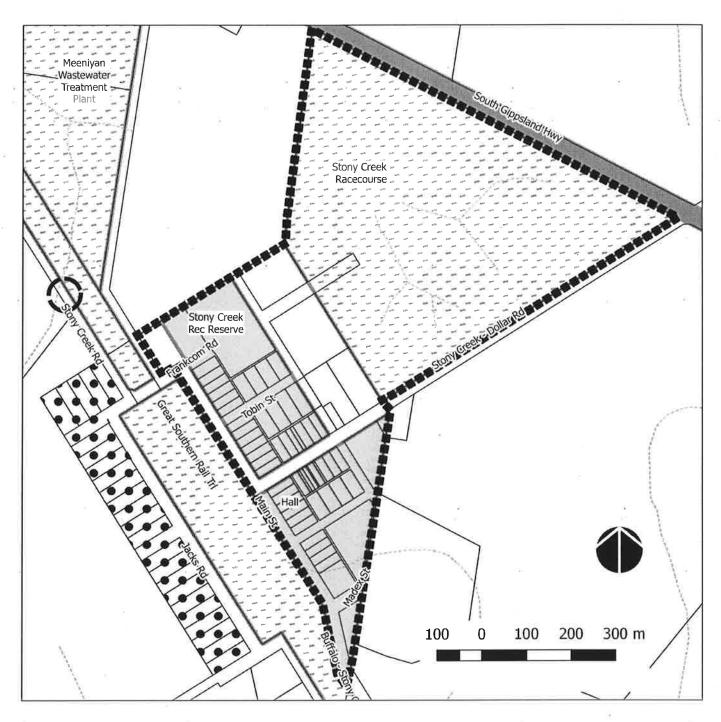


Ruby Framework Plan

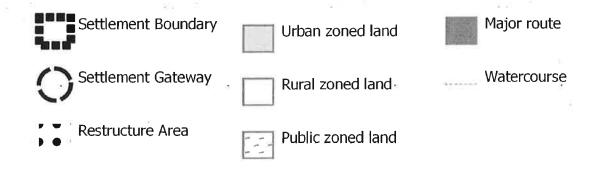




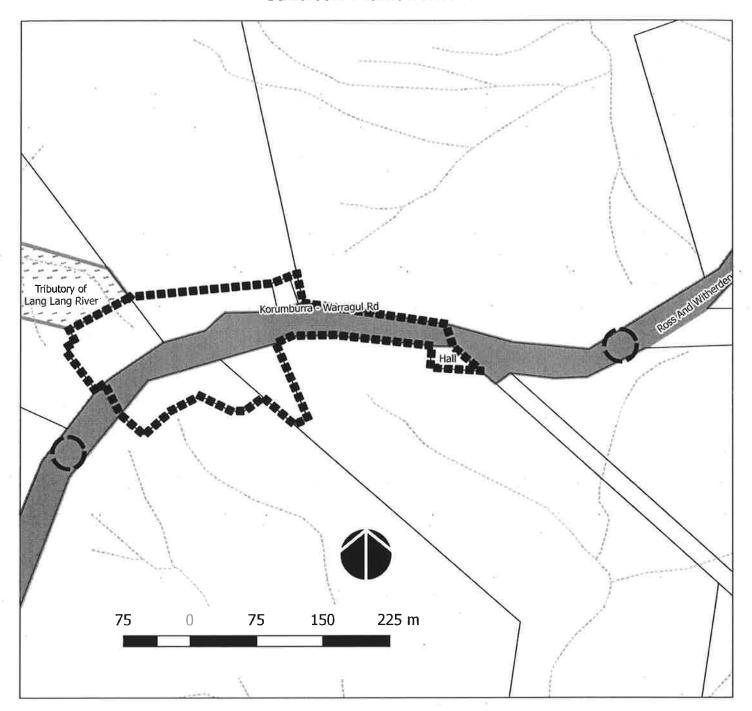
Stony Creek Framework Plan

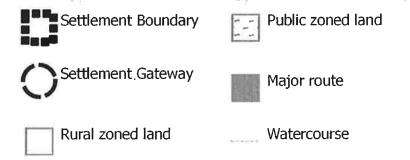


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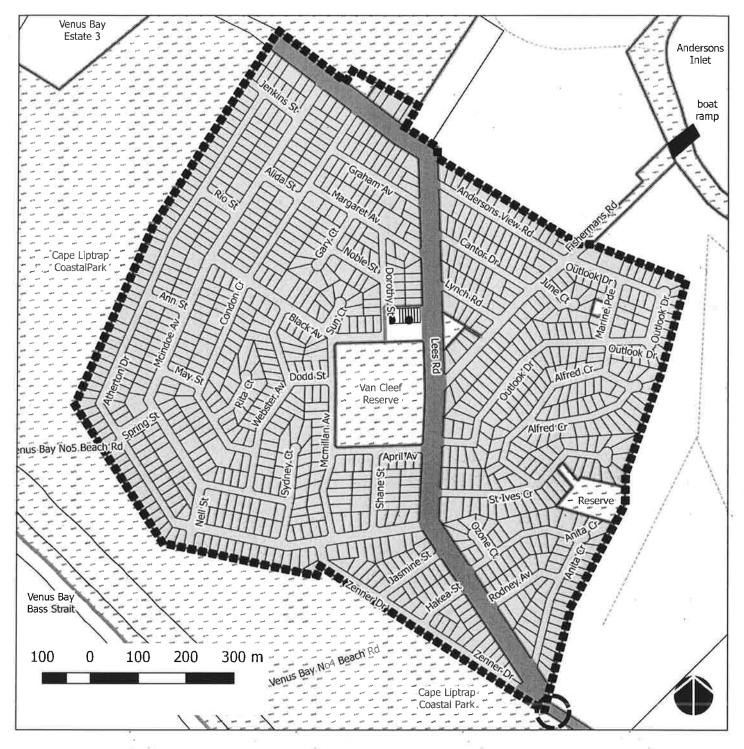


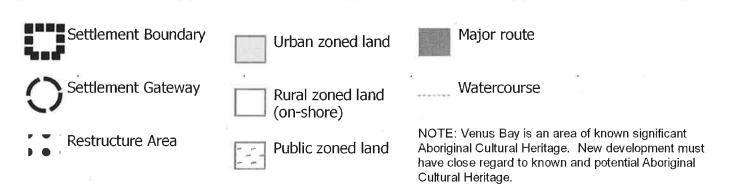
Strzelecki Framework Plan



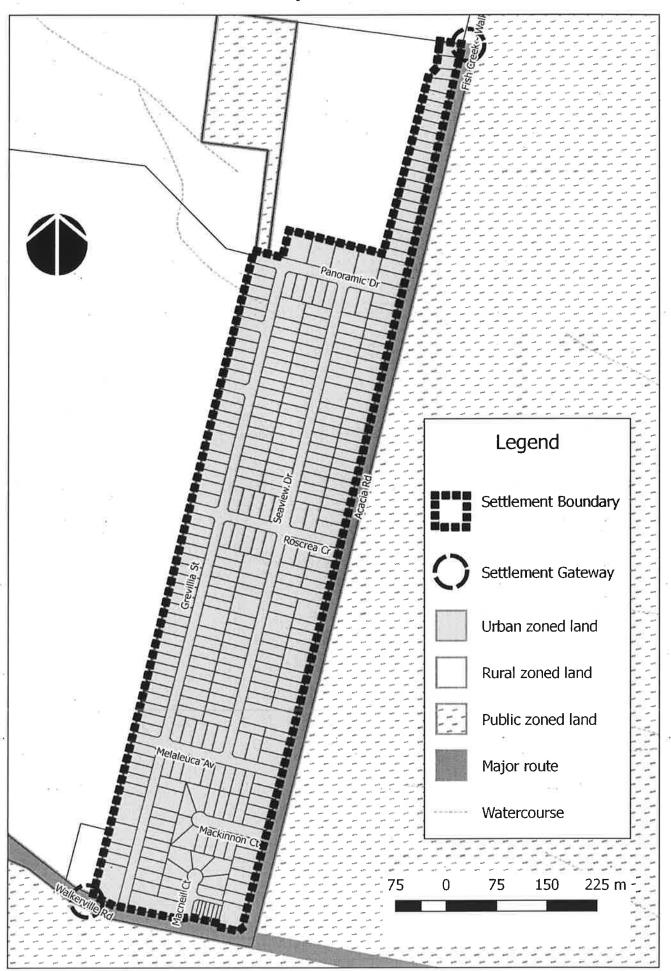


Venus Bay - Estate 2 Framework Plan

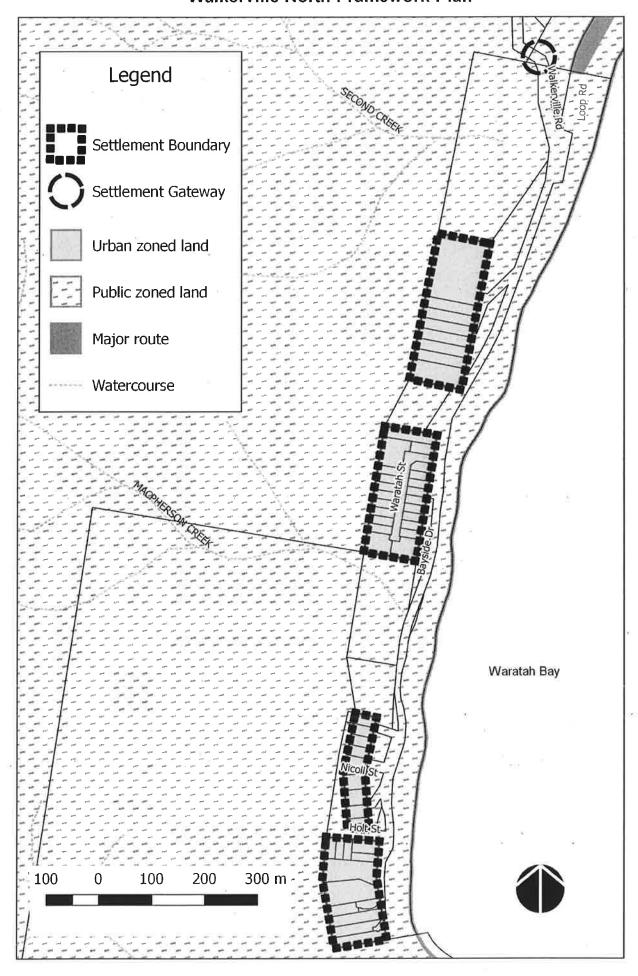




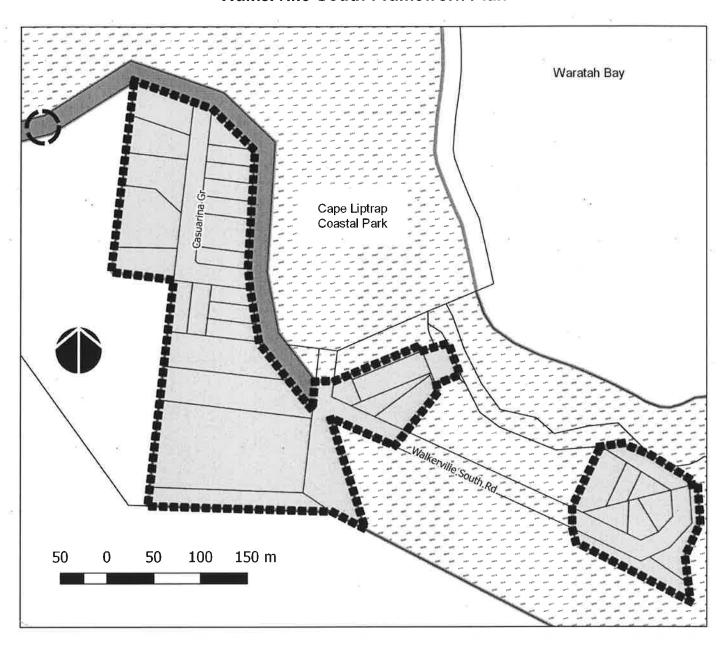
Walkerville - Promontory View Estate Framework Plan

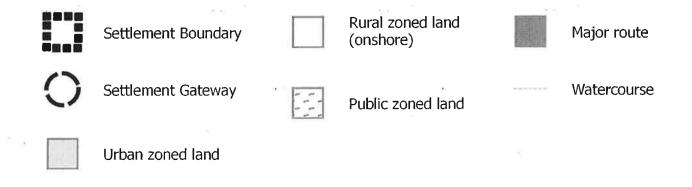


Walkerville North Framework Plan

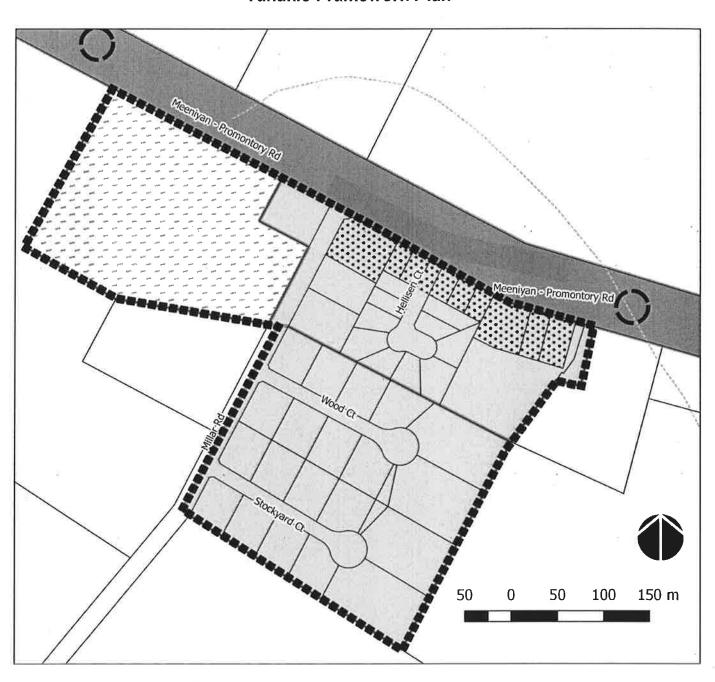


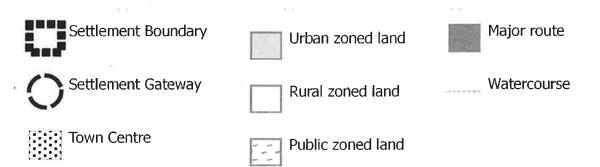
Walkerville South Framework Plan





Yanakie Framework Plan





APPENDIX C

PLANNING SCHEME REVIEW COUNCIL REPORT

2.2. PLANNING SCHEME REVIEW 2018

Development Services Directorate

EXECUTIVE SUMMARY

The Planning and Environment Act 1987 requires Council to review its Planning Scheme within 12 months of approving its Council Plan. Using evidence from engagement, statistics and comparison with the previous review's report, the review assesses Council's planning services as well as the provisions contained within the Planning Scheme.

The Planning Scheme generally aligns with State policy but would benefit from updating the local sections of the Planning Scheme to the revised format introduced by the State Government. Other improvements are also recommended. The Review provides detail on planning activity, makes recommendations to improve planning application processes and suggests future strategic planning amendments and projects.

RECOMMENDATION

That Council:

- Adopts the South Gippsland Planning Scheme Review 2018 as contained in Attachment [2.2.1] – Planning Scheme Review and Confidential Attachment [15.4.1] – Planning Scheme Review 2018; and
- 2. Submit a copy of the adopted South Gippsland Planning Scheme Review 2018 to the Minister for Planning as required by s.12(B)(5) of the Planning and Environment Act 1987.

MOVED: Cr Brunt SECONDED: Cr Skinner

THAT COUNCIL:

- 1. ADOPTS THE SOUTH GIPPSLAND PLANNING SCHEME REVIEW 2018 AS CONTAINED IN ATTACHMENT [2.2.1] PLANNING SCHEME REVIEW AND CONFIDENTIAL ATTACHMENT [15.4.1] PLANNING SCHEME REVIEW 2018; AND
- 2. SUBMIT A COPY OF THE ADOPTED SOUTH GIPPSLAND PLANNING SCHEME REVIEW 2018 TO THE MINISTER FOR PLANNING AS REQUIRED BY S.12(B)(5) OF THE PLANNING AND ENVIRONMENT ACT 1987.

CARRIED UNANIMOUSLY

Link to next agenda item

REPORT

Background

The Planning and Environment Act (1987) s.12(B) states:

- (3) The objective of a review under this section is to enhance the effectiveness and efficiency of the planning scheme in achieving
 - (a) the objectives of planning in Victoria; and
 - (b) the objectives of the planning framework established by this Act.
- (4) The review must evaluate the planning scheme to ensure that it -
 - (a) is consistent in form and content with the directions or guidelines issued by the Minister under s.7; and
 - (b) sets out effectively the policy objectives for use and development of land in the area to which the planning scheme applies; and
 - (c) makes effective use of State provisions and local provisions to give effect to State and local planning policy objectives.

Council adopted the previous Planning Scheme Review 2011-2014 at the Ordinary Meeting of Council 25 March 2015. The Review Report is available on Council's website within the Minutes from that meeting at:

www.southgippsland.vic.gov.au/meetings/meeting/25/council_meetings_agendas_and_minutes

Council adopted the Council Plan 2017-2021 at its Ordinary Meeting of Council 28 June 2017. The Planning Scheme Review 2018 (PS Review 2018) must be adopted by 30 June 2018.

General Practice Note - Review of Planning Schemes (DSE February 2006), which refers to the 'Continuous Improvement Review Kit: for Planning and Responsible Authorities', has guided the Planning Scheme Review 2018 (PS Review) – refer Attachment [2.2.1] – Planning Scheme Review and Confidential Attachment [15.4.1] – Planning Scheme Review 2018.

CONSULTATION

Consultation has been undertaken with external organisations and agencies, and with professionals working in the planning, development and real estate sectors in South Gippsland. Twelve of the 24 external organisations invited made comments. Eleven of the 52 invited external professionals provided comments.

External organisations received a list of prompts about areas they may wish to comment on, and external professionals were sent a survey link. The general community was invited to give feedback via Council's Facebook page, Council's website (home page) and by advertisement in the Council Noticeboard in local newspapers.

Seventeen responses were received. Internal stakeholders were also consulted by an emailed invitation with a survey link, with 29 providing feedback.

A summary of the feedback and responses to issues raised are contained in the PS Review's **Confidential Attachment [15.4.1].**

DISCUSSION

The comprehensive nature of the PS Review gives Council an opportunity to consider the Planning Scheme and how it fits with both the objectives of the Council Plan and the requirements of the State Planning Policy Framework.

The PS Review also provides South Gippsland Shire Council performance regarding the assessment of planning permit applications benchmarked against other Councils and the performance requirements of the Act. The details are contained in the open section of the Review. This information can be used to guide improvements to the Planning Scheme and Council's processes.

A spreadsheet is maintained between PS Reviews where Council staff can list issues requiring improvements that they encounter with the Planning Scheme in their day to day work. However the PS Review consultation process has raised new suggestions for the Planning Scheme from both external and internal sources. It is also an opportunity for external sources to reflect on their impressions of dealing with Council's Planning Department and planning processes. As expected, some feedback relates to other Council services, other agencies' responsibilities or to State Government sections of the Planning Scheme which the Local Planning Policy Framework must align with.

In conclusion, the PS Review found that South Gippsland Planning Scheme and Council's planning services are allocating land for growth where capacity exists. It is allowing varying land uses and developments while minimising impact on amenity, environmental and local character values and risks to the community, both current and future. The majority of improvements from the last PS Review have being implemented or are in progress. Further improvements have been identified. This includes re-drafting the Municipal Strategic Statement (MSS) to convert the Local Planning Policy Framework to the 'new format' planning scheme version. This will make the layout easier to access.

RESOURCES

The Planning Scheme Review and the undertaking of associated Planning Scheme Amendment/s is part of standard operational practices.

RISKS

Improving the efficiency and effectiveness of the Planning Scheme and Council's planning services reduces risk for developers, communities, the environment and the economy.

Failure to prepare, adopt and submit a Planning Scheme Review in a timely fashion risks contravention of the Planning and Environment Act.

STAFF DISCLOSURE

Nil

ATTACHMENTS

Attachments are available on Council's website: www.southgippsland.vic.gov.au
1. Planning Scheme Review 2018 [2.2.1]

CONFIDENTIAL ATTACHMENTS

Confidential Attachment [15.1.1] – Planning Scheme Review 2018 – is to be read in conjunction with the Council Report listed in the open Ordinary Meeting of Council Agenda 27 June 2018, item 2.2 – Planning Scheme Review 2018.

This Confidential Attachment has been provided in accordance with s.77(2)(c) of the Local Government Act 1989, the Chief Executive Officer designates this Agenda Item as confidential information on the grounds that it relates to s.89(2)(h) - any other matter which the Council or Special Committee considers would prejudice the Council or any persons.

Items 1 to 5 are deemed confidential as these include consultation submission feedback; item 6 is an internal audit being a subset of another audit; item 7 personnel details pertaining to salaries; item 8 future project yet to be endorsed by Council.

REFERENCE DOCUMENTS

Council Policy

Documents are available on Council's website: www.southgippsland.vic.gov.au
Council Plan 2017-2021
South Gippsland Planning Scheme

Legislative Provisions

Planning and Environment Act 1987



South Gippsland Planning Scheme Review 2018



9 Smith St., Leongatha 3953 (Private Bag 4). Ph; 5662 9200 Fax: 5662 3754 council@southgippsland.vic.gov.au www.southgippsland.vic.gov.au

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1.0 Introduction

Council is required by Section 12B of the *Planning and Environment Act 1987* (the Act) to review its Planning Scheme every four years and report to the Minister for Planning on the review results. The timing of the Review is tied to the adoption of the Council Plan. Council elections are held every four years. The Council Plan is adopted by 30 June following the Council election. Consequently the Planning Scheme Review (PS Review) also follows a four-year cycle. This PS Review is the third review of the South Gippsland Planning Scheme (SGPS). It covers the period from 1 January 2015 to 31 March 2018. The PS Review is required to be adopted by 30 June 2018 and submitted to the Minister 'without delay'.

According to Planning Practice Note 32 Review of Planning Schemes (available online at www.planning.vic.gov.au/publications/planning-practice-notes) the purpose of the review is to, "enhance the effectiveness and efficiency of the planning scheme in achieving:

- the objectives of planning in Victoria" by assessing the "scheme provisions, such as local planning policies, zones, overlays and schedules.
- the objectives and strategies of the planning scheme including the State Planning Policy Framework (SPPF) and the Local Planning Policy Framework (LPPF)."

Further, the review should assess if the planning scheme,

- "is consistent in form and content with any directions or guidelines issued by the Minister under section 7(5) of the Act
- sets out effectively the policy objectives for use and development of land in the area to which the planning scheme applies
- makes effective use of State provisions and local provisions to give effect to State and local planning policy objectives."

The review also audits the performance of the planning scheme by discussing achievements since the last review, the current position and future directions or needs. Proposed improvements to the planning scheme that are identified by the review should be undertaken as Planning Scheme Amendments started after the Review has been adopted. The Review can also make recommendations to the State Government about the SPPF and state-wide planning procedures.

The Practice Note recommends basing the assessment on the *Continuous Improvement* Review Kit: for planning and responsible authorities (Department of Sustainability and Environment, Victoria, 2006). Tests of the scheme's efficiency and effectiveness include:

- Comment on work since the previous review;
- Alignment with the State Planning Policies and Council Plan;
- Assessment of fulfilment of the scheme's objectives (including comment on changes or gaps due to changing circumstances) based on;
 - A review of VCAT decisions during the previous 4 years

- A planning file audit
- Analysis of feedback invited from internal and external stakeholders; and
- A review of operations of Council's Statutory and Strategic Planning processes

2.0 Progress since Review 2014

There have been numerous achievements and good progress since the last PS Review which is titled *South Gippsland Planning Scheme Review 2011-2014*. The open sections of the previous Review are located in the Minutes (and the Attachments) of the Ordinary Council Meeting of 25 March 2015 which can be viewed on Council's web site at http://www.southgippsland.vic.gov.au/meetings/meeting/25/council meetings - agendas and minutes.

Of the eight high priority general recommendations contained in the previous Review, six have been completed or are largely in progress.

Of the 11 medium priority general recommendations, seven have been completed or are in progress. One is no longer relevant and one is pending State Government action.

Of the low priority recommendations, the majority have been completed or are ongoing/in progress.

It is noted that amendment processes are complex and time consuming, and State Government projects that support changes may not be finalised within the timeframe.

ATTACHMENT 1 – Current Status of Previous Review's Recommendations lists the recommendations made in that Review with their progress status and details listed as at 31 March 2018.

Colour coding indicates progress 'at a glance'.

2.1 Amendments and Projects January 2015 – March 2018

A list of the Planning Scheme Amendments gazetted and other strategic planning projects undertaken since January 2015 are listed in ATTACHMENT 2 - Amendments and Projects January 2015 – March 2018.

A significant amount of work has been done. This work supports implementation of the Council Plan.

3.0 Planning Permit Application Performance

Council inputs information about its planning permit applications and decisions into a state-wide 'Planning Permit Activity Report System' (PPARS). This facility allows for comparisons to be made to overall state figures, metropolitan and rural regional data. South Gippsland is one of 50 municipalities in the rural regional group.

The South Gippsland PPARS figures for the Review period are contained in **ATTACHMENT 3** - **Planning Permit Application Performance – South Gippsland.** Comparative information about other rural regional Councils workload is contained in **ATTACHMENT 4 – Planning Department Workload**.

3.1 Application Numbers and Value

During the period from 1 July 2014 to 31 March 2018, Council processed a total of 1,765 planning permit applications valued at just under \$223 million worth of development. This included 293 new single dwellings, 181 extensions or alterations to dwellings and other buildings, 15 developments with two or more dwellings, 116 subdivisions and 140 applications for changes in land use or expansion of an existing land use.

The annual value of development dipped in 2015-2016 down to \$43 million but has increased progressively each financial year since. For the first three-quarters of the current financial year, permit applications with a total development valuation of \$55 million have been received. With only one quarter remaining, it is likely that the end of year value will be \$10-15 million less than the peak in 2014-2015. Being a relatively small municipality, the difference in value is likely attributable to the occurrence of individual large developments associated with facilities such as aged care facilities and municipal community projects such as the children's centre in Korumburra.

Of the total number of applications in the first three-quarters of 2017-2018, 92% were for new proposals and 8% were applications seeking amendments to existing planning permits. (For example new land owners desiring plans for a different house design or site location for a permit which is valid for the property.)

The number of new developments applied for in South Gippsland compares favourably with the average percentage of applications that are new proposals for rural regional Councils in Victoria in both 2014-2015 and the first half year 2017-2018, being an average 85% and 87% of applications respectively.

The value of development represented by approved planning permits does not equal the total value of development in the municipality because:

- Numerous developments do not require a planning permit, from dwellings to buildings on publically-owned land such as schools and public hospitals; and
- Not all permits are acted on.

3.2 Amended Applications

The rate of lodgement of amended permit applications has steadily reduced from 127 (22% of total applications received) in 2014-2015 down to 54 (12% of total applications) in 2016-2017, and just 25 (8% of total applications) in the three-quarters of the 2017-2018 financial year. This is a welcome outcome attributable in large part to employment of the Planning Liaison Officer and improvements in dealing with applications, including streamlined liaison with Council's Environmental Health and Building Teams. This internal referral improvements mean that issues are more likely to be sorted out before the planning permit

is issued rather than afterwards, consequently avoiding the need for amended siting/design. This is a financial saving for Council since the cost of determining an application costs more than the fee received.

A certain level of amendment will always occur in association with new property owners wanting to do something different to the previous owner-applicants (vacant land is commonly sold with a planning permit).

3.3 Refusals

Of the applications received during the review period, 1.6% (29 in total) were refused, and a further 7% (119) were withdrawn by the applicant, lapsed for lack of information being provided or were judged to be exempt from requiring a planning permit. This compares favourably with the rural regional municipal average (both in 2014-2015 and in first half 2017-2018) of 2% of applications refused, and 8% withdrawn/lapsed/not required. In the previous PS Review, an average of 2.6% of applications were refused. Given the cost and time required to represent Council at a VCAT review, this low rate is a significant cost saving.

3.4 60 days determination period

Relative to other municipalities, Council is doing well although feedback obtained for the PS Review shows that time taken to obtain a permit is still an issue for applicants. On average, 78% of applications in the review period were decided within the required 60 statutory days. This is an improvement from the 2011-2014 review when an average of 65% of applications were processed within 60 days. The average across Victorian rural regional municipalities both for 2014-2015 and the YTD 2017-2018 was 75% of decisions completed in 60 statutory days. These figures show that rural municipalities perform better in this regard, as only 64% of permit decisions made by metropolitan municipalities in 2014-2015 were completed within 60 days.

Although Council is generally performing better than the rural regional average, it is important to concentrate on maintaining the momentum to process applications within the 60-day period as the rate has varied from 82% during the 2014-2015 year through to 74% of applications processed within 60 statutory days during the first three quarters of the 2017-2018 year. It is likely that the introduction of the new ESO2 (Special Water Catchments) and the State Government's extension of the BMO, which have increased the complexity of many FZ applications, has contributed to the recent decrease in the rate of applications decided within 60 days.

3.5 Further information requests

Between 1 July 2015 and 31 March 2018, 'Further Information Requests' (FIRs) were made in regards to an average of 51% of applications. This rate is higher than the rural regional rate which hovers around 35-36%. FIRs are made when insufficient or deficient information is supplied with the application. Information not provided with applications can include items such as contour lines, details of earthworks or vegetation removal, bushfire hazard assessment, wastewater treatment, noise emissions and connection to adjacent

subdivisions. The 60 statutory-days 'clock' is paused for the period between the issue of the FIR and the information being received.

Since the last review, Council has made a significant effort to improve the quality of information accompanying planning applications. The methods include:

- Employment of a Planning Liaison Officer in September 2015 to handle counter, phone and email enquiries about the planning system and planning applications. The role was given specific direction to educate applicants on requirements and to return applications with insufficient information.
- In the 18 months from January 2016 to June 2017, 84 applications were returned. In the period July-December 2017, 63 applications were returned.
- Development and publication of a South Gippsland-specific booklet Siting and Design Guide Dwellings and Associated Buildings in the Rural Activity and Farming Zones.
- Provision of checklists and guides at reception and on Council's web site about what needs to accompany a planning application.
- Encouraging applicants with complex proposals to attend a pre-application meeting where requirements are explained.

Every effort has been made to help improve the quality of applications, including afterhours meetings, provision of good examples to use as templates, guidance on appropriate wording to use and detailed education on what is required. One improvement has been to convince practitioners to refer the bushfire hazard assessment part of their applications to expert consultants for completion.

Feedback from internal and external survey respondents suggests that refinement of the information on Council's web site would further assist applicants.

Council uses the Pathways software for tracking the planning application process, including operation of the statutory time 'clock'. (Pathways is a system used right across Council business areas.) The current planning module could be upgraded to improve the operation of the 'statutory clock' and other technicalities of the application processing procedures.

Recommendations:

- Continue to implement practices to reduce the number of applications requiring Further Information Requests.
- Refine the layout and content of planning information on Council's web site.

3.6 Referrals

Referral of applications internally to other Council teams (e.g. to Engineering, Wastewater or the biodiversity officer) for advice is common but not recorded in PPARS. External referral (e.g. to catchment management, VicRoads, water/sewer authority, Country Fire Authority etc.) can be mandatory or at Council's discretion depending on the relevant planning provisions. From July 2015 to March 2018, an average of 61% of applications required external referral. In the previous review, an average of 52% of applications were referred.

The increase in referral of applications to external authorities is mainly due to extended application of the Bushfire Management Overlay and the Environmental Significance Overlay 2 Water Catchments [ESO2] (which covers approximately one-third of the municipality) requiring referral of applications respectively to the CFA and South Gippsland Water. Some additional referrals have also been associated with application of the Environmental Significance Overlay 9 Giant Gippsland Earthworm and the Land Subject to Inundation Overlay. These overlays are geographically specific due to existence of environmental conditions, and reflect updates to the planning scheme by State Government and Council in order to minimise risk to communities and a protected species. These factors also explain why the referral rate is relatively high in comparison to the rural regional average referral rate of 41-46% during the Review period.

Response time taken by referral authorities varies with their resource levels. Council's Statutory Planning Coordinator advises that response times have generally improved. Council has changed its practice about receipt of referral advice. Previously, Council waited for the response (including multiple reminders and extending past the 28 day response period) before making a determination on the application. Currently, if no advice has been received within the 28-day referral period, Council proceeds with its decision-making process. This helps with increasing the number of applications determined within 60 days.

Feedback for the PS Review from referral authorities urges Council to give details of the clause/mechanism under which the referral is being made on all occasions, and to list any concerns or queries. It is rare for the referral mechanism (i.e. the clause/s in the Planning Scheme that the referral is being made under) not to be provided but a 'notes' section in the referral system could be used more often. The Statutory Planning Team have now undertaken to use the notes section as a standard practice with external referrals.

3.7 Advertising

Formally referred to as 'giving notice', applications that are likely to have an impact on the amenity of nearby land owners and occupiers are advertised to those potentially affected. In South Gippsland, Council directs the applicant how the advertising should be done and who it should be notified to. Potentially affected landowners and occupiers have 14 days to lodge a submission with Council. Submissions can object to or support the proposal, and can list any conditions which the submitter feels will address any negative impacts on them – for example lighting baffles, limiting hours of operation or level of noise emissions, and fencing or vegetation screens. While some applicants feel advertising is an unnecessary cause of delay, the process allows for community engagement and is a requirement of the *Planning and Environment Act 1987*.

Council required advertising of 49% (863) of applications in the period 1 July 2014 to 31 March 2018. In the previous review period, an average of 60% of applications were advertised. South Gippsland's level of public notice remains higher than the rural regional average which has ranged from 36-39% of applications in the Review period. This provides for a high level of community engagement.

Internal feedback has suggested that development of a state-wide guide for advertising applications could be a benefit to support advertising decisions. New South Wales has a guide for Councils to support application advertising decisions.

It is noted that VicSmart applications are exempt from public notice.

Recommendations:

Request the State Government to develop a policy or Practice Note for guiding public notice request decisions.

3.8 <u>Submissions / Objections</u>

Advertising of planning applications during the review period prompted 99 formal submissions / objections to be sent to Council during the review period. PPARS does not collect information about how many submissions were received in response to each application that was advertised. Anecdotally, applications for intensive agriculture (for example poultry and horticulture buildings), some tourism proposals and for addiction rehabilitation facilities attracted a large number of submissions.

3.9 VicSmart

VicSmart is a 'fast track, low fee' planning application category which can only be used for a limited range of simple, low impact applications prescribed by the State Government. The application must be one that does not require advertising to nearby property owners and occupiers, and where the applicant has also supplied a specified amount of extra detail that saves the planning authority from having to source the information. Approvals must be completed within 10 days. More details about VicSmart are available at www.planning.vic.gov.au/planning-permit-applications/vicsmart.

Council has processed 61 VicSmart applications since this category was introduced across Victoria in late 2016, expanded in July 2017 and modified again in January 2018. In the YTD 2017-2018, the rural regional average of VicSmart applications as a sub-group of all applications received was 12%. In South Gippsland, 13% of its applications were VicSmart category.

Numbers received are growing rapidly with five in 2015-2016, 16 in 2016-2017 and 40 in the half-year from 1 July 2017 to 31 March 2018. In 2015-2016, Council struggled to meet the statutory processing days, with 40% completed in 10 days. Significant improvement occurred in 2016-2017 with 100% processed within the 10 statutory days, which is a commendable result.

A recommendation from the previous PS Review was for Council to consider local categories suitable for VicSmart. Expansion of the categories by the State Government during the Review period has made this recommendation redundant.

4.0 Victorian Civil and Administrative Tribunal (VCAT) Decisions

4.1 Figures

Sixteen planning permit decisions were appealed at the Victorian Civil and Administrative Tribunal (VCAT) during the period from 1 January 2015 to 31 March 2018. More specific detail about the appeals is located in **ATTACHMENT 5 – VCAT Appeals January 2015 to March 2018.** The number of appeals represents 1% of applications received during the same period. A total of 1,671 decisions were made during the Review period. Council easily met its Key Performance Indicator (KPI) of <10% of application decisions to be subject to VCAT appeal.

This rate compares similarly with the previous Review when 30 planning decisions were received, also representing 1% of total applications received. The figures align with those for rural regional municipalities in 2014-2015 when 1% of planning permit decisions made by Council resulted in a review being lodged at VCAT. The rate benchmarks favourably against Bass Coast Shire Council, which has a rate of 2.8% of applications being appealed. Council makes every effort to negotiate agreement on conditions between applicants and objectors to keep appeals at a low rate. This activity reduces Council's costs, avoids long delays for applicants and allows people on low incomes to avoid VCAT costs.

Currently there is a six-month delay between the date of the appeal being lodged and the date of the hearing.

Ten Council decisions were affirmed by VCAT and six were overturned. However some that were overturned were changed dramatically at the VCAT hearing. Given the low number of appeals, percentage rates for decisions are not statistically significant.

4.2 Types of Appeals

Of the 16 appeals during the PS Review period:

- Eight appeals were by objectors against a Council decision to approve a planning permit. Of these, six appeals resulted in the permit conditions being varied to help mitigate the objectors' concerns. In two cases, the objectors' appeals were successful and VCAT overturned Council's decisions and refused the permits.
- Five appeals were by applicants against a Council decision to refuse a planning permit. In three cases, Council's refusal was supported by VCAT. In the other two cases Council's refusal was overturned and planning permits issued. However in one of these cases the applicant brought a much less intense proposal to the VCAT hearing and also provided an expert report which had been requested as further information by Council but had not been supplied.
- One appeal was by an applicant against permit conditions. Council's decision to impose
 the conditions was upheld by VCAT but the applicant was given an extended time period
 in which to enact the conditions.
- One appeal was by an applicant against a refusal to extend the time period of a planning permit. VCAT upheld the appeal and overturned Council's decision not to give an extension.
- One appeal was by a referral authority (West Gippsland Catchment Management Authority) against Council's decision to approve a planning permit. The appeal was upheld and the permit refused.

- Unlike many municipal areas, there were no appeals in South Gippsland on grounds that a decision had not been made within 60 statutory days.

4.3 Issues raised

- Seven appeals were related to development of rural dwellings in the Farming Zone on lots less than 40ha and/or creation of lots that could be developed with a dwelling.
- Five appeals related to amenity conflict issues between existing or proposed rural businesses and their neighbours (both rural residents and farmers).
- Two appeals related to amenity concerns regarding recreation facilities in a rural zone.
- One appeal related to vegetation removal.
- One appeal related to the siting of a telecommunications facility affecting a scenic view.
- One appeal related to a drug rehabilitation facility in a Residential Zone.
- Four appeals related to protection of water quality and/or flood issues.

4.4 <u>Conclusions</u>

Although there appears to be some variation in how VCAT members interpret and apply the South Gippsland Planning Scheme in regards to development of rural dwellings on lots less than 40ha in the Farming Zone, the rural zones' principles and policies appear to be sufficiently robust and satisfactorily applied.

While there is a degree of conflict between the different users of the rural zones, the amount that results in VCAT review is relatively minimal.

With half of appeals being brought by objectors to permit approvals, the ability of the wider community to access the appeal process is working.

5.0 External Stakeholder Consultation

External clients of the South Gippsland Planning Scheme comprise a mix of lay people (existing and prospective landowners, lessees, businesses and community groups) and professionals. The latter are divided between public land managers, referral authorities and private professionals ranging from planning consultants thought to developers, builders, designers and real estate agents. Consequently the external users are a varied group with varying levels of experience and training in understanding the state planning system and in using a planning scheme. As users, they can provide valuable feedback about the Planning Scheme and their views were sought as part of the PS Review process.

5.1 Government / Service Providers

Twenty-four different government departments, agencies, service providers and Councils were invited by email to provide feedback for the PS Review. Twelve written responses were received which is a good response rate. Topics raised related to local policies about:

- Infrastructure
- Transport
- Catchments

- Referrals
- Heritage
- Industry
- Reference documents
- Advertising signs
- Zoning; and
- Public land management

Several of the requests are already proposed by Amendment C90 (implementation of the Housing and Settlement Strategy). The government / service provider users reported that Council provides a professional and helpful planning service.

A summary of the feedback from this group is contained in **CONFIDENTIAL ATTACHMENT 1** - **Consultation Summary** – **External Agencies** – **Government Departments** - **Service Providers and Councils**

Recommendations:

- Prepare a planning scheme amendment (for implementation during the upcoming review period) to implement the key zone, overlay and local policy planning scheme changes recommended in this Planning Scheme Review.
- Forward feedback relevant to other organisations.

5.2 Professional Practitioners

Fifty-two businesses in the fields of planning consultancy, building, architecture, drafting/design, development, engineering and real estate which operate regularly in South Gippsland were invited to complete an online survey for professional practitioners for the PS Review. Eleven responses were received, which is a satisfactory number and similar to the number received for the previous Review. Topics addressed included:

- Development of dwellings on land in the Farming Zone
- Design and Development Overlays
- Permit triggers
- Tourism accommodation
- Subdivision in the Farming Zone
- Extent of the Farming Zone
- Water bores in Venus Bay
- Interaction with staff
- Online applications
- Planning scheme complexity; and
- Permit decision timeframes.

Some of these issues are not matters arising from planning permit processing or from application of the Local Planning Policy Framework. Some issues are being addressed in

current work or are flagged in future projects. In general, Council received praise for its planning and related services.

A summary of the feedback from this group is contained in **CONFIDENTIAL ATTACHMENT 2**- **Consultation Summary** - **External Professional Practitioners**

Recommendations:

- Consider the relevant matters raised during the next policy-positive MSS Review.
- Forward feedback relevant to other areas of Council or to other organisations.

5.3 Community

Advertisement in the Council Noticeboard in local newspapers, Council's Facebook page and the Council web site all invited the wider community to participate in a survey for the PS Review. Seventeen responses were received which is a big improvement on the previous Review when no responses were received from the wider community. Topics covered a wide range. They included:

- The complexity of the planning process and the Planning Scheme
- Information required to be included with applications
- Permit decision timeframes
- Water bores
- Bushfire protection measures
- Interaction with staff
- Development of dwellings on land in the Farming Zone
- Design and Development Overlays
- Biodiversity policy
- Amending permits
- Objections
- Section 173 agreements on title
- Perceived bias
- Zonings
- Delegated decision-making; and
- Reticulated sewerage.

Some of the issues are not matters arising from planning permit processing or from application of the Local Planning Policy Framework. Some issues are already being addressed in current work. Council received a mix of praise and complaint in regards to its planning services.

A summary of the feedback and responses is contained in **CONFIDENTIAL ATTACHMENT 3 – Consultation Summary - Community.**

Recommendations:

- Continue regular training in customer skills.
- Include a 'business' section in Council's online planning application information.
- Create a Design and Siting guide for development of a dwelling in coastal settlements if the State Government does not update the 1998 guide as intended in the Smart Planning program.
- Forward feedback relevant to other areas of Council or to other organisations.

6.0 Internal Stakeholder Consultation

Cumulatively, 29 internal responses were received. Numerous practical suggestions were received from the feedback.

6.1 Planning Department

Topics raised by members of Council's Planning teams included matters that require State Government and Council consideration or introduction. Items included:

- Introducing live links in the planning scheme to take users to relevant sections
- Editing to remove complications and duplications
- Improved clarity in some places between 'Objectives' and 'Decision Guidelines'
- Introduction of policies for new concepts such as 'glamping'
- Increased policy relating to climate change impacts
- Online applications
- Complexity of the Bushfire Management Overlay
- Inclusion of email enquiry links on Council's online Statutory Planning pages; and
- Use of colour in the Framework Plan maps in the Local policies on settlements.

A summary of the feedback from Council's Planning Department is contained in **CONFIDENTIAL ATTACHMENT 4 – Consultation Summary – Internal Planning Teams.**

Recommendations:

- Consider the relevant items raised in the next policy-positive MSS Review.
- Include Planning Enquiry email links on the Statutory Planning pages on Council's web site.
- Refer items raised that are relevant to State Government consideration to the Gippsland Planning DELWP Team.

6.2 Other Internal Teams

Other teams in Council that use the Planning Scheme include Environmental Health, Building, Rates and Valuation, Engineering, Community Strengthening, Economic Development and Local Laws. The staff using the Planning Scheme have a diverse

professional background and a wide variety of reasons for using the Planning Scheme. This ranges from helping community groups through to undertaking Council building projects. Internal staff always have access to advice from Council's Planning Department. Many non-planning staff are required to explain the Planning Scheme and the planning system to members of the community. These enquiries are often referred through either directly or indirectly to ensure accurate advice is given. Some of the Internal Teams' feedback is consistent with feedback provided by external users of the Planning Scheme.

Topics addressed in the feedback included:

- Complexity of the Planning Scheme
- Terms and layout
- Vegetation protection
- Roads classifications
- Internal referrals
- Heritage Overlay
- Standard permit conditions
- Land Subject to Inundation
- Alignment with Council Plan
- Public Open Space provision
- Explanation information for use with members of the community

A summary of the feedback from Council's other internal Teams is contained in **CONFIDENTIAL ATTACHMENT 5 Consultation Summary – Other Internal Council Teams.**

Recommendations:

 Liaise with internal Council teams on the various issues raised and advise when relevant changes occur.

7.0 Alignment with State Planning Policies

Many of the State Planning Policies amended during the PS Review period have related to metropolitan circumstances and other locations not relevant to South Gippsland.

Generally, the Planning Scheme local policies align with the State policies. The VCAT outcomes and approval of Amendments during the Review period support this. Some minor updating of Reference documents and land use terms is required to align Local policies with similar updates in State Policies. Some of these were noted in PS Review submissions received from Government Departments/Agencies.

Amendment GC31 ESO2 Special Water Supply Catchment Areas in October 2016 included alignment with changes brought in by Amendment VC102 in October 2015 which in part updated reference guidelines for open potable water catchments.

Changes to State Policy at Clause 14.01 Agriculture on 31 March 2017 have been taken into account by the exhibited Amendment C90 (HSS).

Changes to Clause 13.05 Bushfire, which are also relevant to South Gippsland, was gazetted after Amendment C90 was exhibited. Depending on timing, Amendment C90 or the next MSS policy-positive review need to take these changes into consideration in terms of alignment with local policies.

Changes to VicSmart have not required local policy alterations to the Planning Scheme however provisions in the Schedule to the Parking Overlay at Clause 45.09 may require updating. This is planned in future work.

The State Government 'Planning in the Economic Growth Zone' (PEGZ- promoting economic growth the Latrobe Valley) is developing a number of planning scheme initiatives. One of these is to support Gippsland Councils to develop planning scheme policies, format and layout consistent with each other. A planning scheme template is being designed for this purpose. It is intended to make it easy to translate Gippsland planning schemes into the new format State version when released. Consistency will also help businesses interested in locating in Gippsland. Council is monitoring the work undertaken by PEGZ and depending on timing, will apply relevant learnings in the next policy-positive MSS review.

8.0 Alignment with Gippsland Regional Growth Plan

The Gippsland Regional Growth Plan (GRGP), the South Gippsland Planning Scheme and the Council Plan align well with each other. Agricultural land is identified as a precious resource to be protected, Leongatha is identified for 'promote growth' and a town centre revitalisation project. Korumburra is identified for 'support growth' and Foster and Mirboo North are listed as 'Support sustainable change' level of growth.

The GRGP, was launched in May 2014 as part of a series of regional growth plans for the State. Along with its background documents, it can be seen online at https://www.planning.vic.gov.au/policy-and-strategy/regional-growth-plans/gippsland-regional-growth-plan.

9.0 Alignment with Council Plan and Major Issues for the Municipality

The Council Plan 2017-2021 and the Planning Scheme are closely linked.

9.1 <u>Council's Commitment to the Community</u>

Eight out of 11 commitments can be directly related to Council's responsibilities as a Planning Authority and application of the South Gippsland Planning Scheme as illustrated in **Table 1** below.

Table 1 - Council Plan Commitments 2017-2021

Commitment	Connection to Planning Scheme
Value the contribution made by everyone; to listen to you and each other	Community engagement with advertised applications and Amendments.
2. Value opportunities that come from	Climate change impacts
change, keeping our focus on the	New industries

future and our responses flexible for a constantly evolving world.	Changing agricultural land uses / products / practices Population growth / changing demographics
3. Value the community spirit, vibrancy and unique character of each of our towns and rural areas.	Enhancing / protecting settlement character Using art / culture / heritage to reflect spirit. Considering value of landscapes / vegetation
4. Value the depth and breadth of creative thinking and the outcomes that can be achieved from working closely with our communities, businesses, supporting agencies, government agencies and other councils.	Engaging with the community, Government departments, agencies, Gippsland / Rural Regional Councils, MAV and service providers in regards to planning applications, Amendments, strategic projects and the PS Review
5. Embrace and encourage community engagement, work collaboratively with others and establish partnerships that benefit our communities and the wider region.	As per 1 and 4 above
6. Value our reputation in the community and the region, and acknowledge that we are the guardians of community information.	Maintain staff skills / training Implement statutory requirements Maintain accurate records
7. Respect the trust placed in us by seeking to be as open and transparent in our decisions as the law allows, to help the community understand the decisions Council makes.	Support rights and opportunities of objectors to planning applications and Amendments. Declaring potential conflicts of interest and using associated procedures.
8. Value constructive criticism that helps us understand how and where we need to improve.	Listen to responses to Planning Scheme Review and follow up recommendations. Listen to customer feedback.

9.2 Strategic Objectives

The four Council Plan strategic objectives are:

- 1. Strengthen Economic Growth & Prosperity
- 2. Build Strong Partnerships, Strengthen Arts & Culture & Deliver Equitable Outcomes
- 3. Improve South Gippsland's Built Assets & Value our Natural Environment
- 4. Enhance Organisational Development & Implement Governance Best Practice

The list of 'successful outcomes' for each strategic objective is listed at the next level of detail in the Council Plan.

1. Strengthen Economic Growth & Prosperity

The Planning Scheme aligns well with this Objective's outcomes and has been a practical support in progressing them. Practical examples since July 2014 include:

- The retention of agricultural land for agricultural production being supported by permit conditions and planning scheme policies on rural subdivision and rural dwellings
- The value of developments that have obtained planning approval has increased
- Planning Scheme Amendments implementing the Leongatha Industrial Land Supply Study and the Nyora Development Strategy town centre recommendations (commercial rezoning and DDO)
- Application of the ESO8 amenity buffer around the Burra Foods factory in Korumburra
- Progress of the Housing and Settlement Strategy into Amendment C90
- Amendments for rezoning (not all have been approved at this stage) to:
- Assistance with zoning / development of the children's centre in Korumburra;
- Expansion of residential subdivisions around Leongatha, Korumburra and Mirboo North;
- Support of expansion of the South Gippsland Water offices in Foster, Toora Tourist Park and Meeniyan Wastewater Treatment Plant;
- Protecting the viability of the Venus Bay Caravan Park;
- Assistance for creation of an agricultural support services precinct near the Koonwarra saleyards.
- Rezoning of Council-owned land that Council has decided is no longer required.
- Support for planned rejuvenation of Long Jetty and the proposed marina at Port Welshpool.
- Amendment to secure water quality for town supply, agricultural use and the environment in the Tarwin Catchment with application of a new ESO2 layer.
- Participation in the State Resource Overlay Project in relation to the sand resources at Nyora.

Of the 10 'Strategies to achieve the objective', three have been progressed by strategic planning projects. These are:

- Amendment C90 (in progress) and the Leongatha and Korumburra Revitalisation projects intend to implement a "vision for the future growth and development of the Shire in partnership with the community."
- Land supply studies specifically at Leongatha, Nyora and Mirboo North, as well as
 generally across the Shire for the Population Growth Study, to ensure that the supply of
 residential, commercial and industrial land...is adequate to support growth."
- Development of a Local Policy to guide industrial land use in the Farming Zone and retention and protection of land in the Farming Zone for ongoing productive agricultural practices through planning permit decisions "support our diversified agricultural sector."

2. Build Strong Partnerships, Strengthen Arts & Culture & Deliver Equitable Outcomes

Planning permit applications, planning scheme amendments and strategic planning projects all involve community engagement. Incorporation of arts / culture / heritage / community facilities are important elements in the built environment to express settlement character and support community needs.

Council's Strategic Planning Team are involved at varying levels in projects associated with the following 'Strategies to Achieve the Objective':

- Update and continue to implement the Blueprint for Social Community Infrastructure so that services and the associated supporting infrastructure are planned, ready for business and population growth.
- Review the Recreation Strategy.
- Review and update the Paths and Trails Strategy to determine where regional and local connections are required.
- Implement the Active Ageing Strategy.

3. Improve South Gippsland's Built Assets & Value our Natural Environment

The Planning Scheme supports 'Strategies to Achieve the Objective' by:

- Applying environmental constraint overlays (inundation, bushfire etc.) and planning enforcement work which "promote a safe and healthy community through...regulatory activities that meet our statutory obligations."
- Encouraging sustainable design and siting of new development which facilitates, "renewable energy ...and sustainable practices to reduce the Shire's carbon footprint.
- Including policies (extended by Amendment C90) to advocate for "sewerage
 infrastructure" where it is supported by the community. (Note: In a submission to
 Amendment C90, South Gippsland Water noted that it did not have any budget in the
 foreseeable future to build extended or new reticulated wastewater services.)

The Strategic Planning team is mapping walkable access to a range of open spaces in Venus Bay. When complete, it will inform the Venus Bay public open space review. This fulfils another strategy for this Council Plan objective. The South Gippsland Open Space Strategy is also being revised.

4. Enhance Organisational Development & Implement Governance Best Practice

Work by the Planning Department during the Review period in support of this objective's strategies includes:

- Work towards introducing the paperless office and online applications
- Conducting the PS Review
- Developing the Siting and Design Guide Dwellings and Associated Buildings in the Rural Activity and Farming Zone in 2014.
- Producing planning application checklists for common categories such as Advertising signs, Dwellings in the Farming Zone, Extractive industry, Licenced premises, Subdivision, Vegetation removal and Removal of Covenant or easement in 2015.
- Publishing Fact Sheets on Use of Shipping Containers, Sheds, and Native Vegetation protection/removal.

 Introducing 'What Approvals Do I Need' online information for the topics of Dependent Persons Unit (Granny Flat), Carports/Garages, Change of Land Use, Dams, Dwellings, Events, Native vegetation Removal, Sheds, Signage, Swimming Pools and Spas, Subdivisions and Fences.

9.3 Major Issues in the Municipality

The Council Vision is: South Gippsland Shire will be a place where our quality of life and sense of community are balanced by sustainable and sensitive development, population and economic growth. This encapsulates what the Planning Scheme aims to achieve with State and Local Policies under the collective headings of Settlement, Built Environment, Housing, Local Areas, Environmental and Landscape Values, Environmental Risks, Natural Resource Management, Economic Development, Transport, Infrastructure and Community Services.

Maintaining Character of Settlements

Amendment C90 proposes insertion of policies which include protection of character for numerous smaller settlements in the municipality. Changes recommended by the HSS to further encourage sustainable design and siting, provision of a range of accommodation types to suit different household needs and designing for changing needs, are also proposed by Amendment C90 insertions to the Planning Scheme's Local Policies.

In its submission to the PS Review, Heritage Victoria recommends Council applies the Heritage Overlay (HO) as recommended by the South Gippsland Heritage Study 2004. Retention of heritage features is one way to contribute to settlement character. Application of the HO is a requirement of the Planning Scheme's State and Local policies.

Population Growth

Population increase overall in the municipality has remained steadily upward as the figures for the municipality's four largest towns and the total population between the Census dates in 2011 and 2016 show in Table 2.

Table 2 – South Gippsland Population 2011 and 2016

Town	2011 Population	2016 Population	Difference
Leongatha	5332	5735	+403
Korumburra	4373	4469	+96
Foster	1677	1842	+165
Mirboo North	1550	1697	+147
Whole of Shire	27,512	28,936	+1,424

(Source: Australian Bureau of Statistics)

The ABS official Estimated Resident Population of South Gippsland Shire as at 30 June 2017 was 29,124. Forecasts made in November 2017 by .id population predict that the municipality's population is expected to grow to 35,982 by 2036. The change predicted

between the estimated resident population of 29,522 in 2018 and the 2036 forecast represents a significant increase at 21.88%.

Council must clearly allow for and identify areas where residential growth can be sustainably supported and serviced. Amendment C90 clarifies this by identifying where expansion is supported and where growth is limited to infill within existing settlement boundaries. Potential for extensive rural residential development in old and inappropriate subdivisions is controlled by Restructure Plans to avoid negative impacts on agriculture, exposure to environmental risks and negative impacts on environmental values.

Supporting Economic Drivers

The Planning Scheme supports ongoing activity for the municipality's prime economic drivers, which are agriculture and the manufacturing of agricultural products. (Although not shown in the table below, dairying and dairy product manufacturing is the outstanding contributor to these sectors in South Gippsland and makes the Shire the outstanding leader in dairy production by municipality in Gippsland). The strength of dairying and dairy product manufacturing compared to other sectors in the economy applies is illustrated by Table 3.

Table 3 - Economic Drivers in South Gippsland (Selection for comparison)

Sector	Output \$ million and as % of total economy	Jobs	Wages & Salaries \$ million	Exports outside region \$ million	Expenditure in local economy \$ million	Value- added \$ million
Agriculture Forestry Fishing	610 (18.7%)	2307	44.5	375.6	198.3	240.9
Manufacturing	615.5 (18.9%)	925	73.6	409.8	251	121
Agriculture & Manufacturing Combined	1,225.5 (37.6%)	3,232	118.1	785.4	449.3	361.9
Construction	385.4 (11.8%)	947	61.8	46.08	186.3	118.1
Health Care & Social Assistance	145.6 (4.5%)	1227	90.2	4.2	20.1	106.2
Retail Trade	109.7 (3.4%)	1048	43.9	4.9	25.3	67
Transport Postal & Warehousing	110.8 (3.4%)	460	27	26.3	34.3	48
Arts & Recreation Services	27 (0.8%)	184	5.6	4.6	9.16	11.2

Total <i>all</i> sectors in	2 262 5	11 157	CER	1 007 7	1 002 4	1,447.8
Shire (not just those above)	3,262.5	11,157	658	1,097.7	1,003.4	1,447.8

Source: RemPlan Economic Modelling and Planning System December 2017 (rounded)

Note: Tourism and Transport not in individual categories.

As the third highest economic contributor, construction (including bridges, roads etc.) is also significant, however it is less than one-third of the value of agriculture and related product manufacturing. The Planning Scheme supports protection of agriculture but a closer consideration of protection for agricultural product manufacturing is recommended in the next policy-positive MSS Review. The EPA's suggestion to apply industrial amenity buffers (similar to the overlay introduced around Burra Foods in Korumburra) around more factories would be a way to assist this major economic sector.

Environmental Risk Minimisation

The State Government's expansion of the Bushfire Management Overlay (BMO) in October 2017 was a significant change during the Review period to reduce risk to communities. Council's extensive and ongoing work to accurately identify properties subject to current or climate change-related inundation by implementing the LSIO into the Planning Scheme is another. (The WGCMA catchment area has been completed and the Melbourne Water region in progress). Work began during the PS Review period on improved identification of erosion and landslip risk areas. This project is ongoing.

10.0 Fulfilment of Scheme Objectives

On the whole, the Planning Scheme's objectives are being fulfilled as evidenced by:

- The VCAT cases during the Review period largely supported Council's position and have not recommended changes to the Planning Scheme
- The audit supported the Planning Scheme's general application and policies
- Only 16 permit decisions were appealed to VCAT out of applications received during the Review period; and
- Not more than 2% of applications were refused.

The next policy-positive planning scheme review will continue the process of looking for improvements in consistency, simplicity and clarity in the LPPF. This Review will also implement the new format style being introduced across the State's planning schemes. C90 introduces the new layout in a number of the clauses. There is a significant amount of editing but the essential nature of the Scheme's objectives are retained.

11.0 Zones

11.1 Rezonings in the Review Period

A significant amount of rezoning occurred during the Review period as listed below. Six amendments rezoned land to a residential zone and applied extensive areas of Development Plan Overlay (DPO). (The DPO provides for anticipated and coordinated expansion around the rezoned area at a future time.)

Korumburra

- Amendment C52 (part 2) 13ha in Jumbunna Road rezoned from Farming Zone (FZ) to General Residential Zone 1 (GRZ1). DPO7 applies to approximately 20ha.
- Amendment C96 3ha at 35 and 65 Korumburra-Warragul Road rezoned from FZ to GRZ1. DPO8 applies to approximately 3.8ha

Leongatha

- Amendment C65 12ha at 77 Gibson St rezoned from FZ to GRZ1. DPO9 applies to approximately 52ha.
- Amendment C88 4ha at 5 Boags Road rezoned from FZ to Low Density Residential Zone (LDRZ)

Mirboo North

Amendment C103 – 4.1ha at 941-945 Berrys Creek Road rezoned from LDRZ to GRZ1.

Nyora

C97 FZ to GRZ1 – 50ha at 379 Lang Lang-Poowong Rd rezoned from FZ to GRZ1. DPO10
applies to approximately 100ha.

Other rezonings

- Agnes: Amendment C77 (Part 3) FZ to Rural Living Zone (existing, partly serviced settlement.)
- Koonwarra: Amendment C108 2 Hogans Rd FZ to Special Use Zone 6 (Koonwarra Agricultural Services precinct)
- Meeniyan / Stony Creek: Amendment C105 1879 South Gippsland Hwy FZ to Public
 Use Zone (PUZ) 4 for the Meeniyan Wastewater Treatment Plant.
- Nyora: Amendment C110 GRZ1 to Commercial 1 Zone (C1Z) in Nyora Town Centre.
- Corrections of errors and anomalies: Amendment C100 multiple individual properties.

11.2 Land Supply and Future Zoning Needs

The following information is based on work undertaken to date on the Land Supply Study which is being conducted internally and is not fully complete at the time of this report-writing.

Leongatha

Due to some live subdivision permits not having been acted on for residential zoned land in Leongatha, the real estate sector advises that there is an undersupply of flat, vacant greenfield sites in the township. Market pressures have a significant effect on whether rezoned land is brought to the point of sale. There is currently an excess of 15 years greenfield residential zoned land in Leongatha (as required by the State Government) however the cost of developing land, combined with the slow land take-up rate (less than forty new dwellings constructed per year) is a market impediment to the release of new residential land.

Leongatha will need more industrial land zoning within 15 years. Leongatha has a number of vacant commercial premises and residential properties in the Commercial 1 Zone. Further commercial rezoning is not anticipated to be needed.

Korumburra

Korumburra has in excess of 15 years residential land supply available. A number of large residential subdivision permits have been issued in recent years that are yet to be developed. Sloping land increases development costs and reduces land sale prices. This is a disincentive for some developers to act on their subdivision planning permits in the current real estate environment.

Korumburra has several sizable separate vacant land parcels zoned for industrial use, so supply is plentiful, should the development industry wish to bring lots to the market. There are also vacant commercial zoned properties and vacant Mixed Use Zone land at Korumburra for available commercial expansion.

Foster

Foster has 15 years residential land supply available. This includes land with subdivision permits not acted on as well as residential zoned land for which subdivision permits have not been sought. There is no shortage of industrial or commercial land supply as expansion areas have been identified and there are vacant infill properties, vacant premises and commercial zoned land with residences available for commercial development.

Mirboo North

When Amendment C103 (Berrys Creek Road rezoning) was gazetted in mid-2017, it was noted that rezoning of the subject land will provide approximately 15 years residential land supply which accords with the requirements of the State Planning Policy." This statement is supported by economic analysis undertaken in December 2016 for the Mirboo North Restructure Plan Refresh. This report also showed that there was significant vacant space available in the town centre that could be used in the future for commercial purposes.

11.3 Rural Residential Zoning

One external submission urged Council to rezone more FZ land to the Rural Living Zone and another requested the removal of restrictions on building houses on FZ land of all sizes.

The State provisions of the Planning Scheme are a strong impediment to the rezoning of farming land for rural residential development. (The South Gippsland Planning Scheme is one of only two in the State that has special local policy allowing for limited rural dwelling development on smaller lots in the FZ.)

Land supply mapping reveals there is still sufficient rural living opportunities in the Farming Zone (vacant lots less than 4.1ha) to satisfy current land demand. These lots are historic legacies of past subdivision activity and are not all in locations that the rural lifestyle market prefers (close to a township, on a good road, view from dwelling) however they continue to provide a valuable alternative to developing land in a township or purchasing a former farm dwelling.

Rural land supply issues were addressed by both the Housing and Settlement Strategy 2013 (HSS) and the Rural Land Use Strategy (RLUS). The HSS reviewed areas requested or recommended for consideration for potential rezoning to Rural Living Zone (RLZ). With the exception of three precincts south and east of Nyora, the areas investigated were determined to be unsuitable for RLZ. The *Rural Land Use Strategy* extensively canvassed application of rural zonings, appropriate subdivision allowances and development of rural dwellings.

Since the HSS was adopted, the State Government has relaxed the provisions of the Farming Zone in regards to development of commercial and industrial land uses. However it has tightened the requirements before land can be rezoned from Farming Zone to another Zone. Strong justification is required in terms of evidence that there is insufficient existing land supply for the proposed alternative uses and that agricultural productivity will not be reduced through loss of land or restriction on farming practices through proximity to more sensitive uses.

Planning Practice Note 37 – Rural Residential Development (PPN37 - available at https://www.planning.vic.gov.au/ data/assets/word doc/0025/97171/PPN37-Rural-Residential-Development.doc) states "Rural residential development is not appropriate on land that:

- is productive agricultural land
- is in a special water supply catchment area under the Catchment and Land Protection Act 1994
- has identified potential to be used for commercial forestry
- has identified potential for mineral and stone production
- is close to a major industrial facility such as a gas plant or wind energy facility.

The Practice Note adds that, "Issues such as tenure and infrastructure may change to support agricultural use in the future." As technology, climate and social views alter, vacant land in the FZ which was previously considered unsuitable for agriculture may become suitable for agriculture undertaken in a new way or for a different type of food production.

The above guidelines effectively discourage rezoning additional land out of the Farming Zone in South Gippsland for rural residential purposes, however this may be possible if sufficient justification is made.

12.0 Overlays

There have been significant changes to the Planning Scheme's Overlays during the Review period.

The Environmental Significant Overlay 7, Giant Gippsland Earthworm Overlay was gazetted in November 2015. The Giant Gippsland Earthworm (GGE) has Federal environmental protection. One of the world's largest earthworms, the GGE is only found in habitats on steep, south or west facing slopes and near watercourses, in an area of approximately 40,000ha between Loch, Korumburra and Warragul.

In February 2016, Amendment C99 applied the ESO8 – Manufacture of Milk Products Amenity Buffer to 25 properties around the Burra Foods factory in Korumburra. (The PS Review submission from the EPA recommends introducing similar overlays around other EPA licensed industrial sites).

Amendment GC31 replaced the previous, generic ESO2 (Water Catchments) with a new ESO2 Special Water Supply Catchment Areas in October 2016. This amendment applied to the South Gippsland, Baw Baw and Latrobe Planning Schemes to protect water quality form cumulative development in potable water supply catchments. The introduction to the ESO2 Schedule states "Approximately 30 percent of land in South Gippsland Shire is located in a water catchment that are used to provide water for human consumption, domestic use, agriculture and industrial activities." The Decision guidelines for planning applications include a Section 55 referral to the relevant water supply authority unless a previous written condition/requirement is satisfied.

When the State Government expanded the Bushfire Management Overlay (Amendment GC13) in October 2017, South Gippsland Shire sent letters to 2,972 landowners advising of the change affecting their property. (A small number had the BMO reduced or removed).

Amendment C81 (November 2016) removed 15,572ha of land previously affected by the ESO6 (Land subject to Inundation) overlay.

13.0 Office Statistics

13.1 Planning enquiries

The number of external statutory planning enquiries has varied up and down since the previous review period. **Table 4** gives the statutory planning enquiry numbers by method of receipt.

Table 4 - Statutory Planning Enquiries received by Method of Receipt

Financial year	Total external enquiries	% by phone	% at counter	% by email
		Previous Review		
2012-2013	4,119	0 5 :	6	Ē
2013-2014	4,180	-	in .	#
		Current Review		
2014-2015	4,505	70	21	9
2015-2016	3,986	64	25	11
2016-2017	5,438	65	25	10

Recording of internal enquiries for advice started with the 2016/2017 year, with 323 requests for information made by other Council teams or Councillors. This amount is being exceeded in the first half of 2017-2018 with 310 received.

13.2 <u>Web site</u>

Council's web site has provided an increasing amount of information during the review period. The current Council web site went live in September 2015. Information about its use is available in a way that was not possible with the previous review. Checklists and information for planning permit applicants, applications currently being advertised and strategic planning scheme amendments and projects are all available online.

Table 5 below shows that the use of the planning pages on Council's web site.

The same topics appear in the top 12 each period in a slightly varying order of preference, although with the favourite three (*Planning and Building home page*, *Planning Fees information* and *Planning permit application* forms) remain the same as first, second and third most used respectively. The web report generates information for 100 different planning pages, and differentiates between the various paths taken to reach the same information, search enquiries for the same information, and downloads of the information. Consequently the data in the table below can be considered reasonable, but an underreporting of the topics people are accessing.

Table 5 - Viewing numbers of Council Web Pages - Planning Topics

1 July 2016 to 30 June	1 July 2017 to 31 Dec	1 January 2018 – 31	
2017	2017	March 2018	

Planning pages on web site	No. of different viewers	No. of different viewers	No. of different viewers
Top 12 pages viewed	 Planning and Building Home page - 7,294 Planning fees - 1,113 Planning permit application forms - 713 Illegal works - 547 Planning and Building Information - 544 Understanding permit conditions - 441 Current strategic and social planning projects - 427 Planning permits home page - 415 Planning Scheme Amendments Home page - 362 South Gippsland Planning Scheme home page link - 343 Download planning application form - 270 	 Planning and Building Home page -3,722 Planning fees - 664 Planning permits home page - 420 South Gippsland Planning Scheme home page link - 405 Leongatha Railway Site Transformation - 389 Planning permit application forms - 345 Current strategic and social planning projects - 317 Download planning application form - 271 Planning and Building information -268 Illegal works - 246 Amendments home page - 213 Planning and Building downloads - 193 	 Planning and Building Home page – 2,141 Planning fees – 387 Planning permits home page – 216 South Gippsland Planning Scheme home page link – 200 Planning and Building Information – 181 Planning permits information – 180 Current strategic and social planning projects – 168 Illegal works – 146 Download planning application form – 128 Understanding permit conditions – 118 Amendments home page – 100 Leongatha Railway Site Transformation – 96
Totals	12. Planning fees (via a different route) - 243 12, 412 (full year)	7,453 (1/4 year)	4,061 (1/4 year incl. summer holidays)

13.3 Staffing and Workload

A Planning Liaison Officer position was created in 2015 with the role being staffed in September 2015. This position has been a significant improvement for the Statutory Planning team's efficiency as officers assessing planning applications are less often interrupted by calls and counter enquiries. Unlike many Councils, South Gippsland does not have a subdivision officer, heritage consultant, strategic planning administration officer or dedicated planning enforcement officer. Nor does Council make regular use of consultants

or legal representatives at VCAT or Panel hearings. There is a Social Planner who contributes approximately 30% of the role to support of Strategic Planning work.

Planning enforcement is currently undertaken on 0.5EFT basis by a member of the Regulatory Services Directorate who also does building enforcement. Current resources restrict planning enforcement to following up complaints about illegal buildings/land uses/vegetation removal, nuisance or conditions not being complied with. This situation means Proactive auditing of planning permit conditions is unresourced.

Recommendation: Consider additional resourcing for planning enforcement duties so that proactive auditing of planning permit conditions, especially for bushfire risk reduction, can be undertaken.

13.4 Planning Files Audit

RSD Audit prepared a confidential report for Council's Audit Committee titled *South Gippsland Shire Council Internal Audit – Local Laws, Statutory Planning and Building and Planning Compliance and Enforcement, October 2017.*

Among other matters, the audit reviewed 10 planning application files and five enforcement files. The audit checked for legislative compliance, opportunities for fraud/corruption, regulatory compliance with issuing of permits and reputation management.

In summary, the report supported the operational practices of Council's statutory planning and planning enforcement services and did not find any notable issues. A small number of minor operational improvements were recommended.

See **CONFIDENTIAL ATTACHMENT 6 – Planning Files and Planning Enforcement Audit** for more information.

13.5 Departmental Operational Costs

The income to Council's Planning Department varies significantly depending on whether or not Government Grants are received for projects. Income and expenditure for a project are not necessarily in the same financial year. These variations have an impact on the net annual operating cost of Council's Planning Services, and consequently on the average net operating cost to Council per planning application received.

The State Government fee changes in 2016/17 resulted in an increase of the average fee for a planning application from \$410 in 2015/2016 to \$811 2016/2017. The Rural / Regional group of Councils average fee increased slightly more than SGSC during the same period. While the fee increase improves cost recovery for processing planning applications, it costs Council approximately \$2,000 more than the average fee received to process an application. Although ratepayers are funding much of the cost of assessing planning permit applications, there is a multiplier effect to the local economy from the multimillion dollar value in development and land use approved in the municipality.

See **CONFIDENTIAL ATTACHMENT 7 - Planning Department Expenditure and Income** for details.

13.6 <u>Technology, Innovation, Improvement and Efficiencies</u>

During the Review period, Council's Planning Department has successfully integrated use of multiple new technologies into its daily operations. These technologies have provided significant improvements in practices since the previous PS Review. It has resulted in improved quality, innovative outcomes and efficiencies. Community engagement has benefited from better connection and input to strategic projects, with more, updated information able to be presented and distributed in illustrated and interactive ways. Several of the technologies can be integrated to cumulative advantage. Advances by Council's IT team has been instrumental is supporting the access to and use of the new technology. Savings were obtained by sharing software licences, minimising printing and being able to bring some previously contracted work in-house.

New technology introduced during the Review period includes:

- GIS aerial urban photography updates every 3 years including update to Council's intramaps mapping system with February 2018 aerial runs now accessible
- Timeline aerial photography availability with Council's mapping system. (Use a slider to view comparative aerial photos over selected time periods shows changing land use, developments and vegetation. Can also be used for planning enforcement)
- QGIS mapping software and map production
- Documents produced using In-Design and Adobe Professional software
- Online engagement via Facebook and Web pages
- Use of mobile telephones and other electronic devices for displays, meetings and linking photographs to Council's mapping database
- Skype 4 Business allows for video conferencing internally and externally. Includes ability to show computer screen contents to others at remote locations. Improved telephone services for missed calls/messages. Allows texting as well as calls.
- In-house meeting room technology
- Use of Trimble geolocation device for ground-truthing and spatial design that interacts with Intramaps.
- Paperless office progress towards accepting and processing planning permit applications electronically. To date has included introduction of Trapeze software (used for plan reading).

Efficiencies and improvements have also been gained by:

- Processing and encouraging applications in the fast-track VicSmart category
- Liaising with the Communications team to develop community engagement plans
- Undertaking training Community Engagement training with the IAP2 methodology
- Accessing the 2016 Census results and the Population id updates/future forecasts

Further upgrades to the planning modules in Council's Pathways software could deliver efficiencies to the statutory planning application processing.

Recommendation:

- Resource upgrading of Pathways planning modules to support processing of planning applications.
- Review alignment of Freedom of Information requirements in relation to retention of paper versions of emails and other material when planning applications are made online and files have gone fully electronic.

14.0 Business Plans

Business Plans describe the work to be undertaken to support implementation of the Council Plan objectives. Many projects are developed and implemented over several years.

CONFIDENTIAL ATTACHMENT 8 – Planning Department Business Plans contains the list of projects in the Planning Department's Business Plans during the PS Review period.

15.0 Conclusions

South Gippsland Planning Scheme is operating satisfactorily and has strong links to the Council Plan and to the State Planning Policy Framework. It could benefit from improvements to its content and layout which should be considered when updated formatting details are provided (in the near future) by the State Government. Zones are well applied and with relatively minor exceptions there is sufficient land supply available for a range of land uses. No widespread Council changes to zonings are anticipated in coming years. There has been significant progress with applying updated Overlays, with more underway.

The operation of Council's Statutory Planning services compares favourably to other rural regional municipalities. Improved software and refinement of Council's online planning information would be beneficial. Council continues to strive for positive interaction with planning scheme users, particularly people who are not regular users.

Recommendations made throughout the PS Review are merged together in **ATTACHMENT 6** - **Consolidated Recommendations**.

Current Status of Previous Review's Recommendations

Colour coding

Completed

Progress or partially completed (especially where multiple items are listed under the on heading)

Not done but implementation anticipated in the short term.

Not done and not resourced or anticipated in the near future

Pending a result from another project or State Government, or no longer relevant.

Planning Scheme Review 2014-2018 - General recommendations High Priority

- Review and amend application of Overlays and associated schedules (especially Environmental Significance Overlays, Significant Landscape Overlays, and Design and Development Overlays and Parking Overlay.). Especially ESOs 2, 5, 6, EMO, LSIO and DDOs 3-6
 - Improve Overlay mapping accuracy and associated application by the Planning Scheme.
 - Complete Amendment C81 Land Subject to Inundation Overlay and deletion of ESO6. GC31 gazetted 13-10-2016 Replaced previous ESO with ESO2 Special Water Supply Catchment for potable catchments. Achieved in liaison with two other Gippsland Councils and the relevant water Authorities.
 - C81 LSIO gazetted 17-11-2016 ESO6 deleted and LSIO applied in line with latest storm surge modelling information for Corner Inlet and Andersons Inlet. Steep slopes project work done and Amendment C112 work in progress. Amendment C116 underway for Melbourne Water Catchment LSIO update. Work still to be done on DDOs and ESO 3 and ESO 7.
- 2. Develop an Environmental Significance Overlay to protect habitat of the Giant Gippsland Earthworm. Done. Amendment C107 gazetted 13-10-2016
- Conduct a policy-positive review of the Municipal Strategic Statement and Local Planning Policies Clauses 21-01 to 21.16 and Clauses 22.05-22.07 have been reviewed as part of Amendment C90 which is still in progress. (Exhibition completed). Clauses 21.01-21.04 were extensively edited and re-written in the new format layout and content. Clauses 21.05 to 21.16 have been checked with numerous errors to be corrected by Amendment C90. A full policy-positive review is proposed to occur in the next planning scheme review period.
 - Consider all suggestions/issues raised by stakeholders. Done, but not all achievable actions implemented.
 - Conduct regular 'tidy-up' reviews. C100 done. Items being listed for next General Amendment.
 - Review cl.22.07 in relation to development of a dwelling not in association with a tourism use/development. Not done.

- Update as required after Council adopts the Municipal Domestic Wastewater Management Plan 2012-2017. Done and more contained in Amendment C90 which is in progress.
- 4. Review resources available for compliance checking and enforcement in association with fire risk reduction conditions on planning permits. Resources have not been available.
- 5. Continue voluntary inclusions of heritage features in the Heritage Overlay. Some included in Amendment C100 (General Amendment) and more proposed as part of Amendment C115 Mirboo North Restructure Plan Refresh. This is an ongoing process with inclusions to occur when the opportunity arises.
- Review and update (focusing on technical corrections) the South Gippsland Heritage Study
 2004
 Not done
- 7. Undertake a general tidy up amendment to implement quick fix errors identified by stakeholders

 Done. Amendment C100 gazetted 8-2-2018
- 8. Subject to clarification of State policy, complete developer contributions scheduling. State Government completed its Infrastructure Contributions Reform implementation in May 2018. The implications of the new provisions can now be considered.

Medium priority

- 9. Consider inclusion of local policy guidelines for development of tourist facilities in the Rural Activity Zone and Farming Zone. Still on future projects list and recommended by Council's Economic Development and Tourism Team. Note that the Farming Zone has become less constrictive in terms of what is permitted or may be applied for.
- 10 Consider scheduling local VicSmart planning application categories No longer required as the State Government has expanded the categories of application that can be applied for by VicSmart.
- 11 Consider development of policies in areas currently not addressed but which are likely in the new format planning scheme. On hold pending full new format introduction for planning schemes.
- Monitor the rate, type and distribution of industrial and commercial developments in the FZ and explore the need for additional policy guidance. Industrial uses in the Farming Zone policy adopted by Council in 2016. Implementation of the policy is currently in *progress*
- Consider introduction of a Vegetation Protection Overlay to protect trees of significance as well as vegetation clusters of significance. *In progress. Council to consider planning scheme amendment implementation provisions at its June 2018 Ordinary Council Meeting.*
- 14 Monitor rural land ownership patterns for emerging trends and changes in land use patterns. Done through the Population Growth Study and rural land supply analysis.
- Produce information for professional practitioners and the public to explain planning scheme changes and FAQs about planning applications. *Partly done. More to do.*
- Request VicRoads as proponent to re-gazette highway routes in South Gippsland and tidy up inaccuracies in Public Acquisition Overlays. Done Amendment C100. However more road zone areas to identify. One found at Kardella with work on C90.
- Hold regular (possibly annual) Planning Scheme and planning staff familiarisation sessions and provide educational updates (probably electronically) about planning application procedures and strategic planning changes. Relevant to external practitioners and agencies as appropriate.

- E.g. DELWP, CMA, SGW Updates done at team meetings and by email circulation of changes. CMA regular visits to discuss changes or issues. DELWP GippsPlan Forums and also regular DELWP visits to Council for planning changes / issues discussions. CFA visited for education / discussion about BMO changes and the science behind the changes as well as a GippsPlan presentation.
- 18 On completion of voluntary Heritage Overlay inclusions, consider a general HO amendment, subject to detailed community and landowner consultation. Some industrial heritage proposals to be included in the Historic Risk / Contaminated land project. A few properties had voluntary HO applied by Amendment 100 (General Amendment) and more under consideration in association with the Mirboo North Refresh. Requires review of South Gippsland Heritage Study 2006 first.
- 19 Update land use and development hazard mapping (coastal inundation, inland flooding, fire, and landslip) as new information becomes available and resource prioritising allows. State Government updated the BMO 3-10-2017. Amendment C112 Erosion Management Overlay (landslip type areas) in progress. LSIO updated by Amendment C81 and in progress with Amendment C116. (Different catchment authorities).

Low priority

- 20 Update public land zonings and DDO 1 as recommended by Review 2010.

 Incorrect PCRZ along creeks (where land is in private ownership) being included in

 Amendment C116. Priority needs increasing as has become a problematic issue for a number of properties and was identified in the Planning Scheme Review 2010. Other public land zoning anomalies to be included in the next General Amendment (several identified during Amendment C90 work).
- 21 Review alignment and duplication of Planning Scheme and Local Laws provisions. *Identified* for future work.
- Work with Gippsland councils and the state government on effective implementation of the key recommendations of the Gippsland Regional Growth Plan into the Planning Scheme.

 Undertaken by the GippsPlan Forum meetings and DELWP meetings. Participation / liaison with the all-Gippsland work associated with Planning for the Economic Growth Zones (Latrobe Valley) to standardise the Local Planning Policy Framework sections of Gippsland planning schemes, policy-positive MSS reviews and standardised planning permit conditions.
- Consider use of new DDOs or new Residential Zone provisions for settlements. DDO done for Nyora; Development Plan Overlays (DPOs) used for other subdivisions. General Residential Zone schedule changes proposed for Mirboo North.
- Review ESO 3 and ESO 7 both titled 'Coastal Settlements' Not done. Potential to form part of the project scope for the currently proposed Coastal Strategy.
- Review alignment of Parking Overlay schedule provisions with VicSmart provisions.

 Anticipated later this year.
- Seek interest from other Gippsland Councils in cooperative strategic investigations and amendments of mutual interest. Done and ongoing. GC31 (gazetted 13-10-2016) Special Water Supply Catchment Area Amendment with Baw Baw and Latrobe, Koala habitat work in Strzelecki Ranges commenced, State Resource Overlay in progress with DEDJTR and Giant Gippsland Earthworm Amendment C107 assisted by Baw Baw Shire cooperation.
- 27 Investigate improved mapping of Coastal Acid Sulphate Soil risk. *No resources but may form part of the currently proposed Coastal Strategy.*

Recommendations related to Statutory Planning functions (no priority order)

- Continually improve pre-application meeting processes, especially for applications with multiple planning scheme issues such as DDOs, BMO, wastewater etc. Include tick box for yes/no pre-app meeting notes required and copy of any notes to applicant. Tick box not included in application processing sheet but follow up emails with information following pre-application meetings for complicated applications are sent to the applicant and also recorded with a link to the property in the TRIM/CM9 records system. The Planning Liaison Officer adds notes on property records about advice provided to enquirers. The Statutory Planning Coordinator advises that the Statutory Planning Team are 'always striving' to improve explanations to applicants. A pre-application 'meeting' can include telephone calls and counter enquiries which may or may not be linked to a specific property or may be made by someone who is not the actual applicant. (E.g. the consultant or the landowner may be the applicant but the 'other' may make the enquiry/obtain planning advice. Council's system relies on notes being linked to individual properties.
- Review Request for Further Information process to explore ways to reduce RFIs.

 Employment of the Planning Liaison Officer, increased refusal to accept incomplete applications and introduction of the application checklists for applicants and other material available on Council's web site has assisted with this issue.
- Review causes and solutions for applications being received with insufficient or substandard information both initially and in response to RFIs. Continue to consult with referral authorities to improve quality of information supplied to all parties.

 A firm stand has been taken on what level of information can be accepted with a planning application. Sub-standard applications are returned and advice provided on quality and type of information required for them to be successfully lodged.

 Sessions held with regular application submitters.

 Material sent to referral authorities has improved but further improvement emphasised via Statutory Team Meeting discussion.
- 31 Identify improvements to internal referral processes to assist prompt distribution of referral information to external parties (where required), or prompt commencement of permit notification advertising. The list of Planning Applications received is now circulated to Council's Building Department so they can identify applications that will need a Report and Consent, so that applicants can be alerted to conduct the process concurrently. Receipt of information from internal Engineering referrals has improved but would benefit from greater consistency in timeliness.
- Review response times from Biodiversity Team. Standardized conditions have been agreed which reduces the Biodiversity Team's workload.
- Review process for condition wording to provide clarity and enforceability of conditions.

 Feedback from Planning Enforcement has resulted in changes made to wording of standard conditions. The Gippsland Councils are working together to develop a list of standard planning permit conditions with the Planning for the Economic Growth Zone DELWP team.
- Review reasons why planning permit amendments are required (common themes) and potential solutions to reduce the need for amendments. Most amendments are associated with new land owners wanting to develop a different proposal from what has been approved by a permit obtained by the previous land owner. Some applicants progressively change their proposals during the application process rather than having their proposals fully developed prior to lodging their application. Liaison with Council's Building Team in regards to the Report and Consent issue and with Council's Environmental Health Team

- about wastewater treatment and disposal practicalities has helped to steadily minimise the number of applications being amended.
- 35 Collect data on planning applications to assess the number and types of applications being triggered where assessment is not considered to add planning value especially in relation to overlays with permit triggers related to increases in floor area. Partly done. The Steep Slopes Project / ESO5 addressed this issue. This has not been done for ESO3 Coastal Settlements but may form part of a future Coastal Strategy.
- Review the decision process for application notification (advertising). Relisted by this Review as Council continues to advertise planning applications with potential material detriment at a slightly higher rate than other rural regional Councils.
- 37 Review checking (peer review) methods to ensure accuracy of planning permits prior to issue. *Done*
- Consider methods to improve wording of Section 173 agreements required by planning permit conditions. Done. Legal advice obtained. Some poorly worded s173 agreements are historical.
- 39 Consider peer review of VCAT submissions prior to hearings. Done when resources permit.
- Continue participation in the progressive development and implementation of the Council Plan and relevant documents that flow from the Plan, such as the Annual Plan, the Economic Development and Tourism Strategy and the like, so that the Planning Scheme remains aligned and responsive to the aspirations of Council and its community. *Ongoing*.
- 41 Draft a work plan for the period 2015-2018 to work through the preferred recommendations of the Planning Scheme Review 2014. Not formally done however most key project targets attained.
- 42 Consider improvements to planning application registration dating accuracy. Some improvement done and more anticipated when the online application system goes live.
- 43 Consider Council's records system including the planning permit application consultant's contact details if different to the applicant and/or owner. *Improvement anticipated when the online application system goes live.*
- 44 Consider monitoring site inspection-recording processes to assess quality and availability of information, including photo documentation, in hard copy and electronic records. This has greatly improved both with introduction of the Trapeze software and with staff being trained in a procedure of saving in folders in the TRIM/CM9 software that can be linked to the property.
- 45 Complete reasons for requiring a planning permit in the record sheet for initial/early application. Done by the Planning Liaison Officer when applications are received and rechecked by the Planning Coordinator prior to allocating the file to an assessing officer.
- Document reasons for variations to permit conditions at any stage in the process but especially between the Delegation Report and the issuing of the planning permit.

 Documentation of conditions variations is now a decision task in the Pathways processing software. Variations can result if an applicant submits amended information at a late stage in the process.
- 47 Cooperate with Governance Team to benchmark and simplify the Deed of Delegation. Done
- Review solutions to reduce time period from the receipt of all information requested and the date a decision is made (Delegation report signed off). Some improvement achieved but further work required.
- 49 Keep files in date order and use dividers to highlight important items.

- Review practice of bringing documents forward when permit amendment sought or a VCAT appeal is lodged.
- Files going paperless. This is no longer relevant.
- Introduction of Trapeze software assists with tracking of revised plans and information.
- Reminder for file notes to be typed or printed, and meaningful to others. Files going paperless.
- Review use of dividers and template sheets in files. Divider use was trialled and abandoned as not helpful. With files going paperless, this is no longer relevant. More templates have been set up via Pathways software and are required to be used for different stages/requests.
- Review retention of email print outs in files and ensure correct registration of emails in the (TRIM/CM9) electronic system. FOI obligations require all such emails be kept in paper still. Will be a retention issue as files going paperless. TRIM records system upgrade allows emails to easily be added to Council's electronic records system.
- In Gippsland Water catchment area (Mirboo North region), only refer applications to Gippsland Water where there is a documented environmental or public health issue.

 Council is obliged by the Planning Scheme mechanism to send statutory referrals and cannot distinguish on basis requested by GW.

Recommendations related to Strategic Planning functions (no priority order)

- Ensure consistency with existing provisions in parallel circumstances when developing policies for Design and Development Overlays; Also consider impact on subdivision. *DPOs used rather than DDOs. New DPOs have been written with comparative DPOs kept alongside to check consistency.*
- Conduct the next Planning Scheme Review on a financial year basis. Suggest 2014/15 to 2018/19.Timing is tied to 12 months from new Council Plan adopted.
- Consider policy wording advice contained in VCAT reviews (South Gippsland and Red Dot decisions) when updating or inserting Local Policies. VCAT decisions for South Gippsland applications have not been especially relevant to this recommendation.
- 57 Consider methods to improve wording of Section 173 agreements required in relation to planning scheme amendments or amendment/permit combinations. Legal advice is typically obtained in relation to each individual Section 173 agreement entered into.
- Continue participation in the progressive development and implementation of the Council Plan and relevant documents that flow from the Plan, such as the Annual Plan, the Economic Development and Tourism Strategy and the like, so that the Planning Scheme remains aligned and responsive to the aspirations of Council and its community. *Ongoing. Same as for recommendation 40 above.*
- 59 Review planning application Delegation Reports from last two years to assess frequency and type of duplication/conflicts between SPPF and LPPF when policy-positive LPPF review conducted. *Pending policy positive review.*
- 60 Share Planning Scheme Review with other Gippsland Councils. *Done. Bass Coast Shire Council reciprocated.*

Forward comments to State Government (no priority order)

- Request State Government to consider increasing and indexing planning fees and charges.

 Done via MAV. Successful in obtaining improved cost recovery via fee increases.
- Request State Government to consider development of assessment guidelines for tourism applications in the rural zones. Done through recommendations of the Planning Scheme Review submitted to the Minister for Planning.

- Request State Government to review permit triggers for setbacks from features such as a watercourse, road zone etc. to minimise number of applications where assessment does not add planning value. Done through Council's VicSmart submission to DELWP and recommendations of the Planning Scheme Review submitted to the Minister for Planning.
- 64 Request State Government to consider definition improvements to the following:
 - Agricultural activity which works are included/excluded
 - Brothel
 - Home occupation
 - Accommodation (removability)
 - Animal keeping

Done via feedback to the State Government review of Land Use Terms in planning schemes.

- Advise State Government that lack of transition provisions and Bushfire Management Plan template is causing difficulties for applicants (especially where amending permits) and Council. *Done*.
- Advise State Government of cl. 52.05-10 anomaly, with signage requiring illumination in Category 4 High amenity area.

 Achieved through recommendations of the Planning Scheme Review submitted to the Minister for Planning.
- 67 Advise State Government of cl.66.01-1 need for clarity re: Telecommunications mandatory condition. Done through the VicSmart submission to DELWP and the recommendations of the Planning Scheme Review submitted to the Minister for Planning.
- Advise State Government that shared trenching policy has impracticality issues (cl. 56.09-1)

 forward South Gippsland Water comments. Done through recommendations of the

 Planning Scheme Review submitted to the Minister for Planning. South Gippsland Water

 needs to approach State Government regarding this issue directly.
- 69 Advise State Government of VicRoads' comments re: land adjacent to a Road Zone category cl. 52.29. Achieved through recommendations of the Planning Scheme Review submitted to the Minister for Planning and the VicSmart submission to DELWP.
- 70. Request State Government to consider development of a standard phrase to retain currency to Reference documents and references to government departments/agencies as referral bodies.
 - Achieved through recommendations of the Planning Scheme Review submitted to the Minister for Planning.

Seek State Government funding

To assist with joint review (especially expert geo-technical consultancy) of Erosion Management Overlay (EMO) and Areas Susceptible to Erosion Overlay (ESO 5). *Decision was made to stay with the best available data which is the ESO5 boundary.*

To assist with accurate mapping and Overlay development for areas with Coastal Acid Sulphate Soils. *Not done. May form part of the Coastal Strategy.*

To assist with compliance checking and enforcement of planning permit conditions (including Fire Management Plans) to reduce fire risk in areas where the Bushfire Management Overlay applies. *Not done*.

To assist with implementation of PS Review 2011-2014 recommendations generally. May include use of DELWP flying squad. Flying squad funding for this form of work is not currently available.

Amendments and Projects January 2015 - March 2018

Note: VC (Victoria-wide) and GC (generally applied) Amendments are included where there was a significant work impact for Council's Planning Department, whether through liaison or contributory work, providing information to the public or internal training in new requirements.

	Planning Scheme Amendments					
	Amendment Number	Topic	Gazettal (approval) date			
		2015				
1.	C83 (part 2)	Removes the Public Acquisition Overlay Schedule 3 from 5 Little Princes Street, Korumburra. Rezones land required for the Korumburra Integrated Children's Learning Centre to Public Use Zone 3.	9-4-2015			
2.	C52 (Part 2)	Rezones land on Jumbunna Road, Korumburra from the Farming Zone to the General Residential Zone Schedule 1. Applies the Development Plan Overlay Schedule 1 to the land and deletes the Environmental Significance Overlay Schedule 5 from the land. Rezones Lot 1 TP868143 from the Farming Zone to the Public Use Zone 2 (Education).	16-4-2015 Planning Panel			
3.	C96	Rezones 3ha of land at 65 Korumburra-Warragul Road to the General Residential Zone Schedule 1 and removes the Environmental Significance Overlay Schedule 5 from the land being rezoned. Introduces and applies Schedule 8 to the Development Plan Overlay to the land being rezoned and to 35 Korumburra-Warragul Road, Korumburra.	16-4-2015			
4.	C77 (Part 3)	The Amendment rezones land at 5465–5475 and 5483–5495 South Gippsland Highway, Agnes, from Farming Zone to Rural Living Zone, introduces the South Gippsland Eastern District Urban Design Frameworks January 2012 as a Reference Document	15-10-2015 Planning Panel			
		at Clause 21.16, makes a correction to HO142 mapping to match the heritage features of the site, makes technical corrections to Clauses 21.02, 21.03 and 21.16.				
5,	C105	Rezones land at 1879 South Gippsland Highway, Stony Creek from Farming Zone to Public Use Zone, Service and Utility for the Meeniyan Waste Water Treatment Plant, applies Schedule 4 of the	12-11-2015			

	T	Fundamental Cignificance Overlay to the respond	
		Environmental Significance Overlay to the rezoned	
		land and land within 200-230 metres of the main	
		treatment lagoon	
		2016	
6.	C99	Introduces and applies Schedule 8 to the	11-2-2016
		Environmental Significance Overlay over land	
	9	surrounding Burra Foods in Korumburra and amends	Planning
		Clause 61.03 to include the new mapping. Amends	Panel
		Clause 21.15-2 to implement the changes to the	
		'Korumburra Structure Plan' and includes the	
		Structure Plan in Clause 21.16. Amends Clause 66.04	
		to include the Environment Protection Authority as a	
		Recommending referral authority.	
7.	C97	Rezones part of the land at 379 Lang-Lang Poowong	16-6-2016
7	(37		10-0-2010
		Road, Nyora from the Farming Zone to the General	
		Residential Zone Schedule 1. Introduces and applies	
	ο	Schedule 10 to the Development Plan Overlay to 951	
		Yannathan Road, 30 Glovers Road and 379 Lang	
		Lang-Poowong Road, Nyora. Amends Clause 21.5-15	
		Local Areas, Nyora.	
8.	C65	Rezones part of 77 Gibson Street, Leongatha (Lot 1	11-8-2016
		PS404151) from the Farming Zone to the General	
		Residential Zone (GRZ1); inserts Schedule 9 to the	Planning
		Development Plan Overlay (DPO9); applies DPO9 to	Panel
		the rezoned land as well as adjoining Lot 2	
		PS404151, Lot 1 PS330446 and part of Lot 2	
		PS330446; removes the Environmental Significance	
		Overlay (ESO5 and 6) from the land.	
9.	C107	Introduction and application of Schedule 9 to the	13-10-2016
		Environmental Significance Overlay (Giant Gippsland	25
		Earthworm). Amends Clauses 21.06 and 21.16 to	
		reference the Giant Gippsland Earthworm. Amends	
		the Schedules of Clause 61.03 and 66.04 to reflect	
		changes to mapping and referral authorities.	
10.	GC31	The Amendment replaces Schedule 2 to the	13-10-2016
10.	GC31	· · · · · · · · · · · · · · · · · · ·	13-10-2010
		Environmental Significance Overlay (ESO2) to land	
		within a Special Water Supply Catchment Area in the	
		South Gippsland, Baw Baw and Latrobe Planning	
		Schemes, excluding land in the Special Use Zone	
		Schedule 1 of the Latrobe Planning Scheme and land	
		in the Rural Living Zone and the residential zones of	
		unsewered areas in Mirboo North, Korumburra,	(+)
		Leongatha, Meeniyan, Stoney Creek, Kardella,	
		Koonwarra and Dumbalk in the South Gippsland	
		Planning Scheme. The Amendment also removes	
		ESO2 from land not within a Special Water Supply	
		Catchment Area in the Baw Baw and Latrobe	

		do —	
		Planning Schemes and amends Clause 21.03 and Clause 21.07 in the South Gippsland Planning Scheme.	
11.	C81	Amends Local Planning Policy at Clauses 21.07,	17-11-2016
	~	21.15, and 21.16 to include the recommendations of	Dia
		the Corner Inlet Dynamic Storm Tide Modelling	Planning
		Assessment and amends Land Subject to Inundation	Panel
		Overlay mapping accordingly. Deletes Schedule 6 to	
		the Environmental Significance Overlay from the	
		Planning Scheme.	
12.	VC110	Implements the government's response to the	27-3-2017
12.	VC110	-	27-3-2017
	94	recommendations of the Managing Residential	
		Development Advisory Committee by amending	
		Clause 72 to introduce a new general term, "garden	
		area" and amending the Neighbourhood Residential	
		Zone, General Residential Zone, Residential Growth	
		Zone, Mixed Use Zone and Township Zone.	
13.	VC135	The amendment introduces additional classes of	27-3-2017
		application into the VicSmart provisions, and	
		increases the 'cost of development' threshold of	
		some existing VicSmart buildings and works classes	
		of application.	
14.	C113	Amends the Schedules to Clause 52.03 and Clause	4-5-2017
		81.01 to include a new Incorporated Document	
5.	NB This was a	titled 'Wilsons Promontory Cruises Facility, April	
	Ministerial	2017' in the South Gippsland Planning Scheme, to	
	Amendment	enable a pleasure boat facility involving boat tour	
		operations to operate at Tidal River, Wilsons	
		Promontory.	
15.	C88	Rezones land at 5 Boags Road, Leongatha from the	11-5-2017
		Farming Zone to the Low Density Residential Zone,	
		deletes the Environmental Significance Overlay	
		(Schedule 5) from the rezoned land, and amends the	
		Schedule to Clause 66.04 to correct local provision	
		referral requirements.	
16.	C103	The Amendment rezones land at Berrys Creek Road,	22-6-2017
		Mirboo North, from the Low Density Residential	
		,	l
		Zone to the General Residential Zone (Schedule 1).	
		Zone to the General Residential Zone (Schedule 1), applies the Development Plan Overlay (Schedule 11)	
		applies the Development Plan Overlay (Schedule 11)	
		applies the Development Plan Overlay (Schedule 11) to the land to be rezoned, and amends Clause 21.15-	
		applies the Development Plan Overlay (Schedule 11) to the land to be rezoned, and amends Clause 21.15-3 of the Municipal Strategic Statement to identify	
		applies the Development Plan Overlay (Schedule 11) to the land to be rezoned, and amends Clause 21.15-	
17.	VC137	applies the Development Plan Overlay (Schedule 11) to the land to be rezoned, and amends Clause 21.15-3 of the Municipal Strategic Statement to identify the subject land as an 'Infill Residential Development Area'.	27-7-2017
17.	VC137	applies the Development Plan Overlay (Schedule 11) to the land to be rezoned, and amends Clause 21.15-3 of the Municipal Strategic Statement to identify the subject land as an 'Infill Residential Development	27-7-2017

ns Road and part of congatha South, ecial Use Zone IZ6 at Clause 37.01, reflect the Agricultural Services	3-8-2017
e Nyora wn centre and at 2-12 Hewson ora, from the Commercial 1 Zone; sign and o Commercial 1 the Nyora Town o; amending Clause opment Strategy as adding Clause 61.03	10-8-2017
pping and gement Overlay os into 64 planning e 44.06 in 47 ces to the Wildfire D) d ordinance) in cation no longer in Advisory Note se 61.03 for the maps listed in	3-10-2017
e Planning Policy nd more directive settlement planning takes changes to the all planning Planning Policy eration of the State Planning Policy vironmental Risks	12-12-2017
era Pla	ntion of the State

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22.	VC142	The Amendment includes a wide range of reforms	16-1-2018		
	- A	across the VPP that generally remove permit			
		triggers, expand permit exemptions for land uses			
		and buildings and works, remove superfluous and			
15		outdated provisions, update references, improve			
		and update definitions, clarify common points of			
		confusion and improve the usability of the VPP.			
23.	C100	The amendment makes corrections to the	8-2-2018		
		application of zones and overlays, and applies the			
		Heritage Overlay to land at 175 Ameys Track, Foster.			
		Other Strategic Planning Projects			
24.	Seasonal Popul	lation Impacts on Coastal Towns Plan 2015	2015		
25.	Environmental	Overlay Review & Building on Steep Slopes	2015-2016		
	Guidelines	*			
26.	Nyora Develop		2016		
27.		89 - 2075 Walkerville Road, Walkerville. Rezone land	2015-2016		
		and RLZ. Council vote not to proceed			
28.	Leongatha Tow	n Centre Upgrade / Streetscape Master Plan	2014-2016		
29.	Korumburra St	reetscape Master Plan	2015-2016		
30.	Amendment C	90 Housing and Settlement Strategy	2015-2018		
31.	Rezoning FZ to	GRZ1 Parr St Leongatha – proponent action required	2016 -		
32.	Foster Commu	nity Infrastructure Plan	2015-2016		
33.	Municipal Early	2015-2016			
34.	Rezoning FZ to required	GRZ1 - Southern Leongatha – proponent action	2015-2017		
35.	Rezoning FZ to action required	GRZ1 and SUZ Southern Leongatha – proponent	2016-2017		
36.	Bena Road Dev	relopment Plan - Korumburra	2016		
37.	Gippsland Regi	onal Floodplain Management Strategy	2016-2017		
38.	Korumburra Su Engagement Pl	2017			
39.	Mirboo North S	Structure Plan Refresh	2016-2018		
10.		Register Implementation – review - project input	2016-2018		
41.		d Open Space Strategy	2016-2018		
12.		- State project liaison / submission	2016		
43.	State Resource	Overlay	2017-2018		
14.	Korumburra Re	evitalisation project	2017		
45.		Nyora Precinct Development Plan – Davis St/Grundy Ave			
16.	Turtons Creek	Tourist Corridor Landscape	2014-2017		
47.		Korumburra Railway Site Environmental Assessments	2017-		
48.		ment Plan (DPO10) Lang Lang –Poowong Road	2017-		
49.		sinct Plan (Activity Centre Plan)	2017		
50.		llbeing Plan 2017-2021	2016-2018		
51.		date / web site project	2017-2018		

52.	Rezone FZ to GRZ Simons Lane Leongatha – ongoing discussions – proponent action required	2015-
53.	Bushfire Management Overlay Schedule (Wilsons Promontory)	2015-
54.	Residential Commercial Industrial Land Supply Strategy	2017-2018
55.	Contour Mapping - Lidar	2016-2018
56.	Risk Analysis and Historical Land Use	2016-2018
57.	Liquor and Gambling Strategy	2016-2018
58.	Population Growth Study	2017-2018
59.	Planning Scheme Review 2018	2017-2018
60.	Port Welshpool Marine Precinct Plan	2016-2018
61.	Coastal Strategy project	2017-2018
62.	Amendment C109 – Rezoning Venus Bay Caravan Park – pending Minister's approval	2015-2018

ATTACHMENT 3

Planning Permit Application Performance – South Gippsland Summary

Category	1 July 2017 – 31 March 2018 Note: ¾ financial year	1 July 2016 – 30 June 2017	1 July 2015 - 30 June 2016	1 July 2014 - 30 June 2015	Totals for Review Period (where useful)
Total Applications Received	312	446	427	580	1,765
New Applications	287	378	373	452	÷
Amending Applications	25	54	73	127	=
VicSmart Applications	40	16	5	N/A	61
Further Information Request	160	232	224	72	-
Public Notice Given	206	301	288	68	863
Submissions Received	24	38	34	3	<u>=</u>
External Referrals	178	278	275	56	787
Withdrawn / Lapsed / Permit Not Required	18	21	25	55	119
Approvals / Notices of Decision	313	414	395	520	1,642
Refusals	6	11	7	5	29
Decisions in 60 Statutory days	74%	77%	77%	82%	Average 78%
Median days to RA decision	65	62	60	61	1.2
VicSmart decisions in 10 days	97%	100%	40%	N/A	2
	10 12 1 2	Types of A	Applications		h-,

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Alterations / Extensions to existing houses / buildings	20	61	87	13	181
Single new Dwellings	74	108	88	23	293
2 or more Dwellings	3	4	6	2	15
Land Use Expansion / Extension / Change	36	52	44	8	140
Subdivision *	43	36	31	6	116
Value of Approved Works	\$54,698,080	\$55,484,081	\$45,053,276	\$69,698,520	\$222,933,957
Average cost of works per permit issued	\$174,754	\$134,344	\$108,720	\$90,892	in Si
Average fee per application received	\$946	\$811	\$410	\$367	÷

^{*}Includes subdivision of titles, buildings, boundary realignments, change to easements, restrictions and covenants & title consolidations

Source: PPARS

Planning Department Workload

Data from Planning Permit Activity Report	2016/2017			2015/2016				
	Counc	:il	Rural Re	egional	Council		Rural Regional	
Total applications lodged	446		54,801		427		56,551	
Total number of decisions on	No.	1%	No.	%	No.	%	No.	%
applications lodged	414	93%	48,189	86%	395	92%	48,419	86%
Permit / NoD	11	2%	2,483	4%	7	2%	2,393	4%
RefusalWithdrawn / lapsed	21	5%	5,587	10%	25	6%	5,597	10%
Average fee per application received	\$811		\$911		\$410		\$436	
Other workload information	Council		Rural Regional		Council		Rural Regional	
	No.	%	No.	%	No.	%	No.	%
Number of planning enquiries	>5,4 38	-	N/A	=	3,9 86		N/A	
Number of requests to amend plans / planning permits	54	12%	9,032	16%	73	17%	9,969	18%
Number of planning scheme amendments gazetted	5	KPI = 5	N/A	=	4	KPI = 5	N/A	-
Number of Planning Panels / Advisory Committees	2	es.	N/A	=	2	D .	N/A	:=:

VCAT Appeals January 2015 to March 2018

Case Name and	Type of Appeal	Decisions	Other details
Date	Location	and	and
Council representation	Subject	Planning scheme issue	Online link to VCAT report
Mackie v SGSC 11/3/2015 Council self- represented	Appeal by applicant against conditions. Meeniyan - New dwelling development	Council decision upheld but time extension given to landowner to carry out the permit conditions. Issues: Development of rural dwellings on small lots in the FZ. Consolidation of small rural lots associated with dwelling development. Compliance with permit conditions.	Planning enforcement now being applied to failure to enact one of the conditions. http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2015/257.html?context=1;query=v%20South%20Gippsland%20%202015;mask path=au/cases/vic/VCAT
Moretti v SGSC 28/7/2015 Council self- represented	Objector appeal against approval decision. Yanakie – Removal of vegetation	Issues: Types of vegetation that require a permit if they are to be removed. The powers and responsibilities of the public land manager in relation to vegetation removal and the need for a planning permit.	Council ordered to pay a small part of objector's costs. http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2015/1141.html?context=1;query=v%20South%20Gippsland%20%202015;maskpath=au/cases/vic/VCAT and http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2015/1415.html?contex

Clarke v SGSC 11/2/2016 Council self- represented	Objectors appeal against approval decision. Nyora – skate ramp / recreation facility	Council decision upheld but permit conditions varied. Issues: Intensity of development. Impact on amenity Impact on the environment (drainage	t=1;query=v%20South%20Gi ppsland%20%202015;mask path=au/cases/vic/VCAT http://www8.austlii.edu.au/ cgi- bin/viewdoc/au/cases/vic/V CAT/2016/1984.html?contex t=1;query=v%20South%20Gi ppsland%20%202016;mask path=au/cases/vic/VCAT
Hillard v SGSC 24/3/2016 Council self- represented	Objectors appeal against approval decision. Strzelecki - Host farm / cabins	and vegetation) Council decision overturned. Issues: Water catchment /wastewater treatment capacity. Accommodation density. Relationship between tourism accommodation and	http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2016/449.html?context=1;query=v%20South%20Gippsland%20%202016;mask path=au/cases/vic/VCAT
Waters v SGSC 20/5/2016 Council self- represented	Objector appeal against approval decision. Nyora — Telecommunicati ons facility	agriculture. Council decision upheld but permit conditions varied. Issues: Acceptable level of visual impact Appropriateness of siting Balancing benefits and impacts	http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2016/825.html?context=1;query=v%20South%20Gippsland%20%202016;mask_path=au/cases/vic/VCAT

Minaman	Annlinent annual	Council decision	Kenter principle
Wiseman v	Applicant appeal		Kantor principle
SGSC	against refusal to	overturned.	interpretation.
15/6/2016	extend permit		W-1 - W - W - W - W - W - W - W - W - W
	time.	Issues:	http://www8.austlii.edu.au/
Council self-			cgi-
represented	Dumbalk – New	The level of	bin/viewdoc/au/cases/vic/V
	dwelling	development that	CAT/2016/974.html?context
	development	comprises a reasonable	=1;query=v%20South%20Gip
		start on the	psland%20%202016;mask_p
_		development.	ath=au/cases/vic/VCAT
		Circumstances that	
		reasonably prevent a	
		development being	
		started and completed	
**		within the permit	~
		timeframe conditions.	
		timename conditions.	
		Application of the	-
		Kantor principles.	
Murcott v SGSC	Objectors annual	Council decision upheld	http://www8.austlii.edu.au/
	Objectors appeal		
1/7/2016	against approval	but permit conditions	cgi-
	decision.	varied.	bin/viewdoc/au/cases/vic/V
Council self-			CAT/2016/1105.html?contex
represented	Nyora -	Issue:	t=1;query=v%20South%20Gi
	commercial		ppsland%20%202016;mask
	chicken shed and	Amenity impacts of	path=au/cases/vic/VCAT
27	free range facility.	commercial poultry	
	*	production	
Hamm v SGSC	Objectors appeal	Council decision	Lack of detail provided by
27/7/2016	against approval	overturned.	applicant makes some
	decision.	,	amenity measures
Council		Issue:	impossible to assess.
represented by	Loch – Drug		
a consultant	rehabilitation	Amount and	http://www8.austlii.edu.au/
	centre	consistency of detail	cgi-
		about the proposed	bin/viewdoc/au/cases/vic/V
		development provided	CAT/2016/1253.html?contex
		with the application.	t=1;query=v%20South%20Gi
			ppsland%20%202016;mask
			path=au/cases/vic/VCAT
WGCMA v SGSC	Catchment	Council decision	http://www8.austlii.edu.au/
10/1/2017	authority appeal	overturned.	cgi-
	against approval		bin/viewdoc/au/cases/vic/V
	decision.	Issues:	CAT/2017/63.html?context=
	accision.	.55465.	1;query=v%20South%20Gipp
	Toora North –	Sole access way	sland%20%202017;mask_pat
			A
	New dwelling	affected by inundation	h=au/cases/vic/VCAT
	development		

		Removal of land from	
		potential for agriculture	
Tuckett v SGSC 29/3/2017	Objectors appeal against approval decision.	Council decision upheld but permit conditions varied.	http://www8.austlii.edu.au/ cgi- bin/viewdoc/au/cases/vic/V CAT/2017/424.html?context
	Leongatha – Commercial glasshouses and works	Visual amenity of buildings	=1;query=v%20South%20Gip psland%20%202017;mask p ath=au/cases/vic/VCAT
4		Earthworks and drainage	97
		Amenity impacts from horticulture	
Chalmers v SGSC 17/5/2017	Applicant appeal against permit refusal.	Council decision upheld.	http://www8.austlii.edu.au/ cgi- bin/viewdoc/au/cases/vic/V
DC II	Fish Creek – re- subdivision.	Definitions of boundary realignment and resubdivision.	CAT/2017/704.html?context =1;query=v%20South%20Gip psland%20%202017;mask p ath=au/cases/vic/VCAT
ž.		Creation of small lots in the FZ.	
Fitzpatrick v SGSC 13/6/2017	Applicant appeal against permit refusal. Poowong – New dwelling development	Council decision overturned. Issues: Removal of land from potential agriculture. Dwelling development on small lots in the FZ. Proliferation of rural	http://www8.austlii.edu.au/ cgi- bin/viewdoc/au/cases/vic/V CAT/2017/843.html?context =1;query=v%20South%20Gip psland%20%202017;mask p ath=au/cases/vic/VCAT
		dwellings.	
Boyle v SGSC 7/7/2017	Applicant appeal against permit refusal. Stony Creek –	Council decision overturned. (Version approved by VCAT is not the same	A different version (size reduced) and an acoustic report brought to VCAT by the applicant.
	motorcycle training facility	proposal as presented to Council by the	http://www8.austlii.edu.au/ cgi-

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5		applicant and requested information that had not been provided was given at VCAT). Issues: Noise emissions. Intensity of development in the FZ. Provision of information with the planning application.	bin/viewdoc/au/cases/vic/V CAT/2017/998.html?context =1;query=v%20South%20Gip psland%20%202017;mask_p ath=au/cases/vic/VCAT
Jenkin v SGSC 3/8/2017	Objector appeal against approval decision. Korumburra – contractor's depot expansion	Council decision upheld but permit conditions varied. Issues: Amenity impacts from a rural industry in the FZ. Intensity of expansion and land use activity.	http://www8.austlii.edu.au/cg i- bin/viewdoc/au/cases/vic/VC AT/2017/1191.html?context= 1;query=v%20South%20Gippsl and%20%202017;mask path= au/cases/vic/VCAT
Jefferis v SGSC 12/9/2017	Applicant appeal against permit refusal. Poowong - new dwelling development	Council decision upheld. Issues: Dwelling development on small lots in the FZ. Proliferation of rural dwellings. Definition of what constitutes a land parcel. (Road dividing	http://www8.austlii.edu.au/cgi-bin/viewdoc/au/cases/vic/VCAT/2017/1428.html?context=1;query=v%20South%20Gippsland%20%202017;maskpath=au/cases/vic/VCAT
		two parts of a parcel can result in separate titles being issued.)	
Langdon v SGSC 19/9/2017	Applicant appeal against refusal decision.	Council decision upheld. Issues: Protection of sand resource potential.	http://www8.austlii.edu.au/ cgi- bin/viewdoc/au/cases/vic/V CAT/2017/1454.html?contex t=1;query=v%20South%20Gi

Nyora – New dwelling development.	Dwelling development on small lots in the FZ.	ppsland%20%202017;mask path=au/cases/vic/VCAT
C .	Need for onsite accommodation to support property management including indigenous vegetation.	

Consolidated Recommendations

- 1. Prepare a planning scheme amendment (for implementation during the upcoming review period) to implement the key zone, overlay and local policy planning scheme changes recommended in this Planning Scheme Review.
- 2. Continue to implement practices to reduce the number of applications requiring Further Information Requests.
- 3. Refine the layout and content of planning information on Council's web site.
- 4. Forward Planning Scheme Review 2018 feedback relevant to other areas of Council or to other organisations.
- 5. Liaise with internal Council teams on the various issues raised in the Planning Scheme Review 2018 feedback and advise when relevant changes occur that.
- 6. Continue regular training in customer service skills.
- 7. Include a 'business' section in Council's online planning application information.
- 8. Create a Design and Siting guide for development of a dwelling in coastal settlements if the State Government does not update the 1998 guide as intended in the Smart Planning program.
- 9. Include Planning Enquiry email links on the Statutory Planning pages on Council's web site.
- 10. Consider additional resourcing for planning enforcement duties so that proactive auditing of planning permit conditions, especially for bushfire risk reduction, can be undertaken.
- 11. Resource upgrading of Pathways planning modules to support processing of planning applications.
- 12. Request the State Government to develop a policy or Practice Note for guiding public notice request decisions.
- 13. Review alignment of Freedom of Information requirements in relation to retention of paper versions of emails and other material when planning applications are made online and files have gone fully electronic.
- 14. Refer items raised that are relevant to State Government consideration to the Gippsland Planning DELWP Team.